BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

IN THE MATTER OF THE FILING OF) ADVICE NOTICE NO. 69 BY SOCORRO) ELECTRIC COOPERATIVE, INC.) Case No.18-00383-UT SOCORRO ELECTRIC COOPERATIVE, INC., APPLICANT

> HEARING Volume I

Monday, June 24, 2019

8:59 a.m.

PERA Building 1120 Paseo De Peralta Santa Fe, New Mexico 87501

BEFORE HEARING EXAMINER CAROLYN R. GLICK

REPORTED BY: ALLISON ASH-HOYMAN

NEW MEXICO CCR #18 - CCRR No. 137

CUMBRE COURT REPORTING, INC. 2019 Galisteo, Suite A-1 Santa Fe, New Mexico 87505

CUMBRE COURT REPORTING, INC.

18-00383-UT

In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

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2 3		2	Witness Name Direct Cross Redirect Recross	
4	For the Applicant:	3		
5	LORNA M. WIGGINS PATRICIA G. WILLIAMS	4	Joseph Herrera 12 19 47	
6	Wiggins, Williams & Wiggins, PC 1803 Rio Grande Blvd NW	5	60 89	
7	Albuquerque, New Mexico 87104 (505) 764-8400		113 120 126	
8	lwiggins@wwwlaw.us pwilliams@wwwlaw.us	6	Mayor Ravi Bhasker 131 133	
9	pwinianse www.aw.as	7	189	
	For the City of Socorro:	8	192 193 195	
11	NANN M. WINTER	9	Rauni Montoya 198 200 202	
12	KEITH W. HERRMANN Stelzner, Winter, Warburton,	9	210	
13	Flores, Sanchez & Dawes, PA 302 8th Street NW	10	211 214 217	
14	Albuquerque, New Mexico 8710 nwinter@stelznerlaw.com	11		
15	kherrmann@stelznerlaw.com	12	Justin W. Proctor 218 226 232	
16 17			254	
18	For New Mexico Institute of Mining and Technology:	13 14		
19	MARK K. ADAMS CYNTHIA A. LOEHR	15 16	•	
20	Rodey, Dickason, Sloan, Akin & Robb, PA 119 East Marcy Street		Exhibit No. Offered Admitted	
21	Suite 200 Santa Fe, New Mexico 87501	18 19		
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23	madams@rodey.com cloehr@rodey.com	23	SEC Exhibit 5 159 189	
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1	HEARING EXAMINER GLICK: Let's go on the
2	record.
3	We are here today for a public hearing in case
4	No. 18-00383-UT. My name is Carolyn Glick, I was
5	appointed hearing examiner to preside over this case by
6	the commissioners.
7	At this time I'll ask the parties to enter

8 their appearances, starting with the cooperative. MS. WIGGINS: Thank you, Madam Hearing

10 Examiner.

Lorna Wiggins, together with Patty Williams, 11 12 from Wiggins, Williams and Wiggins on behalf of Socorro

Electric. 13

14 With us is the CEO/general manager Joseph

15 Herrera.

16 Also with us today is the chair of the board,

Ms. Anne Dorough. 17

HEARING EXAMINER GLICK: Good morning. 18

19 MS. WIGGINS: And then we have our staff and

witnesses. If you want them on the record I'm happy to 20

do that. 21

22 HEARING EXAMINER GLICK: I don't need that,

23 thank you.

24 MS. WIGGINS: Thank you.

25 HEARING EXAMINER GLICK: Who is appearing for 1 Donald's wife.

Page 6

HEARING EXAMINER GLICK: Yes. If you could

3 come forward, please, and sit at this table, please, and

I will give you up to five minutes.

MS. RITA STEINNERD: Thank you. 5

I'm Rita Steinnerd and I thank you for

allowing me to speak.

Isn't it ironic all the intervenors in this 8

case are member owners of a cooperative. Specifically

Socorro Electric Cooperative. We all pay our electric

rates and from those rates they are apportioned to

various categories, one of which goes into a legal fund,

thereby ensuring the co-op the ability to hire attorneys

to ensure that the 1.2 million dollar increase is

successfully shoved down our throats.

Is this ironic? Or am I being cynical and 16

naive? I admit I'm like most of the users in the

Socorro Electric Cooperative service area, we don't know

the difference between a kW and kWh from a hole in the

ground, but what we do know is the bottom line in our

pocketbooks.

Before SEC filed their rate increase with the 22

23 PRC they had several informational hearings. One of

which I attended that was held on a Friday night in the

25 fall. At that meeting SEC staff stated that one of the

Page 7

1 the New Mexico Institute of Mining and Technology?

MR. ADAMS: Mark Adams. This is my colleague

3 Cynthia Loehr. We are appearing on behalf of New Mexico

Tech. We are with the Rodey firm.

HEARING EXAMINER GLICK: For the City of

6 Socorro?

2

7 MS. WINTER: Madam Hearing Examiner, Nann

Winter with Stelzner, Winter, Warburton.

9 I also have with me Mayor Ravi Bhasker.

MR. HERRMANN: Madam Examiner, Keith Herrmann,

11 also with Stelzner, Winter, Warburton, representing the

City of Socorro. 12

HEARING EXAMINER GLICK: Mr. Steinnerd? 13

MR. STEINNERD: Madam Examiner, I'm Donald 14

Steinnerd, here representing myself. Thank you. 15

HEARING EXAMINER GLICK: Thank you. 16

And for staff? 17

MR. BORMAN: Madam Hearing Examiner, my name 18

19 is Bradford A. Borman, appearing on behalf of Utility

Division, and joined by Mahlon Wigton, who currently is

located in back of the room, and our staff witnesses.

22 HEARING EXAMINER GLICK: Thank you.

23 Is there anyone present who wishes to give

24 public comments?

MS. RITA STEINNERD: May I be heard? I'm 25

1 biggest consumer/users of power, the Presbyterian

Hospital, would see a decrease, and the Residential and

the other classes would see an increase.

That makes one person, or several, sit up and

take notice. Is there an irony in this case? I believe

there is. Is there a bias? Clearly. Is there

fairness? Absolutely not.

So I ask in your deliberation to please

disregard and not allow the rate increase that SEC has

requested. 10

11

Thank you.

HEARING EXAMINER GLICK: Thank you, Ms. 12

13

Is there anyone else who wishes to make public 14 comments? 15

MR. STEINNERD: Madam Examiner, am I still 16

17 allowed to make public comment? HEARING EXAMINER GLICK: No, you are not,

18

19 because you are a party.

MR. STEINNERD: Oh, thank you. 20

HEARING EXAMINER GLICK: Anyone else?

Then let's start with the examination of the 22

23 witnesses.

And either Ms. Wiggins or Ms. Williams, you 24

25 may call your first witness.

Page 12

Page 13

Page 10 MS. WILLIAMS: Your Honor, we have one 1 1 preliminary matter; can we take it up now? 2 settles that. HEARING EXAMINER GLICK: Sure. 3 3 MS. WILLIAMS: You ordered on Friday that New 4 4 Mexico Tech needed to supplement its answers to our 5 first request for production and interrogatories. They served their answers, the supplemental answers yesterday, and said, as this requirement to respond was 8 received on a Friday evening and due early on Monday, there isn't an opportunity in this time frame to 10 10 accurately calculate the impact of the ordinance. So 11

they essentially declined to respond to the order. What's interesting -- and then they give some 13 guesses and assumptions, trying to fill out the answer. 14 We got the answers that said they weren't able to do the work yesterday afternoon about 2:00. And when I look at

the verification they are verified by Cleve McDaniel, 18 the VP for Administration and Finance for New Mexico

Tech, and he signed that June 22nd. 19

And so we have a problem with that response, 20 because it's nonresponsive. I think you calculated that 21

they have enough time to respond, so everyone has worked hard to get you what you needed in the time frames put

in your orders. 24

25 This discovery was served May 9th, and we have HEARING EXAMINER GLICK: Okay. Then that

MS. WILLIAMS: Thank you.

HEARING EXAMINER GLICK: All right. So go

ahead and call your first witness, please.

MS. WIGGINS: Thank you, Madam Hearing

Examiner. We call Joseph Herrera at this time.

JOSEPH HERRERA,

having been first duly sworn, testified as follows:

DIRECT EXAMINATION

BY MS. WIGGINS:

Q. Would you state your full name for the record, 13 14 please.

A. Joseph M. Herrera. 15

Q. Mr. Herrera, what is your position?

A. General Manager and CEO of Socorro Electric. 17

Q. As the General Manager/CEO, were you involved

in the development of the rate filings in this case?

A. Yes, I was. 20

16

18

21

23

25

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19

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Q. I'm going to ask if you would look at --

May I approach? 22

HEARING EXAMINER GLICK: Yes.

BY MS. WIGGINS: 24

Q. The documents dated December 3rd, 2018, and

Page 11

1 a problem with their inability to respond to this

2 discovery in a meaningful way that will help us prepare

3 to cross the witnesses that they have named on Tuesday

4 or Wednesday.

HEARING EXAMINER GLICK: Okay. Mr. Adams and

6 Ms. Loehr, could you respond, please. Could you come

forward.

MS. LOEHR: Madam Hearing Examiner, Dr.

9 McDaniel did provide his best assessment. She didn't

10 read the whole answer. And he wasn't able to get his

11 staff to delve into the numbers because the staff -- it

12 was the weekend. So that's why he mentioned that, you

13 know, he wasn't able to completely respond in that time

14 frame.

15 He also was not able to have his signature 16 notarized, however he went ahead and signed it. And

when I served it I did advise that I would forward the

18 notarized verification as soon as it was available.

19 HEARING EXAMINER GLICK: Would Mr. McDaniel

20 and his staff have the ability to provide more complete answers by tomorrow morning at nine o'clock?

22 MS. LOEHR: Let me check with him.

23 He is happy to have his staff look at it

24 today. He doesn't know how complete it will be by

25 tomorrow morning, but he will make an effort to do that.

ask if you could identify that set of documents for the

record, please.

A. This is our New Mexico PRC 540 filing Advice 3

Notice 69.

Q. Is that the filing that was made on December 5

3rd, 2018?

A. Yes, it was.

Q. Sir, are you familiar with the rate

application?

10 A. Yes, I am.

11 Q. Does the rate application that I would mark

for identification as Socorro Electric Exhibit 1 contain

testimony and various appendices?

A. Yes, it does.

Q. Can you identify the testimony that's included

in the rate filings for you and it's towards, I will

say, probably the first third of the document.

A. Yes, that's my testimony, November 20th, 2018.

Q. Have you had an opportunity to review that

20 testimony and the appendices to the rate application?

A. Yes, I have.

Q. Sir, are there any corrections or additions to 22

23 your testimony or to the appendices that need to be made

at this time?

A. No.

Г	Page 14		Page 16
1	Q. Is the testimony that you provided from	1	HEARING EXAMINER GLICK: Is there any
$\begin{vmatrix} 1 \\ 2 \end{vmatrix}$	November of 2018 true and correct?	1	objection?
3	A. Yes, it is.	3	MR. BORMAN: (Shaking head.)
4	Q. Sir, if you were asked those questions today	4	HEARING EXAMINER GLICK: Socorro co-op Exhibit
5	at this proceeding, would your answers be the same?	5	2 is admitted.
6	A. No.	6	(Admitted SEC Exhibit 2.)
7	Q. Would your answers be the same?		BY MS. WIGGINS:
8	A. Oh, the same in my testimony?	8	Q. Sir, if you would turn now to what's been
9	Q. As what is contained in the testimony in the	9	called Rebuttal Testimony of Joseph Herrera, please.
10	rate application.	10	A. Yes.
11	A. Yes. I'm sorry, yes.	11	Q. Have you had an opportunity to review your
12	MS. WIGGINS: At this time, Madam Hearing	12	rebuttal testimony and the exhibits to that testimony
13	Examiner, we move admission of Socorro Exhibit 1.	13	before today's hearing?
14	HEARING EXAMINER GLICK: So let me just I	14	A. Yes, I have.
15	just want to clarify, that consists of Mr. Herrera's	15	Q. Are there any corrections or additions to that
16	direct testimony and then the all of the other pages	16	testimony at this time?
17	that were filed after that?	17	A. No.
18	MS. WIGGINS: That's correct. As a part of	18	Q. Is your testimony true and correct?
19	the Advice Notice 69, 70 and 71.	19	A. Yes.
20	HEARING EXAMINER GLICK: Okay. Any objection?	20	Q. If you were asked those questions at today's
21	MR. BORMAN: (Shaking head.)	21	hearing, would your answers be the same?
22	HEARING EXAMINER GLICK: SEC Exhibit 1 is	22	A. Yes.
23	admitted.	23	MS. WIGGINS: Madam Hearing Examiner, at this
24	(Admitted SEC Exhibit 1.)	24	time we move for admission the Rebuttal Testimony of
25	BY MS. WIGGINS:	25	Joseph Herrera as Socorro Electric Co-op's Exhibit 3.
	Page 15		Page 17
,	Q. Mr. Herrera, I would like for you now to turn	1	HEARING EXAMINER GLICK: Any objection?
$\begin{vmatrix} 1 \\ 2 \end{vmatrix}$	to what's been identified as Supplemental Direct	2	MS. WINTER: Yes.
3	Testimony from March 22nd, 2019.	3	HEARING EXAMINER GLICK: Ms. Winter.
4	May I approach?	4	MS. WINTER: Yes. Given the Examiner's
5	HEARING EXAMINER GLICK: Yes.	5	striking of certain testimony relating to Mayor Bhasker,
6	BY MS. WIGGINS:	6	certain provisions of Mr. Herrera's rebuttal will also
7	Q. Do you see that testimony, sir?		have to be stricken.
8	A. Yes, I do.	8	HEARING EXAMINER GLICK: Can you identify
9	Q. Have you had an opportunity to review that	9	those?
10	testimony and any exhibits to that testimony before	10	MS. WINTER: Yes.
11	today's hearing?	11	HEARING EXAMINER GLICK: Can you come forward
12	A. Yes, I have.	12	to the court reporter, please.
13	Q. Are there any corrections or additions to the	13	Let's go through these. Go ahead.
14	testimony that's marked Supplemental Testimony?	14	MS. WINTER: Madam Examiner, what will have to
15	A. No.	15	be stricken from Mr. Herrera's rebuttal is beginning at
16	Q. Is your testimony true and correct?	16	page 8, at line 15, all of page 9
17	A. Yes.	17	HEARING EXAMINER GLICK: Go a little slower.
18	Q. If you were asked the questions posed to you	18	I got page 8 starting with line 15.
- 1	in the supplemental direct testimony today, would your	19	MS. WINTER: Correct. All of page 9, and then
19	in the supplemental direct testimony today, would your		
	answers be the same?	20	page 10, lines 1 and 2.
19	answers be the same? A. Yes.		page 10, lines 1 and 2. HEARING EXAMINER GLICK: Is that it?
19 20	answers be the same? A. Yes. MS. WIGGINS: At this time, your Honor, we	20	
19 20 21	answers be the same? A. Yes. MS. WIGGINS: At this time, your Honor, we would move excuse me Madam Hearing Examiner, we	20 21	HEARING EXAMINER GLICK: Is that it?
19 20 21 22 23 24	answers be the same? A. Yes. MS. WIGGINS: At this time, your Honor, we	20 21 22 23 24	HEARING EXAMINER GLICK: Is that it? MS. WINTER: That's it.

Page 21

Page 18 MS. WIGGINS: Socorro Electric has no 2 objection to striking page 8, line 15, through page 10, 3 line 2. HEARING EXAMINER GLICK: All right. So stricken from Mr. Herrera's rebuttal testimony are page 6 8, line 15, through page 10, line 2. MS. WIGGINS: And, Madam Hearing Examiner, I 8 can strike from the court reporter's copy at this time or do it during a break, whatever is your preference. HEARING EXAMINER GLICK: Why don't you do it 10 11 during a break. 12 MS. WIGGINS: Thank you, will do. 13 With that, Madam Hearing Examiner, I tender 14 this witness for cross-examination at this time. 15 HEARING EXAMINER GLICK: Okay. I don't think 16 I've admitted Mr. Herrera's rebuttal with that change. MS. WIGGINS: Thank you. 17 18 HEARING EXAMINER GLICK: With that change, any 19 objection? Okay. With that change, Mr. Herrera's rebuttal testimony is admitted. 21 (Admitted SEC Exhibit 3.) HEARING EXAMINER GLICK: So Mr. Adams or Ms. 22

Page 20 A. The largest rate for rate of return for Large 2 Commercial in the current is 29.094 percent. Q. Okay. And for the proposed rate, the Large 3 4 Commercial is 32.476 percent; correct? A. Rate of return, yes. Q. Rate of return. And that is the largest 7 except for Load Management; correct? Q. And with the change, Irrigation is still 9 10 negative rate of return; is that correct? A. Yes. 11 12 Q. And Residential at .795 percent is barely providing a positive margin; is that correct? 13 A. Rate of return on margins on the base rate. 15 Q. Is it barely providing a positive margin? A. .795 percent. 16 HEARING EXAMINER GLICK: Could you answer the 17 18 question. 19 A. Yes. HEARING EXAMINER GLICK: Thank you. 21 BY MS. LOEHR: Q. Large Commercial, with the change, is about 4 22 23 and a half times the total for the utility; is that 24 correct? The total utility being with the change 7.22

Page 19

A. That's correct. That's the rate of return.

O. So of the -- Large Commercial is about four 2

and a half times the total; is that correct?

A. State that again, please. I'm having a hard time hearing you. 5

Q. Okay. The Large Commercial at 32, about 32 percent, is about four and a half times the 7.2 percent. The large --

A. 7.2 percent being the system rate of return.

Q. Right.

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17

25 percent; is that right?

A. Well, yes, so we had to shift -- well, not a 11

shift, but the new rates increased the rate of return, the system rate of return, and that's how we got this.

Q. But Large Commercial is still providing four 14 and a half times the total utility rate of return; is

that right? 16

A. Yes.

Q. And the Load Management at 36.7 percent is about five times the total utility rate of return; is 20 that right?

A. Yes. 21

Q. For which classes did the rates of return go up with the change? 23

A. All the classes went up.

Q. Okay. Let's look at those classes that are

1 Examiner, Mr. Herrera.

Go ahead.

Loehr? You have 45 minutes.

HEARING EXAMINER GLICK: Could you move the 2

MS. LOEHR: Good morning, Madam Hearing

microphone closer to you, it sounds like you have a soft

voice, so speak up.

CROSS EXAMINATION 5

BY MS. LOEHR:

Q. Good morning.

A. Good morning.

Q. I would like to start with your direct

11 testimony, Mr. Herrera. Could you please turn to page

12 4.

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13 A. Okay.

Q. And lines 14 through 18. Actually 15. Let's 14

15 see.

A. I'm sorry. What? 16

Q. You state -- well, let's go to the direct on 17

18 page 6. And you, in your testimony lines 11 through 19,

you give the rates of return for the various rate

20 classes; is that correct?

A. Yes. 21

22 Q. And except for Load Management, isn't Large

Commercial rate of return the highest percentage? 23

Let's start with the current. Is it the 24

25 largest for the current rate?

24

Page 24

Page 25

Page 22

- 1 now, under the current regime, negative. That would
- be -- which two are those?
- A. Residential and Irrigation.
 - Q. Right. So Residential going from minus about
- 1.3 to about .8 changes by how many points?
- A. Wait. State that again.
- Q. So when you go from a minus 1.288 to a .795,
- how many point change is that?
- A. Approximately 2 points.
- Q. It's about two points. 10
- And for Small Commercial, going from 6.8 to 11
- 9.3, how many point change is that?
- A. That's 2.7. 13
- Q. I have 2.5 or so. 14
- A. Okay. 15
- Q. That's close. 16
- A. 2.5. 17
- Q. Large Commercial went from -- will go from 29 18
- to 32, almost 32 and a half. How many point change is 19
- that? 20
- A. Approximately 3. 21
- O. A little over 3? 22
- A. (Nodding head.) 23
- Q. And Irrigation goes from minus 11.8 to a minus 24
- 25 9.6. How many point change is that, roughly?

- 1 of operations, I can walk you through and show you where
 - 2 that statement was developed.
 - Q. What do you mean "that period of time"?
 - A. Well, on November 20th when I made that

 - Q. But you didn't make any corrections to your
 - testimony --

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- A. No.
- Q. -- today; is that right?
- A. That's right. 10
- Q. Okay. And so the increase that's being 11
- 12 proposed isn't going to fix the general subsidization
- issues in the overall rate design, is it?
- A. No, but it gets -- it starts to address the 14
- 15 subsidization.
 - Q. I'd like to move now to your Supplemental
- Direct Testimony, at page 2. 17
 - A. What page?
- Q. Page 2, line 15. You are stating that the SEC 19
- 20 is seeking the rate relief because it's important to
- 21 improving SEC's financial health; is that right? On
- 22 line 15.
 - A. Yes.
- Q. Has SEC received any directives from the 24
- 25 lenders, from its lenders that a rate increase needs to

Page 23

- A. Oh, about 2.1. 1
- Q. And Load Management goes from 31.8 to 36.7.
- How many point change is that?
- A. 4.99.
- Q. So I think you testified that the Large
- 6 Commercial changed by about 3, and the Load Management 4
- something points; correct?
- A. Correct.
- Q. Just now. And those are the largest of the
- 10 numbers we just went over; is that correct?
- 11 A. That's correct.
- Q. In fact the Residential change, at which I 12
- 13 think you said was about 2, and the Irrigation about
- 14 2.1, is less than even the Small Commercial at around 2
- 15 and a half; is that correct?
- A. Yes. 16
- Q. Still on page 6, line 20, through page 7, line 17
- 18 3, you are answering the question with the financial
- integrity of the SEC and SEC's service to its customers
- be jeopardized without the proposed rate change. 20
- 21 Is it your testimony today that denying the 22 rate increase would not jeopardize SEC's financial
- 23 condition?
- A. That statement for that period of time was 24
- 25 accurate to that point. But if we go to the statement

- 1 be done?
 - A. No. What our lenders do say is that you are
- not supposed to fall into default and then go for a rate
- increase.
- O. Moving on to the supplemental direct at page 3 5
- and 4, you are setting forth the financial -- starting
- with line 13, you are setting forth the financial
- objectives set by the board; is that right?
 - A. Yes.
- Q. So the board is setting the financial 10
- objectives. I want to confirm that. 11
 - A. Yes, through board policy.
- Q. Okay. So in raising the rates, it's the 13
 - board's goals that you are trying to meet, not the
 - lenders' goals.
- A. Those are all taken into consideration when 16 the board sets those goals. 17
- Q. But the lenders have not told you that you 18 need to improve things. 19
- A. No, the lenders have not told us to improve 20 things, but they set what the minimums are.
 - Q. Okay. We will get into that.
- 23 So let's go to page 8 of the supplemental
- direct, starting with -- on page 8 you give, at the
- 25 bottom, line 17, you give the minimum coverage ratios

21

Page 28

Page 29

1 that you are required to meet.

2 Could you give us those?

A. Yes. The minimum coverage ratios required of 3

4 distribution borrowers, whether applied on an annual or

average basis, are TIER, time interest earned ratio of

1.25, debt service coverage of .125.

HEARING EXAMINER GLICK: You mean 1.25? 7

A. 1.25. Operating time interest ratio of 1.10.

And operating debt service coverage of 1.1.

BY MS. LOEHR: 10

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Q. And then later on in your testimony on this 11

page 9 you give the financials for those ratios for the

end of 2018. Could you tell us what those are? 13

And that's starting with line 18 on page 9.

A. As of December 31, 2018 --15

HEARING EXAMINER GLICK: Slow down.

THE REPORTER: Or speak up. 17

THE WITNESS: Sorry. I will do my best. 18

19 A. Using unaudited financials, SEC's coverages,

current coverage ratios are TIERs of 1.96, DSC of 1.4,

OTIER of 1.28, and ODSC of 1.13.

22 Q. And are all those above the required minimums?

A. Yes, they are. 23

Q. And then going on to page 10, line 1, you give 24

25 the values for TIER, DSC, OTIER and ODSC. Could you

A. It says "actual." In 2018 were unaudited from

my previous testimony.

Q. Okay.

Page 26

HEARING EXAMINER GLICK: Okay. I'm going to

pause you just for a minute. I'm unclear about that. 5

What -- what is the reason for the difference

between the percentages that you cite for OTIER in 2017

between your direct -- your supplemental direct and your

rebuttal? 9

Because in your supplemental direct, at page 10

11 10, line 2, you said the OTIER in 2017 was 1.21, and

12 then your rebuttal you say it's 1.26. I don't -- you do

say in your rebuttal that it's the adjusted test year.

14 I don't know if that --

15 THE WITNESS: Yes. The adjusted test year and

16 I think in my supplemental I state that these are

17 unaudited. Applied an average to -- yes. So on line 9

18 of my supplemental -- page 9, line 17. I was using the

unaudited financials. And this TIER was calculated with

I believe the adjusted test year.

HEARING EXAMINER GLICK: I thought --

THE WITNESS: Pre-2018. 22

HEARING EXAMINER GLICK: I was talking about

24 2017. The numbers are different from OTIERs between

25 your testimonies.

Page 27

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THE WITNESS: I believe the 2017 financial

2 ratios are adjusted test year in my rebuttal. Those may

be the financial ratios from 2017. Unadjusted.

HEARING EXAMINER GLICK: Okay. I'm not sure I

got your answer. 5

THE WITNESS: I was saying the -- using

adjusted test year data, that's what the calculations

were in my rebuttal, and then in my supplemental, that

was the financial ratios from the end of the year.

10 HEARING EXAMINER GLICK: Unadjusted.

THE WITNESS: Unadjusted. 11

HEARING EXAMINER GLICK: Okay. And the reason 12

13 for the difference in the rebuttal numbers, am I right

14 that in your rebuttal, the number in your rebuttal is

15 audited, whereas it wasn't audited in your supplemental

direct? Is that right? 16

THE WITNESS: No. In the -- in my rebuttal 17

18 that's after the adjustments were made to the financial

statement for abnormal conditions, to get the test year

20 to -- that was calculated off the adjustments after the

21 expert Justin Proctor went through and made the

22 adjustments in the cost of service study.

23 HEARING EXAMINER GLICK: Okay, but I'm talking

24 about 2018 now.

THE WITNESS: Oh, '18? 2018 we are talking

1 give those?

A. Yes. 2017 SEC's financial coverage ratios

were as follows: TIER of 1.87, DSC of 1.39, operating

TIER of 1.21, and -- 1.21, yes, and ODSC of 1.07.

Q. And did you meet the minimums on that?

A. No. 6

7 Q. Which one did you not meet?

A. The ODSC. 8

Q. And moving to your rebuttal now, I would like

10 to compare some of those numbers you had in your

rebuttal. On page 12, line 16, I believe you give the

12 2017 and '18 values for OTIER. Could you tell us what

those are? 13

A. OTIER was 1.26 percent. 14

Q. For what year? 15

A. 2017. 16

O. And for 2018? 17

A. Actual OTIER was 1.37. 18

Q. Now I believe your testimony was, a couple 19

minutes ago, that the OTIER for 2017 was 1.21, and here

it says 1.26. 21

22 A. Those were unaudited and this is adjusted test

23 year.

Q. And would that be the explanation for the 24

25 discrepancy in the 2018 OTIERs, too?

Page 32

Page 33

Page 30

- 1 about that, those are unaudited financials in my
- supplemental, and we are using actual. So that means
- that's audited.
- HEARING EXAMINER GLICK: Okay. Thank you. 4
- Thank you, Ms. Loehr. 5
- MS. LOEHR: Certainly. 6
- Q. Well, whether we are talking about 1.28, 1.21, 7
- 1.37 or 1.26, those all exceed the minimum of 1.1; is
- that correct?
- A. That is correct. 10
- Q. And -- but the cost of service study modeled 11
- targets of 2.5 and 1.35 TIER; is that right?
- A. Say that again. 13
- Q. I believe the cost of service study modeled 14
- 15 targets of 2.5 and 1.35, that may have been on a TIER
- which has a minimum of 1.25.
- Do you know what the cost of --17
- A. Yes. 18
- Q. Well, let me -- go ahead. 19
- A. The cost of service study used a TIER, net 20
- 21 TIER of .25, and the forecast -- are you talking about
- the forecast scenario of an operating TIER of 1.35?
- Q. Yeah. There was a 2.5 and a 1.35. Two
- 24 different scenarios; is that correct?
- 25 A. Yes.

- Q. Now the relative rate of return is calculated
 - 2 by taking the rate of return and dividing it by the
 - total rate of return for the system; is that correct?
 - A. That sounds correct.
 - Q. So it's scaled by the total utility rate of
 - 6 return. The relative rate of return is scaled by the
 - total utility rate of return --
 - A. Of the base.

5

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23

- O. -- is that correct?
- A. Yes. Of the base rate. For that class. 10
- O. So back in your direct, if you would -- on 11
- page -- which we just talked about --
- A. Page what? 13
 - Q. I'm getting it here.

On page 6, you talk about the relative rate of 15 return, for the Large Commercial you would take the

- 32.476 and divide it by 7.22; is that correct?
- A. You are on page 6?
- Q. Yes. 19
- A. Lines what now? 20
 - Q. Of the -- lines 13 through 19. Page 6 of your
- 22 direct. You have a table of rate of return there.
 - A. And your question again?
- 24 Q. My question is to calculate the relative rate
- 25 of return for the Large Commercial with the change, you

Page 31

- 1 would take the 32.476 rate of return and divide it by
- 7.22 for the total utilities; is that right?
- 3 A. The 7.22, yes.
- Q. And what would that be?
- A. Well, if you go to the table for Large
- Commercial, that is 4.498 relative rate of return.
- Q. Okay. The 7.22 goes into 32 about that many
- times; correct?
- A. Yes.

14

- Q. So just like we talked about in direct 10
- testimony, the relative rate of return tells us that the
- 12 Large Commercial is contributing four and a half times
- the total utility rate of return; is that correct?
 - A. From the cost causation, yes.
- Q. And on line 14 you ask the question, do you
- agree with Mr. Reyes that current margins 4.818 percent
- RROR are sufficient to meet the board approved financial
- goals and objectives?
- MS. WIGGINS: Madam Hearing Examiner, for the 19
- 20 record, is that in the rebuttal testimony or in the
- 21 direct still?
- MS. LOEHR: It's in the rebuttal. I'm sorry. 22
- 23 MS. WIGGINS: Thank you.
- BY MS. LOEHR:
 - Q. So your question addresses the Reyes testimony

- Q. Moving to the rebuttal on -- back on to page
- 11, lines 11 through 13 -- well, let's see. You
- first -- you first, on lines 2 through 4, describes that
- the RROR, or relative rate of return, is a better
- measure than the relative rate of return: is that
- correct?

11

- A. Yes.
- Q. And looking at your relative rate of return
- table, lines 11 through 13, you give those for the
- proposed rates; is that correct? 10
 - A. That's correct.
- Q. Irrigation is still negative with the change; 12
- is that correct? With the change in rates. 13
- A. Right. When you look at the rate of return of 14 the system to the rate of return of the class, it's 15
- still negative. 16
- Q. And Residential is still barely providing a 17 positive margin; is that correct? 18
- A. Yes. Again, once you compare the rate of 19 return of the class to the system, it's helping address
- Q. Actually, Irrigation is still -- still 22
- 23 negative. I wrote down that it was positive, but it's
- negative; isn't it? Negative relative --24
- A. Yes, it is. 25

the subsidy.

Page 37

1 regarding meeting board goals; correct?

2 A. Correct.

3 Q. Do you recall specifically whether Mr. Reyes,

4 in his testimony, at the citations that you give on line

5 17 refers to the sufficiency of meeting board-approved

6 financial goals?

7 A. Did I --

Q. Do you recall whether he specifically referred

9 to meeting board goals?

10 A. That was to meeting the rate of return.

11 Q. Sorry?

12 A. To the rate of return. The relative rate of

13 return. But if we go over to -- can we go --

Can I walk her through the schedule on the

15 cost of service study?

16 HEARING EXAMINER GLICK: No, not unless it's

17 in response to a question.

THE WITNESS: Well -- it would be my response

19 to her question. Can I walk her through the schedule D

20 8?

18

1

21 HEARING EXAMINER GLICK: I --

MS. LOEHR: I would like to show him Mr.

23 Reyes's testimony. May I do that?

24 HEARING EXAMINER GLICK: Yes.

And so, no.

Page 34 Page 36

1 replacement of the cooperative facilities. We cannot do

2 those.

11

21

Q. And on your rebuttal, page 15, lines 8 through

4 11, I believe this sets out a question on why SEC didn't

5 propose an economic development rate; is that correct?

A. Yes.

7 Q. And Tri-State, your power supplier, does have

8 an economic development rate; does it not?

A. Yes, it does.

10 Q. But SEC does not.

A. If SEC was asked to develop an economic

12 development rate that's what we would use to develop our

13 economic development rate.

Q. And on that same page, line 12 through 15, SEC

15 acknowledges that interclass subsidies exist in the

16 current rate design but because Large Commercial

17 accounts have ways of raising revenues to cover

8 increases and expenses, they can more aptly subsidize

19 other classes.

20 Is that your testimony? I just read it.

A. Yes.

Q. Do you think a small business owner in a

23 competitive industry would have difficulty raising

24 revenues?

25 MS. WIGGINS: Objection, calls for

Page 35

THE WITNESS: Okay.

2 MS. LOEHR: May I approach the witness?

3 HEARING EXAMINER GLICK: Yes.

4 BY MS. LOEHR:

5 Q. I'm showing you Mr. Reyes's direct testimony

6 and because you referred to his testimony at page 7,

7 line 17, page 8 -- up to page 8, line 12. Could you

8 look at that and tell me, does he refer to the board

9 goals?

10 A. No, he is referring to the health of the SEC.

Q. All right. So moving on to rebuttal page 13

2 of yours, of your -- so your rebuttal page 13, lines 8

through 11, starting with the sentence: Coverage ratios

14 are only indicators that SEC's financial condition based

on historical periods and do not take into consideration

16 future cash requirements related to SEC's planned

investments in infrastructure or capital credit

18 retirements.

19 Are you saying that the rate increase is

intended to generate revenues for costs that SEC has not

21 even yet incurred?

A. No. I'm not intending that. If we want to

23 pay back capital credits, if we want to have enough cash

24 to pay the operations of the co-op, those are the

25 financial goals that we are trying to get. Ordinary

1 speculation.

2 HEARING EXAMINER GLICK: Do you want to

3 respond?

MS. LOEHR: Well, he -- I think he opened the

5 door that, you know, commercial entities can raise

6 revenues.

7

8

11

THE WITNESS: For Large Commercial.

HEARING EXAMINER GLICK: Overruled.

9 So I think the question was with regard to

10 Small Commercial accounts.

THE WITNESS: Are competitive?

12 BY MS. LOEHR:

Q. If they are in a competitive industry, would

14 they have difficulty raising revenues?

A. Well, depends on what industry, it depends

16 what their business model is.

Q. But if they raise their prices too much they

8 are going to go out of business, aren't they?

19 A. Any business that is overpriced will go out of 20 business.

Q. And in rebuttal at 16, page 16, lines 16

22 through 18, you state: Mr. Reyes suggests further

23 increasing the Residential rate revenue by nearly

448,000. This would mean an overall increase of more

25 than 11 percent for an average Residential customer.

Page 41

In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

Page 40 Page 38

- That's what you stated; right? 1
- 2
- Q. Was -- wasn't the Residential rate increase 3
- 11.64 percent in 2011? 4
- A. That sounds correct, yes. 5
- Q. So it was okay in 2011 but it's not okay in 6
- 2019; is that right?
- A. Well, in 2019 we are trying to get the class
- subsidies aligned and the interclass subsidies aligned,
- that's why we are going for a 6.66 percent on the 10 Residential class. 11
- Q. It was your testimony earlier that with this 12 13 increase you still have -- you still haven't corrected the subsidization. 14
- A. Yes, we are not swinging for the fences on 15 our -- on this event, Advice Notice 69, we are trying 16 the principles of gradualism trying to work our way to 17 18
- Q. Well, wouldn't imposing something similar to 19 an 11 percent increase for Residential in 2019 help 20 bring the Residential relative rate of return closer to 1, which is one of your goals? 22
- 23 A. No, our goals are to have cash to do patronage capital credits, replacement of ordinary plant, to have enough general funds cash to pay for some of those plant

- 1 raising rates on a population in an economically
- 2 blighted area?
 - MS. WIGGINS: Objection, your Honor.
- Irrelevant. 4

3

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- HEARING EXAMINER GLICK: Overruled.
- A. What was the --
- BY MS. LOEHR:
- Q. Wasn't one of the concerns that you would be raising rates on a population in an economically blighted area? 10
- A. I believe that was the concern of one of the 11 trustees in the economic area that raising rates -- but he also said not raising rates could also cause harm.
- Q. So on the vote to adopt the cost of service study, was it unanimous? 15
 - A. No.
- Q. Who voted against or abstained? 17
- A. I believe trustee Don -- Dr. Don Wolberg was 18 the one dissenting vote. 19
- Q. At the public comment session you also stated 20 that the proposed change in rates do not compound the 21 increase by the percentage year after year as in 2005 to 2011. Now -- is that correct?
- A. No. I said when we set the rates we set them 24 25 for -- till we file another Advice Notice. I was

Page 39

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1 comparing us to the city utilities where they increase

every year by the same percentage. So I was trying to

say that once we get that rate increase that's set until

the next Advice Notice is filed.

- Q. So the proposed changes, percentage changes 5 are based on the existing rate, which is based on previous -- incorporates previous increases; is that correct?
 - A. State that again, the --
- Q. The proposed changes have been characterized 10 in terms of an increase in existing rates; correct?
- A. So the cost of service study looks at what the 12 existing rates are doing and how they are generating revenue through either a variable charge, like energy, or through the fixed charge to require those costs, and then you see erosion in those fixed costs, and so you look at the cost of service study to see where your rates should be set.
- Q. And the changes incorporate the -- what rates were -- I mean, the increase that previously occurred? 20
- A. Yeah. What the previous rate was providing, 21 and then what we need to do to get above that rate. 22
- 23 Q. At the public comment session you also stated we see reducing meters, and almost in the same breath 25 you stated -- well, do you recall making that statement

investments.

- Q. We will get to it in a bit, but do you recall in the public comment meeting, didn't you state that you would try to -- have a goal of having a relative rate of return of 1 for the classes? Isn't that a goal?
- A. No. I said that's the ideal situation, which we would like to have, everyone having a rate of return of -- a relative rate of return of 1. But we will never get there, we just strive to get there.
- Q. In -- in the public hearing of June 3rd, you 10 stated that the board adopted a resolution on the cost of service study on August 22nd, 2018; is that right?
 - A. Yes.

13

- Q. And were you at that board meeting? 14
- A. Yes, I was. 15
- O. Who else was there? 16
- A. The board of trustees, staff, Socorro Electric 17 staff, members of Socorro Electric. 18
- Q. Isn't it true that in the suggestion about the 19 20 cost of service study that there were some concerns about the rate increase? 21
- A. Yeah. When you have a board made up of 22 members they are there to represent all the members and 23 there was some discussion about the rate increase.
 - Q. Was one of the concerns that you would be

June 24, 2019

Page 44

Page 45

Page 42

- 1 that you are seeing reducing meters?
- A. I believe that was part of my presentation, 2
- yes. 3
- Q. And you stated that you've increased the total
- utility plant 78 percent since 2005.
- A. Yes.
- Q. Did you make that statement? 7
- A. Yes, I did. 8
- Q. So you have increased the utility plant even
- 10 though you've seen reducing meters.
- A. Well, those are ordinary replacements, those 11
- 12 are to maintain the reliability. So I wouldn't say it
- was increasing plant in every year, we were doing
- replacement of poles that were 50 years old, or adding a
- substation that had a 180-mile feeder to reduce the
- 16 line.
- Q. But it's true that you've increased the plant 17
- 78 percent since 2005? 18
- A. Yes. 19
- Q. At the public comment meeting you also stated 20
- that the revenue deficiency by the Residential class 21
- of -- sorry. 22
- The cost of service study found out that the 23
- revenue, there was revenue deficiency by the Residential
- class of 20 percent, where in the Large Commercial they

- Q. So you believe SEC has intervened in Tri-State
 - 2 proceedings?

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2.1

- A. Yes, they have.
- Q. Do you recall the -- the cases, the case
- numbers or what cases?
- A. I believe it was Advice Notice 15. Tri-State
- Advice Notice.
- Q. So if they were going to ask for a rate
- increase, they would have had a rate request; correct?
 - A. Yes.
- Q. And as a result, a proceeding would have been 11 12 open in which SEC would have intervened; correct?
 - A. We did intervene.
 - Q. I haven't seen any pleadings filed by SEC in
- 15 Tri-State pleadings.
- MS. WIGGINS: Objection, your Honor. That's 16
- testimony by counsel and assumes facts not in evidence. 17
 - HEARING EXAMINER GLICK: Sustained.
- And Commissioner Steve Fischmann has just 19
- joined us. 20
 - MS. LOEHR: Good morning.
- Q. Also at the public comment meeting you said 22
- that SEC didn't make the 1.1 -- let's see. Let me get this right. 24
- 25 You referred to the time interest earn ratio

Page 43

were overproducing by 19 percent; is that correct?

- Do you recall that? 2
- A. Yes, I do. On the relative rate of return, 3
- 4 yes.
- Q. But the -- you're raising the rates of the
- 6 Large Commercial even though they are already
- overproducing by 19 percent; right?
- A. Well, yes. We raised the rates on all 8
- classes.

14

- Q. And you, at your presentation at the public 10
- comment meeting, you also stated that you had intervened
- 12 in Tri-State rate proceedings; is that correct? That
- SEC had intervened. 13
 - HEARING EXAMINER GLICK: Five minutes.
- A. SEC had intervened in the Tri-State. 15
- MS. LOEHR: I'm sorry? 16
- HEARING EXAMINER GLICK: You have five 17 minutes. 18
- 19 MS. LOEHR: Could I have a little bit if I go
- over in light that you asked a few questions? 20
- HEARING EXAMINER GLICK: I paused it for 21
- 22 those.
- MS. LOEHR: Okay, thank you. 23
- A. That's correct. 24
- 25 BY MS. LOEHR:

- as having a minimum of 1.1; correct?
- A. That would be the operating time -- operating
- 3 TIER.
 - Q. So perhaps you misspoke.
- A. Perhaps. 5
- Q. And going back to your testimony earlier that
- you believed you stated at the public comments hearing
- that you were trying to get close to a rate of return of
- 1, were you talking about relative rate of return or
- 10 rate of return?

11

19

22 13.

- A. Relative rate of return. I say it's ideal if
- 12 you can get there, but I add that we will never get any
- 13 rate class to that.
- O. And what classes are close to the relative 14
- 15 rate of return?
 - A. Well, if you look on the table in my
- supplemental testimony, on page -- I mean my rebuttal 17
- testimony, sorry. 18 Q. It's rebuttal page 11.
- A. There is the relative rate of return for 20
- existing in the proposal in line 11 through -- or 12 and 2.1
- Q. So it's only Residential that's even close to 23
- 24 a relative rate of return of 1; correct?
 - A. Of 1?

Page 48 Page 46 Q. Is that what you are trying to meet? Relative 1 initials? Are those your initials JMH down at the 2 rate of return of 1? 2 bottom? A. No, I said in the public comments our goal is A. Yes. 4 to get a relative rate of 1. I said if you look at Q. Okay. And you, as CEO and general manager, 5 this, and I believe you asked, which ones are at a rate would cause it to be filed with the Commission; is that 6 of return or close to the relative rate of return of 1. correct? 7 This table is showing what the rate of returns are. A. That is correct. Q. Which ones are close to 1? Q. All right. And that is your name that also A. Well, you see Residential has an existing appears on page 3 of 28 on SEC Exhibit 10? 10 negative .267. Small Commercial is 1.4. Large 10 A. Yes. 11 Commercial is 6. Irrigation is negative 2.462. Load O. Okay. There is a few numbers in there I want 11 12 Management, 6.6. Lights is negative 1.28. And the 12 to clarify. Can I get you to take your time and 13 proposal you have Residential at .11, and Small 13 calculate for me the average annual bill per customer? 14 Commercial at 1.295. So that's close. That's close 14 It now indicates 1.93. My calculation indicates that 15 should be \$1,931.12. Can I get you to confirm that for 15 enough. 16 But Large Commercial 4.498, and our Irrigation 16 me? 17 is again negative 1.335. Load Management goes down a A. Can I get a calculator? Can I get my phone? 17 little bit, 5.084, and Lights are positive 0.275. 18 Q. Sure, sure, sure. HEARING EXAMINER GLICK: And that's your time. 19 19 A. You want me to calculate the --MS. LOEHR: Thank you. 20 20 Q. The average annual bill per customer. HEARING EXAMINER GLICK: Ms. Winter or Mr. 21 21 A. Average annual bill per customer. 22 Herrmann? 22 HEARING EXAMINER GLICK: Monthly or annual? And Ms. Winter, just to let you know, I will 23 MS. WINTER: It says annual on the line item. 23 24 Average annual bill per customer. It's marked 2, and it 24 be taking a morning break sometime probably 20, 30 25 minutes. 25 currently states 1.93. Page 47 Page 49 MS. WINTER: Okay, no problem. I might be HEARING EXAMINER GLICK: I see. 1 1 THE WITNESS: Okay. done by then. 2

3 CROSS EXAMINATION

BY MS. WINTER:

4

- Q. Good morning, Mr. Herrera.
- A. Good morning. 7
- Q. My name is Nann Winter, with Stelzner Winter. 8
 - Could I get you to turn your attention to page
- 10 7 of your rebuttal? And on page 7, line 10, you
- reference SEC's 2017 annual report to the PRC; correct?
- A. That is correct. 12
- Q. Okay. You actually attach the 2017 annual 13
- report as SEC Exhibit 10 to your testimony; correct?
- A. Correct. 15
- Q. Okay. Can I get you to turn your attention to 16
- SEC 10, and in particular we will start with page 1.
- Tell me when you are there. 18
- 19 A. I'm there.
- Q. All right. So as general manager and CEO it 20
- would be within your job description to cause this
- report to be generated; is that correct?
- A. That is correct. 23
- Q. Okay. And that's indicated by your initials 24
- 25 on page 1 of 28, after enclosures. Do you see your

- 3 BY MS. WINTER:
 - Q. Can you confirm what the average annual
- customer bill would be -- what properly belongs in that
- Total column?

7

9

11

17

20

- A. What property?
- Q. Properly. 1,931 is what I'm calculating. 8
 - A. Yeah, because it's by the thousands.
- 10 Q. 1,931.12 should go in that box; correct?
 - A. Annually, yes.
- Q. All right. I also need you to -- there is 0s 12
- 13 indicated for average gross revenue per kWh sold. Could
 - I get you to populate that box under Total as well?
- 15 I calculate .141, but I will let you do the
- 16 math.
 - A. Okay. 1.14?
 - Q. Point -- dot 141 is what I calculated; is that
- the correct number for that? 19
 - A. Correct.
 - Q. Oh, thank you so much.
- Now, as manager and CEO, you would cause the 22
- 23 generation of all the annual reports for SEC since you
- have been there; correct?
- A. Correct. 25

Page 52

Page 53

Q. And you would cause them to be filed with the 1 2 PRC?

A. Yes. 3

4

Q. Okay. And the 2017 is the only one in this. At this time, Madam Examiner, I would like to request that you take administrative notice of the annual reports for 2013 through 2016, and the annual

report for 2018. 9 HEARING EXAMINER GLICK: Is there any

objection? 10 MS. WIGGINS: Your Honor, yes. I believe 11 that's irrelevant. And I believe that without redirect examination it's at this point impossible to know the 13

14 relevance. MS. WINTER: Madam Examiner, Mr. Herrera has 15 testified repeatedly that the number of customers has 16

gone down, plant has gone up, revenues have gone down. And a simple comparison of the annual reports filed from 2013 to '18 demonstrates that none of those statements 20 are correct. 21

HEARING EXAMINER GLICK: Overruled.

22 So I will take administrative notice of those annual reports. 2013 to 2016 and 2018. 23

MS. WINTER: And for the record, I believe it 24 25 is Mr. Herrera's direct testimony, page 5, that he

1 audited statements now been posted to the SEC website?

A. I believe I asked for them to be posted --2

Q. All right.

A. -- back in May.

Q. And what we are talking about, to be crystal 5 clear, is the independent auditor's report submitted by

Bolinger, Segars, Gilbert & Moss out of Lubbock, Texas?

A. Yes.

Q. That has now been posted to the SEC website 10 since May?

A. Yes.

MS. WINTER: Madam Examiner, I would also ask 12 that you take administrative notice of the audited 2018 and 2017 independent auditor's report now posted on SEC's website.

HEARING EXAMINER GLICK: For what year is 17 that?

MS. WINTER: It's only one document but it's 18 titled Financial Statements With Accompanying Information for the Years Ended December 31, 2018 and 2017. 21

HEARING EXAMINER GLICK: Any objection? MS. WIGGINS: Objection. There is no stated purpose for the need for administrative notice to be 25 taken on those documents.

Page 51

Page 50

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1

1 testified if you look at all the customer counts for the 2 last six years, which is exactly what I did.

HEARING EXAMINER GLICK: And is that the only 3

purpose you are seeking to take administrative notice of

those annual reports? 5

MS. WINTER: Well, there is all kind of data 6

7 in here that he has testified in terms of customer

counts, revenues, and annual bills, and when you compare

those statements, I mean, this is a briefing issue on

multiple levels in terms of correcting assertions by Mr.

Herrera on the record.

HEARING EXAMINER GLICK: Okay. 12

13 BY MS. WINTER:

Q. Now, Mr. Herrera, as CEO and general manager 14

15 you would also cause the audit of the financial

16 statements of Socorro Electric Cooperative, would you 17 not?

18 A. The board of trustees do.

Q. Okay. So as the general manager, though, you 19

would certainly direct that an independent auditor's

report be filed and posted to the SEC website?

22 A. Yes.

23 Q. Okay. And you have mentioned 2018 unaudited

24 financial statements multiple times in your testimony,

25 and again here today, this morning. In fact have the

HEARING EXAMINER GLICK: Ms. Winter?

MS. WINTER: Madam Examiner, again, Mr. 2

3 Herrera has made multiple statements regarding what the

4 net margins are for 2018 and 2017, and has usually

prefaced that with unaudited. There are now audited

6 numbers as reflected in the published document located

on SEC's website for the last two months.

And the net margins are clearly reflected and

they are now audited. So it would just be clarifying

10 the net margins as determined by SEC's own independent

HEARING EXAMINER GLICK: Do you have copies of 12

13 that?

14 MS. WINTER: I do.

HEARING EXAMINER GLICK: Okay. Overruled.

16 BY MS. WINTER:

Q. Mr. Herrera, as the general manager and CEO 17

18 you would also be responsible for causing the creation

19 of various rates filed by SEC cooperative?

20 A. The board directs me to get those filed, yes.

Q. And you are tasked then with developing them

22 and posting them to the -- your website and to the PRC

23 website; is that correct?

A. To get them filed, yes.

25 Q. And that would be would be true with respect

21

Page 54

June 24, 2019

Page 56

Page 57

1 to the private area of lighting service rate 4, and

- 2 the -- hold on here -- and the street and interstate
- 3 freeway lighting service rate 5; is that correct?
- 4 A. That's correct.
- 5 MS. WINTER: At this time I would ask Madam
- 6 Examiner that you take administrative notice of SEC
- 7 rates 4 and 5.
- 8 HEARING EXAMINER GLICK: Ms. Wiggins?
- 9 MS. WIGGINS: Again, no stated purpose at this
- 10 time, we would object. Subject to understanding the
- 11 purpose of the administrative notice that's requested to
- 12 be taken.
- 13 HEARING EXAMINER GLICK: Well, I think they
- 14 are -- you are talking about the existing rates?
- 15 MS. WINTER: Correct.
- 16 HEARING EXAMINER GLICK: I think they are part
- 17 of the cost of service study.
- 18 MS. WINTER: Okay.
- 19 HEARING EXAMINER GLICK: So I don't think it's
- 20 necessary to take administrative notice.
- Yes, they are.
- MS. WINTER: Okay, perfect.
- Q. Mr. Herrera, it's also true you would also
- 24 cause to be posted and created all rules of Socorro
- 25 Electric Cooperative; is that correct?

1 A. Yes, I do.

5

- Q. Okay. And you indicated your answer was: We
- 3 intervened in those cases. Do you recall that answer?
 - A. Yes, I do.
 - Q. All right. You did not protest, SEC never
- 6 protested any of the last three Tri-State rate
- 7 increases; is that a correct statement?
 - A. We filed an intervene -- intervenor -- to be
- 9 an intervenor in the last rate increase. Well, not the
- 10 last rate increase, the last protest that drew the
- number of protests to -- so we are intervenors.
- Q. You intervened and you do understand there is a difference between an intervention and a protest;
- 14 right?

16

- 15 A. Ye
 - Q. In fact, Continental Divide protested.
- 17 MS. WIGGINS: Objection, irrelevant.
- 18 BY MS. WINTER:
- 19 Q. Are you aware that Continental Divide
- 20 protested?
- 21 MS. WIGGINS: There is an objection.
- 22 HEARING EXAMINER GLICK: Your response?
- MS. WINTER: He testified they were active in
- 24 opposing Tri-State's rates, and I'm just nailing that
- 25 down.

Page 55

- A. At the direction of the board.
- 2 Q. Okay.

1

- 3 A. Tasked to do.
- 4 Q. And you would have caused the posting of line
- 5 extension rule, which would be rule No. 12?
- 6 A. No, I didn't.
- 7 Q. Pardon?
- 8 A. That rule has been there since 1988.
- 9 MS. WINTER: Okay. And Madam Examiner, I
- 10 would ask you to take administrative notice of line
- 11 extension rule No. 12, SEC.
- 12 HEARING EXAMINER GLICK: Ms. Wiggins.
- 13 MS. WIGGINS: Same objection.
- 14 HEARING EXAMINER GLICK: That one I'm not sure
- 15 it's in the cost of service study but I'm overruling
- 16 that. I think it's relevant to SEC's testimony that it
- 17 charges the installation, lighting installation based on
- 18 its line extension policy.
- 19 MS. WINTER: Thank you.
- 20 Q. Mr. Herrera, I just wanted to clarify
- 21 something you mentioned in your public comment in
- 22 earlier -- on June 3rd of this month. And one of the
- 23 respondents asked whether or not you intervened or
- 24 protested any Tri-State rates.
- 25 Do you recall that question and your answer?

- HEARING EXAMINER GLICK: Overruled.
- 2 BY MS. WINTER:
- Q. You do understand that Continental Divide
- protested the rate?
- A. I understand Kit Carson, Jemez, Continental
- 6 Divide and Springer protested, and all the other New
- 7 Mexico co-ops that didn't protest intervened. SEC being
- an intervening.
- Q. Okay. And there is a difference in your mind
- 10 between being a protestor and intervening?
 - A. Yes

11

12

- Q. Thank you. I went back and looked at the 2012
- 3 docket for the Tri-State increase and I didn't see any
- 4 documents entered at all by Socorro Electric
- 5 Cooperative. I saw another intervention, but no protest
- in the 2012 Tri-State increase.
- MS. WIGGINS: Objection to the extent counsel is testifying.
- 19 HEARING EXAMINER GLICK: Sustained.
- 20 Could you restate your question?
- 21 BY MS. WINTER:
- Q. Mr. Herrera, you did not file a protest in the
- 23 Tri-State 2012 proceeding either, did you?
 - A. Socorro Electric did not file a protest.
 - Q. Okay. And there was a Tri-State filing in

Page 60 Page 58 MS. WIGGINS: No. No objection. 1 2017, Socorro Electric did not file a protest in that 2 HEARING EXAMINER GLICK: Okay. So the Tri-State proceeding either, did it? sentence beginning at line 3 of page 5 and ending on A. That's correct. Q. Thank you. Mr. Herrera, can I take you to line 6 is stricken. 4 page 5 of your rebuttal testimony. MS. WINTER: That's all I have. Thank you so 5 6 much. Tell me when you are there and I will get you HEARING EXAMINER GLICK: Let's go ahead and to the line. 7 take a break now, and come back at 10:40. A. Okay. 8 8 Q. Lines 4 through 6, you state there that you We are off the record. 9 believe it's SEC's position that the city attacks seek (Break taken.) 10 10 to weaken SEC because SEC is a major obstacle to the HEARING EXAMINER GLICK: Let's go back on the 11 city's goal of forming its own municipal utility. 12 record. Do you see that testimony there? Mr. Steinnerd, you are up and you have an 13 13 A. Yes, I do. 14 hour. 14 Q. You do realize, Mr. Herrera, that every time MR. STEINNERD: Thank you, Madam Examiner. 15 15 Tri-State raises its rates it makes the city's CROSS EXAMINATION 16 16 municipalization effort easier; right? 17 17 MS. WIGGINS: Objection. Calls for 18 BY MR. STEINNERD: 18 speculation. Inappropriate question. Q. I'd like to begin with just a few questions 19 19 MS. WINTER: It's his question. He is saying 20 concerning Large Commercial rates, and my first question 20 it's harder, and I'm saying it's easier, and I am just 21 is: I would like you to -- and I would like to 21 testing whether he understands that every time he raises 22 introduce and ask you a question on my -- on the SEC's rates it actually makes municipalization easier. 23 interrogatories. 24 HEARING EXAMINER GLICK: Overruled. 24 So I would like to submit that as evidence so 25 If you know the answer. 25 I can ask him to read some of the answers. Page 59 Page 61 HEARING EXAMINER GLICK: Okay. So what -- you A. Well, the question is, do I understand that 1 2 can approach him, and did you bring copies of that? every time Socorro Electric raises rates --MR. STEINNERD: I brought copies for the 3 3 BY MS. WINTER: Q. I started with Tri-State. 4 examiner, six copies, along with six copies of my exhibit. But this is six copies of the interrogatories. You realize every time Tri-State raises rates HEARING EXAMINER GLICK: Okay. So go ahead it makes municipalization attempts easier? 6 6 7 A. Well, it's -- it all depends. and show -- give the witness a copy and then distribute the remaining copies to myself, the court reporter, and Q. And likewise, when SEC raises its rates it 8 then the parties. also makes municipalization easier; right? MS. WIGGINS: Objection, your Honor. This was 10 Thank you. 10 subject to the hearing examiner's ruling on the city's 11 MR. STEINNERD: Two or more? That's good? 11 effort to create its own municipal utility. I think it 12 Both parties? The -- both the parties also need a copy? MS. WIGGINS: Yes, thank you. goes to that evidence. I don't think it's legitimate in 13 light of prior order by the hearing examiner. 14 MR. STEINNERD: You are welcome. MS. WINTER: And I'm okay with that if we 15 15 Anyone else? strike lines 4 through 6 on page 5. MR. BORMAN: Yes, please. 16 16 MS. WIGGINS: Of rebuttal? BY MR. STEINNERD: 17 17

MS. WIGGINS: Thank you. 23

20 rebuttal at page 5. Do I have the citation correct,

MS. WINTER: Correct.

18

19

21 22 Counsel?

HEARING EXAMINER GLICK: Do you object to 24

MS. WINTER: Page 5, lines 4 through 6.

MS. WIGGINS: I don't see that on my -- on my

25 striking that?

24 rate result in a 2.66 percent increase. Of the 172 25 consumers in the class, approximately 35 consumers'

21 and read SEC's response for question 1.6?

Q. Mr. Herrera, if you would, please, could you

20 interrogatories originally submitted on April 13, 2019

23 rate class. The rate class proposed Large Commercial

please refer to my question 1.6 on SEC's responses to my

A. There are 172 consumers in Large Commercial

Page 64

Page 65

Page 62

1 total annual bill will decrease due to the change in the

2 rate structure.

Q. Thank you. Do you concur that this calculates

4 to 20 percent of the Large Commercial consumers that

will not see an increase with proposed rates?

A. Looks approximately to be a fifth of the 7 class.

Q. Thank you. Also now, calling your attention to page 264 of the costs.

10 I have copies, I'm not sure -- if necessary.

HEARING EXAMINER GLICK: Do you have the cost 11

of service study? 12

THE WITNESS: I do. 13

HEARING EXAMINER GLICK: I think I said in my 14

15 order that everybody should have a copy available to

16 them. What page?

MR. STEINNERD: 264. 17

18 Q. I'll just continue, you may not need to even

go there. Calling your attention to page 264 of the

20 cost.

1

2

MS. WIGGINS: Objection. If the witness could 21

get to the page before the question is posed we would

certainly appreciate it. 23

MR. STEINNERD: Very well. 24

HEARING EXAMINER GLICK: Sustained. 25

1 percentage was given to them of 20 percent.

Q. Did they know of the 35 out of 172 consumers

would likely see a decrease? 3

A. I don't recall what they were. That was back

in August of 2018.

MR. STEINNERD: Okay. I'd like to now

introduce an Exhibit 8 that I will have some questions

8

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HEARING EXAMINER GLICK: Okay. And give the 9

witness a copy and then distribute copies. 10

MR. STEINNERD: May I approach?

HEARING EXAMINER GLICK: Yes. 12

Here you go. We just need one.

14 BY MR. STEINNERD:

Q. I'd like you to please refer to my Exhibit 8, 15

for showing the total revenue from existing and proposed

rates and also referred to cost pages 190 and 191.

A. Looking at the adjusted test year ending in

12/31, or December cost of service allocation revenue? 19

Q. The proposed revenues, correct. 20

21 A. Okay.

22 Q. Would you please look at the classes for both

23 the existing and proposed, the bottom total revenues and

24 confirm that my numbers on my exhibit are correct, that

25 the total revenue numbers on pages 190 and 191 --

Page 63

Let us know when you are there, Mr. Herrera.

A. Comparison of Existing and Proposed Rates?

BY MR. STEINNERD: 3

Q. Yes.

A. Residential?

Q. My question is, do you concur the increase for

an average Residential consumer at the bottom of the

page, 494 kilowatt hours per month will be 5.76 percent?

Is that correct?

A. That's correct. 10

Q. Was -- was the board aware that 20 percent of 11

the Large Commercial consumers would be seeing a rate

decrease at the time they finalized the proposed rate 13

design for filing with the PRC? 14

A. The board had a presentation of the cost of 15

service study and they walked through there. At that 16

time they were talking about the load factors, depending 17

on their load factor consumers this would help out both

the poor and the high load factor consumer, get them 19

20 relatively reducing interclass rate subsidies.

Q. But specifically were they aware that 21 22 approximately 20 percent of the large class, commercial

23 class consumers would actually see a decrease with the

proposed rates? 24

A. I don't recall the exact -- if the exact 25

A. On your Exhibit 8, what lines are you

referring to on page 190 and 191?

Q. On page 190 it's the Total Revenue line, it's 3

the second line from the bottom, right above the

percents. 5

Let me make sure I don't have some confusion.

I know there were several different versions of the cost

of service study and I want to make sure I've got --

this is -- page 190 should be Socorro Electric

Cooperative Existing Rates Adjusted Test Year Ending 10

December 31, 2017. 11

Is that the header on the top of page 190?

A. Yes.

Q. The second line from the bottom are the total 14

revenues. 15

A. And you wanted me to verify the total 16

revenues? 17

Q. I want you to verify that I have the correct 18

total revenues added, especially for Residential. For 19

both existing rates and proposed rates. 20

A. For Residential, ves.

Q. Okay. When you do the math and you do the --

if you would calculate the change in revenue and do the 23

math, could you please confirm if my 7.15 calculation is

25 correct.

Page 68

Page 69

Page	66
1 agc	OO

- Again, we are just talking for Residential. 1
- 2 A. Right.
- HEARING EXAMINER GLICK: Do you need a 3
- calculator? 4
- THE WITNESS: Yeah, I'm going to need to --5
- A. You want me to verify the percentage --6
- BY MR. STEINNERD:
- Q. Yes, please.
- A. -- or the dollar?
- Q. Yes, please. 10
- A. Yes. 11
- 12 Q. Thank you.
- A. 7.15. 13
- Q. Can we now refer to the cost schedule in 1.0 14
- 15 Summary of Rate Changes of your December 3rd, Advice
- Notice 69. I believe it's on page 51.
- A. Of the cost of service study. 17
- Q. Pardon me? 18
- A. Of the cost of service study. 19
- Q. It was only the Advice Notice 69. It is the
- same thing that's in the cost of service study schedule
- and 1.0. You should be able to find it either place. 22
- HEARING EXAMINER GLICK: Where is it in the 23
- cost of service? 24
- 25 MR. STEINNERD: It's in the Advice Notice 69

- HEARING EXAMINER GLICK: Could you restate 1
 - 2 your question?
 - BY MR. STEINNERD:
 - Q. Referring to cost of service study page 249,
 - could you please confirm that the percentage change for
 - 6 the Residential rate and the rate increase is at 6.6
 - percent?

8

13

- A. Yes.
- Q. Could you explain why this is different than
- 10 the data when derived from total revenues from page 190
- and 191 is 7.15 percent for Residential, whereas this is
- 12 6.66 percent?
 - A. The way we are taking the -- comparing the
- 14 existing rate revenue to the proposed rate revenue.
- Q. Maybe stating the question differently, can 15
 - you state which one is correct?
- A. They are both correct. They are stating --17
- 18 they are looking at the existing -- looking at the --
- let me get to 190 first.
- You are asking which percentage is correct, 20
- your exhibit or the --21
- Q. Yes. If you are unsure at this point in time
- 23 I will be happy to hear that SEC will look into this
- 24 again, and try to resolve the question later.
- 25 Subsequent to today.

- 1 A. Yeah. I mean, I think this is probably more
 - appropriate for the cost of service expert, our expert.
 - 3
 - 4 HEARING EXAMINER GLICK: So you didn't reserve
 - 5 any time for Mr. Proctor, but I will allow you to ask
 - him this question when he testifies.
 - MR. STEINNERD: Okay. Very well, thank you.
 - Q. Let me just ask this question, then: Did SEC
 - personnel check the consultant's cost of service study
 - 10 for accuracy?

- A. We checked and verified our data that we
- 12 provided to the cost of service consultant and -- that
- 13 our data we were providing was accurate and current.
- Q. Specifically did someone on your staff or you 14
- 15 look at the final product received from the consultant
- 16 and review it for accuracy?
- 17 A. Well, we reviewed it for completeness. I
- 18 mean, you are looking at -- when you say "accuracy,"
- 19 yes, I mean, it's what we -- based on the financial
- 20 data, the RFIs that we responded to for the rate
- 21 consultant, we provided it.
- 22 Q. Okay.
- 23 A. All those data requests were accurate.
 - Q. For the personnel that did that, do you have
- 25 an idea how long that job took to review it?

- Page 67
- 1 on page 51. I'm not sure what page in the cost service 2 study.
- HEARING EXAMINER GLICK: So my -- my Advice 3
- Notice 69 doesn't have page numbers that go up that
- high. The whole thing isn't paginated.
- MR. STEINNERD: Okay. Let's see if I can 6
- 7 refer to it elsewhere.
- HEARING EXAMINER GLICK: What --8
- 9 MR. STEINNERD: What I want to state is
- 10 previous publications and notices for rate increases
- 11 have all shown that the percent for the Residential rate
- 12 increase of 6.66 percent, which is in conflict with the
- 13 7.15 percent we just calculated.
- THE WITNESS: Okay. 14
- 15 HEARING EXAMINER GLICK: Well, I think we need
- 16 that piece of -- what is the subject of that -- I have
- Advice Notice 69, if you want to look through it and
- 18 tell us what it is you are looking at.
- 19 MR. STEINNERD: Okay. This is it. I'm
- 20 referring to that calculated rate increase.
- HEARING EXAMINER GLICK: Okay. This is if you 21
- 22 have the cost of service study, Mr. Herrera, this is
- 23 schedule N-1.0, which is page 249, I think.
- Yes, page 249. 24
- 25 THE WITNESS: Yes.

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Page 73

A. Oh. weeks.

Q. But specifically to double check accuracy of 2

numbers. Was that type of work done?

A. Yes.

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Q. Okay, thank you.

Next I have some questions concerning the 6 social need for Residential class subsidies. 7

8 Mr. Herrera, do you concur that many electric co-ops were created by the New Deal to bring electric power to rural areas because investor-owned utilities 10 were reluctant to provide service, due to insufficient revenue to justify the required capital expenditures?

A. Can you point to that in my testimony?

Q. This is not in your testimony, this is just a 14 general knowledge question on your expertise in the 15 cooperative businesses. 16

A. Well, I would stay the rural electric co-ops work to serve the rural areas where the lower density and, you know, investor owned does not make a profit for 19 the shareholders. I would say that it was the New Deal where REA was developed to develop the rural 21 electrification of rural America.

23 Q. So it was rural communities were slow in getting power, let me see if you would agree with this 25 statement, because the economics were tough for private

Q. Okay. Why is it necessary, then, to continue 2 to strive to reduce those subsidies?

A. Well, when you operate on fixed costs, we 3 are -- every class has a causation on its class and to 4 get every class to cover its costs as we saw through the cost of service study and existing and the proposed rates don't get everyone to cover their -- the fixed costs that we have as a co-op.

Q. You stated earlier this morning that SEC was striving but will never get there when referencing an RROR of 1.

A. Yes.

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Q. Why do you expect they will never get there?

A. As costs and expenses increase through time, 14 you are deteriorating and you are -- as we see in the 15 current rate, where it's not getting us covering the fixed costs that the co-op has to recover through its 17 rates and when they are -- most of that fixed cost is 18 recovered through the energy, which is variable. 19

And depending on the seasons you could over-collect or under-collect, if you just look at the energy costs, and so as we work our way maybe in the future we will get there, but I'm just saying we are taking gradual steps to get us to there, and as things keep moving out we will have -- and you want to do

Page 71

Page 70

industry to achieve acceptable returns for invested 2 money.

A. I would say it was to provide power to all the 3 people -- all the people living in rural America, not just for industry, but for --

Q. I meant for industry to -- private industry providing power, as opposed to co-ops.

You concur -- let me rephrase the question 8 again a little bit. 9

Do you concur that private-owned utility companies were reluctant to bring power to rural areas because of the economics associated with high cost to bring power to rural areas?

A. I would say the private utilities didn't, so the rural cooperatives fulfilled that need. 15

Q. Okay. Do you consider the proposed rates 16 based on the RROR, the relative rate of return, results 17 by class, reflect the subsidy for the Residential class?

A. Do I agree that it --

Q. That the rate of returns for the proposed 20 rates do still reflect the subsidy for the Residential 21 class? 22

23 A. The proposed rates are doing -- we are trying to do a better job to get us eliminate the class subsidies and the interclass subsidies. 25

gradualism, you will have to impose large increases to a lot of the classes.

3 So I think the board is trying to take small gradual steps and working on that.

Q. You concur that the gradual steps in trying to reduce the subsidies, i.e., get the RROR nearer to a 6 value of 1, is an objective of the Socorro rate design?

A. Well, if you look at our previous two rate filings in 2006, 2005, it was 9 percent, then 2011 was 6.9, 5 percent, and now we are looking at 4.8 percent. Since the last one in 2011. Advice Notice. 11

Q. Do you concur the reason why the Residential 12 class has such -- has higher cost is because of the low 13 density number of consumers per mile of line in terms of the capital infrastructure necessary to bring power to them as well as to maintain the operating costs and maintenance due to the remoteness and ruralness of the 17 Residential consumers?

A. Well, we look to recover the base. Those are 19 factors that are implemented to recovering our base 20 costs to serve those remote rural Residential customers.

Q. Okay. 22

A. And all customers in that class.

Q. Are the majority of the rural consumers in a 25 Residential class?

23

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- A. Yes. The Residential class is made up of 1 10,000 members. 2
- Q. Correct. So is it correct in stating that 4 it's very -- the calculated RR -- excuse me, RROR, relative rate of return, for Residential class will be
- very difficult to get to a value of 1 due to the higher
- cost for those remote rural consumers that are a part of that class?
- A. Well, I would say it's -- if we continue the process of small gradual increases, then we have to do 10 more frequent cost of service studies.
- Q. Is it correct that the goal, then, of the 12 13 co-op in this rate hike, as well as possibly future rate hikes, is to gradually move to an ROR as opposed to --RROR -- excuse me -- RROR as close to 1 as possible?
- 16 A. The financial goals of the cooperative are to pay back patronage capital credits, do ordinary plant 17 replacement, and to -- and to have equity building up to pay some of that plant, ordinary plant replacement. And to have enough cash to -- to pay our expenses. 20
- Q. Do you concur, then, it's Socorro Electric 21 Cooperative's rate design goal is to try to eliminate 23 all subsidies to all classes?
- A. No, the design was to improve the revenue 24 25 requirements from all the classes that the co-op serves.

- 1 looking at this one we can see that the co-op is working
 - 2 in that direction.
 - Q. Okay. Let me move on to another state. 3
 - Please refer to page 197 in the cost of
 - service study. And particularly to account code 903 for 5
 - customer records for Large Commercial, Load Management.
 - A. Okay, I'm there.
 - Q. The total dollar amount allocated by cost for
 - that account for Load Management and Large Commercial,
 - do you agree that it's approximately \$12,130? 10
 - A. I'm showing \$12,002.
 - Q. Yes, for one. Combining Load Management and 12
 - 13 Large Commercial.

11

- A. Oh, \$12,130.
- 15 Q. Okay. Could you also -- let me just -- excuse 16 me.
- 17 How many employees would you say the co-op
- 18 could hire for a budget of \$12,130 to handle consumer records? Would \$12,130 even pay for one employee,
- full-time employee? 20
- 21 A. No.
- Q. No, okay. Let's now refer to page 198 for the 22
- 23 customer services for Load Management expenses. And
- 24 Large Commercial.
- 25 A. Which account number?

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- Q. Then why is the need to, quote, continue 1 gradually striving for an RROR of 1.0?
- A. Well, that's a metric to evaluate class 3 subsidies and to see where each class stands and to see
- how we are performing. That's only one metric.
- Q. Is that one of the metrics you principally rely on to determine whether a subsidy does or does not
- exist between classes?
- A. Well, that's -- the rate of return is what a 10 class is producing per the return on the system, and so it was a metric that we used to evaluate the entire
- class service study. But not the only principal one.
- Q. Let me rephrase the question. 13 Do you concur that the RROR is an economic 14
- parameter used to consider whether a class is getting a 15 subsidy? 16
- A. Yes. It shows what the subsidization between 17 the different classes is based on. 18
- Q. The gradualism in reducing them and trying to 19 20 get the Residential class closer to an RROR of the
- system, which is 1.0, isn't that in conflict with the historical demonstrated need that remote Residential
- users need assistance? That is the subsidy. 23
- A. Well, not being involved with the historical 24 filings of the previous Advice Notice, I know that in

- Q. I don't have the account number. Let me see.
- Excuse me. It's in reference to customer services, the
- total for Large Commercial and Load Management.
- HEARING EXAMINER GLICK: Is it customer assistance?
- MR. STEINNERD: Yes, I'm sorry. I believe 6
- that's correct. One moment.
- THE WITNESS: Yes.
- 9 BY MR. STEINNERD:
- 10 Q. The total dollar amount being allocated to the
- Large Commercial combined with Load Management is
- 12 \$1,865; is that correct?
- A. \$1,800? 13

- Q. And I think 65.
- A. Load Management and Large Commercial? I'm 15
- 16 showing \$9 for Load Management for customer assistance
- and 1,546 for --17
- Q. Excuse me. Let me take a moment and make sure 18
- I'm on the same pages. Okay. 19
- 20 I'm looking again at -- you are correct. On
- the customer services for the total customer, Large
- Commercial. And Load Management. The combined
- 23 allocated amount is \$1,855 for Large Commercial, and \$10
- for Load Management; is that correct? 24
- A. Yes. 25

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In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

June 24, 2019

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Q. Okay. Again, the question I have now is,

2 would \$1,865, a combination of the two, even pay for one

3 employee in customer services?

4 A. No.

Q. No, okay. Do you concur that sharing or

6 allocating costs as per the cost of service study

7 calculations methodology does not recognize class

8 benefits or subsidies due to the previous two examples

9 that show economies of scale when compared with a single

10 business?

11 MS. WIGGINS: Objection. Assumes facts not in

12 evidence.

13 HEARING EXAMINER GLICK: Are you talking about

14 the two examples?

MS. WIGGINS: The way the question is phrased,

16 yes.

21

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17 HEARING EXAMINER GLICK: What are the two

18 examples you are talking about that --

19 MR. STEINNERD: The two examples I was talking

20 about was just the two previous questions and answers.

HEARING EXAMINER GLICK: And what were the

22 questions again?

MR. STEINNERD: The question is --

24 HEARING EXAMINER GLICK: No, the two previous

25 questions.

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1 could probably do a better explanation than I can, but I

2 think we are just looking at the factors, how they would

3 be valued.

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4 BY MR. STEINNERD:

Q. Let me come at this a different way, if I can.

Do you concur that the cost of service study

7 does not treat each class as a truly separate

8 stand-alone business?

9 A. The cost of service study is the measuring

tool to see how the -- the classes are performing

against the system and who is using more of the system.

12 So I mean, a business, a Residential --

Q. Let me --

HEARING EXAMINER GLICK: Let him finish.

MR. STEINNERD: Sorry.

A. Residential and light. Sorry, I'm not seeing

17 the connection.

8 BY MR. STEINNERD:

Q. Let me rephrase the question.

The cost of service study, do you agree, is

just a cost sharing methodology based on the principles

22 of cost causation?

A. Yes, it's a guide to give what the cost

24 causation is.

Q. So do you agree that it is a cost sharing and

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MR. STEINNERD: The questions were just the --

2 would either of those dollar amounts that were allocated

3 provide enough funds for a single employee.

4 HEARING EXAMINER GLICK: Okay. So repeat your

5 current question.

6 BY MR. STEINNERD:

7 Q. Do you concur that sharing or allocating costs

8 as per the cost calculations, this methodology -- that

9 this methodology does not recognize class benefits or

10 subsidies due to the previous two examples of the

11 economies of scale when compared with a large single

12 co-op?

13 A. I do not --

14 MS. WIGGINS: Same objection.

15 First of all, there is no definition of what a

16 scale is, what "economies of scale" is. That assumes

17 evidence or a fact base that is simply not in the

18 record.

19

HEARING EXAMINER GLICK: Overruled.

Go ahead and answer the question.

A. I believe the examples we walked through are

22 the allocation factors for each of those classes. And

23 so the cost of service study is -- applies to who the

24 class is and just where the numbers fall out. I mean,

25 we have an accountant over there, an expert that they

1 age //

1 not an independent analysis as if each class was a

2 separate cooperative business consisting only of the

3 consumer members within that class?

A. No, I do not agree. I mean, it's -- we don't

5 just separate one class and look at them discriminately,

6 we look at all the classes in the cost of service study.

Q. If -- do you agree the cost of service study

8 is a sharing of costs between classes?

A. I think the metric for determining who is

10 sharing those costs are these factors that we are

11 walking through.

Q. Let me phrase it differently.

13 If collectively the members in just the Large

Commercial and Load Management were to form their own

5 cooperative, their -- that economic analysis methodology

6 would be very different than the cost sharing

7 methodology used in the cost of service study.

A. I think it would -- you would see the totals,

19 and if they were their own cooperative, Load Management

20 and Large Commercial, then they would have to split

21 those costs, the total costs between both of them.

22 Q. Okay. Sharing costs, do you agree that

23 sharing costs is not the same type of economic analysis

24 as forecasting capital cost, operating expenses, for a

25 separate company, stand-alone company? It's a

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1 completely different economic model; is that correct?

- A. You say "sharing," I'm looking at cost 2
- causation of who is creating that need for those costs.
- I'm having a difficult time when you add sharing.
- So we are not trying to share, we are trying 5
- to figure out what the -- what fraction of services in
- the uniform accounting do those services fall into so we
- know what the customer service is or what the sales are.
- So you say sharing it kind of --
- Q. Okay. You concur, then, that they are a cost 10 causation? 11
- 12 A. Yes.
- Q. Analysis. 13
- A. Yes. 14
- Q. Do you concur if those two consumer classes 15
- were a separate stand-alone company, that the cost for 16
- these categories would be much higher because they don't 17
- even support enough money, if that were their budget,
- that they could hire a person for that amount? 19
- A. As we stated, you can't hire an individual for 20
- that amount. 21

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- 22 Q. Okay. Do you concur, then, there are
- unrecognized benefits in the cost of service study
- because it is a cost causation methodology, that it does
- 25 not recognize such benefits that other classes are

- 1 those are the buckets that we have for the uniform
 - accounting system through RUS to account for each of
 - those items.

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Q. Okay. Let me move on.

Do you concur that the costs utilizes numerous

- input estimates in allocating costs?
 - Q. Numerous input estimates.

A. Utilizes estimates?

- A. The test here was adjusted for known and
- measurable and abnormalities, it was not estimated, it 10
 - was adjusted to reflect what a test year --
- Q. Let me go back then. Let's just pick one 12
- specific allocation factor calculation. 13

The derivation for the allocation factor for 14

the transformers is using a minimum kVA estimate, is it

not, for the minimum kVA for Residential consumers?

- A. Yes. Because some of that data was not 17
- captured in our billing system, so we had to make some 18 assumptions. 19
- 20
- Q. So do you concur that some of the data used as
- input for the cost calculations consists of assumptions
- or estimates? 22

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- A. For the kVA for Residential consumers.
- Q. Okay. And possibly other factors. 24
- A. Well --25

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- 1 possibly subsidizing other classes because of the
- principles of cost causation as opposed to completely
- 3 independent stand-alone business analysis?
 - It's a long question, I'm sorry.
- A. I'll do my best. I think it recognizes that
- if we were to lose one of those members, what the impact
- to the cooperative could be.
- Q. Okay. Do you concur that the cost methodology
- utilizes costs from plant expenses to calculate
- allocation factors that are then used to allocate the
- annual operating and maintenance expenses for
- distribution costs for the plant?
- A. The factors, the allocation factors? 13
- Q. The allocation factors. 14
- 15 A. For each.
- Q. I'll rephrase. 16

Do you concur that the allocation factors 17

derived -- are derived from -- let me rephrase. 18

Do you concur that the allocation factors used 19

to allocate distributed maintenance and operation costs 20

- were derived from plant allocations? A. From plant allocation?
- 23 Q. Simply stated --
- A. We use a uniform system of accounting. So
- 25 each accounting code is -- has its own bucket. And so

- Q. But you are admittedly for kVA?
- A. For residents.
- 3 Q. Do you concur that the cost methodology does
- not address uncertainty associated with the assumptions
- and estimates that go into the calculations?
- A. Cost of service study is a guide. It's taking
- all the facts -- the data that we put into it and it's
- showing what the causation is for each class, what --
- it's merely a guide to assist us, the cooperative, in
- making sure that we are fair and reasonable in what we 10
- are proposing in the rate change. 11
 - It -- I mean, the cost of service study shows
- if you go for a big increase, you would have major 13
 - impacts to different classes.
- Q. Do you concur, then, that the results from the
- cost of service study's analysis is absolute or there is 16
- some potential for error? 17
- A. I would say it's our best guiding tool we have 18 for setting the rates. 19
- Q. So you concur that some of the numbers could 20 change. 21
- MS. WIGGINS: Objection. Misstates prior 22 23 testimony.
- HEARING EXAMINER GLICK: Sustained. 24
- 25 BY MR. STEINNERD:

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- Q. All right. One or two more questions.
- Has SEC incurred considerable expenses for 2
- 3 lawyers' fees associated with rate changes over the last
- 20 years?

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- MS. WIGGINS: Objection, vague.
- HEARING EXAMINER GLICK: I missed one of the 6
- words in that question. I didn't hear it. Could you
- repeat your question.
- BY MR. STEINNERD:
- Q. Has SEC incurred considerable expenses for 10 11 lawyers' fees associated with rate changes over the last
- 12 20 years?
- MS. WIGGINS: Same objection. "Considerable" 13 14 is undefined.
- HEARING EXAMINER GLICK: Sustained. 15
- BY MR. STEINNERD:
- Q. I'll just rephrase. 17

A. Yes, yes.

attempted to do so?

the cost of service study.

- Has SEC incurred expenses for lawyers' fees 18
- associated with rate changes over the last 20 years? 19
- A. This is my first -- as general manager my 20
- 21 first filing, so I would say through this process the
- 22 membership have incurred the cost of filing Advice Note

Q. To your knowledge has SEC ever considered

modifications to accounting software and record-keeping practices to capture applicable expenditures by class?

Q. Do those RUS accounting codes prohibit from a

A. I believe they do capture revenue number of

consumers in a class. And then not -- the way the cost

of service study breaks out each allocation factor, that

data is used to determine those allocation factors in

A. Being regulated by the RUS, they have a uniform accounting system that we have to report to, and

that's what our financial data has captured in those

-- capturing additional data by class, if the co-op

uniform accounting codes required by RUS.

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- 24 Q. Is that a yes or no that they have incurred
- 25 expenses?

- 1 the expenditures to the respective classes?
 - A. Yes.

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- Q. Okay. Again, then, is there any reason why
- SEC has not ever considered directly capturing those
- costs by class along with the required data required by
- RUS accounting codes?
 - A. For each accounting code?
- Q. RUS accounting codes capture data by business
- categories. Could they be further enhanced to capture
- data by class as well?
- A. Well, I have our staff accountant here, but --
- I mean, you are talking about RUS uniform accounting
- data that changed for 940 cooperatives through the
- nation? Am I understanding correct? To capture the --
- 15 each class?
 - Q. Yes. I was interested in adding just class,
- the class that those expenditures were spent on, to
- either the time sharing forms that you have would just
- be in addition to the RUS accounting codes and the
- information collected for expenditures.
- A. There is no software provider I'm aware that 21 22 even provides that --
- Q. So to answer my question, you never looked 23
- into the possibility of enhancing your accounting --24
- 25 A. In --

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- Q. -- your software? 1
 - A. Don't have to look because there is utility 2
 - software that would track, there is one that has uniform
 - accounting systems.
 - 5 MR. STEINNERD: That's all my questions.
 - 6 Thank you.
 - 7 HEARING EXAMINER GLICK: Okay. Mr. Borman?
 - MR. BORMAN: Staff has no questions for Mr. 8
 - 9 Herrera.
 - 10 HEARING EXAMINER GLICK: Do you have any
 - questions? 11
 - COMMISSIONER FISCHMANN: I don't. 12
 - HEARING EXAMINER GLICK: I have some questions 13
 - 14 for you, Mr. Herrera.
 - 15 MR. STEINNERD: Madam Examiner, am I finished?
 - 16 HEARING EXAMINER GLICK: Yes. Thank you.
 - 17 CROSS EXAMINATION

Q. Is it correct that the RUS accounting codes 17 18 only capture data by recognized business codes? There

- is no capture of classes as part of the RUS accounting 19 20 code requirements.
- A. Well, again, poles, towers, all those items 21 are per the accounting codes. 22
- 23 Q. It is. Are you -- do you concur that is the
- purpose of the cost of service study, to then allocate 25 those RUS accounting codes to the respective classes,
- 19 BY HEARING EXAMINER GLICK:
- 20 Q. Would you turn to your original direct
- 21 testimony at page 5, and if you go to lines 2 to 3 you
- are talking about declining margins due to various
- 23 factors, and one of them is moving our load base to
- cheaper natural gas heating. 24
- 25 Are you talking about there that customers are

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Page 93

Page 90

1 voluntarily switching from electricity to natural gas 2 heating?

- A. Yes.
- Q. So a couple times today you have identified the board's goals. And such as -- well, providing sufficient cash to fund capital credit requirements, growing equity as a percentage of assets. I didn't hear you mention, among those goals, to increase the TIER.

Is that not one of the board's goals?

- A. It is one of the board's goals to maintain a 10 TIER. It's to maintain a TIER. 11
- Q. And if you turn to your supplemental direct at 12 page 6. Are you there?
- A. Supplemental? 14
- Q. Yes. 15
- A. Yes. 16
- Q. And on this page and then continue on to the 17 18 next you talk about the components of the cash revenue requirements, and am I correct that there are three components to that? One is to maintain an equity objective of 37.73 percent to the average plant 22 additions.

A second one is to pay out capital credit 23 payments of about \$688,000 per year. 24

And then a third one is the principal payments

A. If you go to page 67 here is a cash

2 requirements here. If you have -- if you look at the

3 left side we are looking at plant additions of 3.7

million, which gives us the desired percent of equity

finance of 37.73.

With that we would use the cash requirements of 1.4 million dollars, so that you asked the desired 40 percent ratios to do that and also to do the next thing with the patronage capital credit premium with \$688,000.

10 And including on that is our principal payments that we have. When you total those items up 11 that gives you cash requirement for capital credits and debts of 3.4 million dollars. 13

Totaling the 1.4 and the 3.9 gives you a cash 14 15 requirement of 3.7. Today our operating margins are the adjusted test year of 409,000. That's the cash we have to pay our bills. You can't do it with that, so, you know, you have depreciation that you can add back in there and other income. That gives you the 3.5 million 19 dollars. 20

Taking that 4.7 and 3.5 gives you additional 21 cash requirement of 1.2 million dollars. 22

- 23 Q. And how did the board come up with a 40 percent equity to total assets goal? 24
 - A. Well, in their goal to continue to retire

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on long-term debt. Am I right?

A. Yes.

25

2

- Q. Okay. So I'm correct that those three 3
- components of the cash revenue requirement, none of
- those components are to maintain or increase the TIER.
- A. Well, in the cost of service study the financial forecasts --
- Q. Yes.
- A. -- shows the TIER at 2.5, and what it -- and 10 the drivers that it's driving for rate increase.
- 11 O. Okay.
- A. So it's a function of all these items listed 12 here for maintaining them. It's a metric that falls out when you get to these levels.
- Q. And then would you turn to your supplemental 15 direct at page 5. 16
- A. Yes. 17

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Q. I'm sorry, page 4. At line 9 you talk about 18 one of the board's objective is to grow equity as a percent of assets toward a 40 percent objective. 20

What purpose does that achieve?

- A. That achieves that we can pay capital credits, 22 pay for ordinary replacement of plant, or I think if you 23 24 go to schedule D of the cost of service study, D-8.
 - Q. That's page 67.

1 patronage capital members, and keep that generational payment continued, and to replace ordinary plant with general cash, that was the goal that was set as a target.

Now going through this exercise, maybe that's 5 something you would review with the board and get us closer to what we need. But that was the goal, to pay capital credits, replacement of plant, ordinary replacement of plant, and to have enough cash for the operations. 10

As you can see, operations are -- operating margins is only \$400,000.

- Q. Okay. I was talking in particular, not about 13 the goal of paying out capital credits, but just with respect to the 40 percent equity to total assets goal, how was that 40 percent selected?
- A. Well, when you pay capital credits it affects 17
- Q. Okay. But you have a separate amount in your 19 cash revenue requirement for the capital credit retirements; right? That's the \$688,000?
 - A. Yes.
- 23 Q. Okay. So, my question isn't with respect to 24 that number, it's with respect to the equity total 25 assets ratio. Maybe we are talking -- we are not -- I

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Page 94

- 1 don't understand, how was 40 percent selected as opposed
- 2 to 50 percent or 60 percent?
- A. Well, it's based on the capitalization of 3
- plant and how much they wanted to finance with general
- fund versus getting loans or debt. So that was the
- medium that they were trying to balance between debt and
- paying it with revenue operation margins.
- Q. All right. And the plant additions, it says
- average five years. Over what period of time is that?
- A. Over 2018 through 2021. 10
- Q. And the principal payments on long-term debt 11
- 12 in the amount of about 2.7 million.
- A. That's on existing current debt. 13
- Q. Okay. And so that reflects a debt balance as 14
- 15 of what date?

21

- A. When this cost of service study was completed 16
- 17 back in October -- or August of 2018.
- Q. And then I have a number of questions about 18
- 19 patronage capital because that, I think, caused a lot of
- confusion at the public comment hearing. 20
 - So first of all, could you turn to page 63 of
- 22 the cost of service. What's the difference between
- general and special capital credits?
- 24 A. Special capital credit requirements are when
- 25 members come in because of a deceased member, they come

- A. No. That's the general funds. No, it's a
- general fund account.
- Q. Okay. So where is this patronage capital? Is 3
- it --4

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- A. It's booked in our books.
- Q. So it's an accounting?
- A. It's an accounting for each year.
- Q. Okay. So do you actually have the amount
- that's booked to your accounting records, do you
- actually have that amount available to use?
 - A. The liquid cash?
- 12 Q. The amount of patronage capital that gets
- accrued and it's on your accounting books. 13
 - A. Right.
- Q. Do you actually have that amount of money 15
 - available to you at any one time?
- A. So throughout the years the margins, yes. The 17
- margins are allocated but you use those operating
- margins and the net margins throughout the years to
- supplemental your borrowing.
 - Q. Okay. But you don't actually have a bank account where you have that amount of cash?
 - A. No.
 - Q. Okay. And why is that? Why don't you?
 - A. Because those are reinvested into plant and

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1 in early and they put up to the board consideration if again to supplement our borrowing we use those but they

- they want to get -- jump ahead of the line versus a
- general annual retirement.
- Q. Okay. And how did the board come up with the
- 688,000 annual capital credit pay out as an amount?
- A. We are looking at our years that -- on the 25
- year cycle taking the years that we still had to pay
- back to the membership.
- Q. I didn't understand that.
- A. Well, so we are taking the total number of 10
- years that we still have outstanding to pay members and
- 12 then assuming some special retirements in those years, I
- mean we can definitely ask the rate PRC's rate
- consultant, that would be better to. 14
- Q. Okay. And am I correct that patronage capital 15 is the difference between annual operating income and
- operating expenses?
- A. Income -- patronage allocations we receive 18
- 19 from other --
- Q. No, just in general the definition of 20
- patronage capital. Is it the same as net margins? 21
- A. It's in that calculation of net margins, yes. 22
- Q. So this was discussed at the public comment 23
- hearing. Does SEC have a bank account where it houses
- patronage capital?

- 2 are allocated and they are booked and we recognize who
- 3 is owed what and when we get to that cycle they will be
- paid if financially possible.
- Q. And am I correct that patronage capital is
- allocated annually to members based on their individual
- use during the year?
- A. Yes. 8
- Q. And so each member has a patronage capital
- 10 account?
- A. Yes, they do. 11
- Q. And capital credits are patronage refunds to 12
- 13 members?
- A. Those are their payments for their 14
- 15 contribution for those years.
- Q. Okay. And do the cooperative's bylaws require 16
- that the cooperative provide patronage refunds or
- capital credits to members?
- A. Do the bylaws require, I believe they require 19
- that if the co-op is financially solvent it's at the
- discretion of the board to pay out in those years.
- Q. Okay. So the bylaws don't require that you 22
- 23 pay out a certain amount of capital credits annually.
- A. No, because if it's not financially solvent 24 25 you don't want to jeopardize the co-op to just pay them

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because you have to.

- Q. And does SEC receive patronage capital 2
- allocations from Tri-State?
- A. It does. Yes.
- Q. Okay. And in 2017 did SEC actually receive
- patronage capital from -- patronage capital from
- Tri-State in the form of cash?
- A. No.
- Q. Has it in the past five years, including 2018,
- has it received any cash returns from Tri-State for 10
- patronage capital?
- 12 A. Socorro Electric didn't start receiving
- allocations of patronage capital credits till 2008, so 13 no. 14
- Q. I'm sorry, I didn't hear you. I'm sorry. 15
- A. We didn't receive allocations till 2008, so 16
- they are not at that year yet. I believe they are at 17 18
- Q. Okay. So you are talking about the cycle? 19
- A. The cycle. 20
- Q. Okay. Do you know what Tri-State's cycle is? 21
- A. They pay out anywhere from ten -- to 22
- whatever -- whatever the board approves. I mean every
- year they pay it out. 24
- Q. Okay. Would you turn to your supplemental 25

A. No.

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- O. So it will not -- okay. So under your --2
- you're creating two posted ETS rates. That's what you
- are proposing; right?
- A. Right.
 - Q. So neither of those would be available to
- Large Commercial customers?
 - A. Not under our proposal.
 - Q. And why is that?
- A. Well, we haven't seen a need for Large 10
- Commercial. We haven't had any Large Commercial customers asking for ETS heating.
- Q. So you currently don't have any commercial 13 large ETS customers?

15

- Q. Okay. Why is the cooperative proposing to 16 eliminate rate No. 5, street and interstate freeway lighting service?
- 19 A. I think we are trying to just do some house cleaning and making the rates fall under one rate instead of having -- because the rates are the same for both public and private.
- Q. Under the proposed lighting rate if the City 23 of Socorro wants to convert a light to LED but the existing light does not need to be replaced, would the

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- 1 testimony at page 10. And at the same time would you get in front of you page 7 of the cost of service study.
- A. Okay.
- Q. So if you look at page 10, lines 1 to 2 of
- your supplemental direct, you have for 2017 a DSC ratio
- of 1.39; is that right?
- 7 A. Yes.
- Q. Okay. Then if I go to page 7 of the cost of
- service study, that number doesn't match up. It says
- either for the test year it was 1.35 or for the adjusted
- test year it was 1.3. Do you see that?
- A. Yes. 12
- Q. Can you explain the discrepancy? 13
- A. I would have to check with the rate 14
- consultant. 15
- Q. Okay. Does the current energy storage rate 16
- apply to both Small and Large Commercial customers?
- A. Yes. We have --18
- Q. Okay. So would the proposed rate 9 apply to 19 both as well? 20
- A. Rate 9 would apply to the ETS customers for --21
- because we are breaking out the Residential and Small
- Commercial. 23
- Q. So would there be an ETS rate that would be 24 25 available to Large Commercial customers?

- 1 cooperative convert it upon the city's request?
 - A. So the existing light is functioning.
- Q. Does not need to be replaced but the city 3
- wants to replace it with an LED.
- A. Our plan was to replace lights as they end
- their useful life and to replace them at that time, not
- to do conversions.

- I believe we are looking at getting the lights
- transitioning through to those and not to have to
- convert them, but I mean, I guess we could sit down with
- the city and discuss, you know, how we would go about
- doing that, because if you have a perfectly functioning
- light, is it because the light is not providing enough
- aerial cover, do we need to do a light study? 14
 - I mean, it all depends on different factors.
- 15 If it's just to say they want LED lights, well, I mean 16
- that's incurring accelerated retirement of a good asset
- which we try to use our facilities till their end of life. 19
- Q. Okay. So if they just want to replace it 20
- because they want an LED light, the answer is no? 21 A. Well, if we are looking at one light, then I
- 22 don't think one light would make a difference. But if 23
- we are looking at all the lights in their system, that's
- 25 a different causation.

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- Q. Okay. So I'm not -- you aren't answering my 1 2 question.
- A. It all depends. I mean, if we are going -- we didn't put in the cost of service study to do a full
- conversion. We did it as the lights would meet their end of life, to be replaced with the lights, with an LED light.
- Q. Okay. 8
- A. And a slow transition.
- Q. Okay. 10
- A. So there would be incurred costs to doing a 11 full conversion, which the cost of service study didn't take into account, which approved to go put all LED 14 lights.
- Q. So if they request -- I'm going to try this 15 again, because I think the Commission wants to have a definitive answer to this question. 17
- A. Okay. 18
- Q. If the City of Socorro wants to replace an 19 existing light and make it LED, but that light does not 20 need to be replaced, would the cooperative replace that 22 light?
- A. I would say no, because we don't have a way to 23 recover that cost. 24
- 25 Q. Okay.

1 the pole or the fixture.

- Q. Okay. I think that contradicts what you just 2
- said. When does the customer have to pay the
- installation cost under your line extension agreement? 5
 - A. Well, installation, I'm thinking of labor and the truck to install the equipment.
 - Q. That's the installation costs?
- A. Right. That you have those components of the
- truck, the labor, installers. Poles, wires and
- fixtures.

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- Q. Okay. So the cost of the labor and the truck 11 is what the customer would pay for under the line extension agreement?
 - A. Under the rule 12, yes.
- Q. Okay. And is that for all lighting 15 installations? 16
- A. Well, the line agreement -- line extension 17 just says cooperative investment will be those devices. 18
- Anything beyond that would be borne by the customer.
- Q. I'm sorry, you said the line extension 20 agreement says what? 21
- A. For light -- for lights it says -- it doesn't 22 say -- it doesn't break out for private lighting or 23
- public lighting. 24
- 25 Q. It just says security lights in fact; right?

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12

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- A. Right. 1 Q. Okay. 2
- A. So we try our best to apply that to all 3
- scenarios.
- O. To all what? 5
 - A. To all scenarios.
- Q. So even though the line extension agreement
- only has language for security lighting, you apply that
- to all lighting installations?
- A. Unless there is already a pole and wire there, 10 they would offset the labor costs by that dollar amount. 11
 - Q. Okay. I'm sorry, I'm still confused. So the cooperative is installing a new light.
 - A. And nothing exists?
- Q. Okay. Let's say nothing exists. Does the 15
- customer get invoiced under the line extension
- agreement? Under the line extension rule.
- A. Yeah, once we exceed the investment of the 18 19 line extension.
- Q. What do you mean, once you "exceed the 20 21 investment"?
- 22 A. The investment of a pole, wire and light 23 fixture.
- Q. And is there a fixed amount for the wire, the 24 25 pole and the fixture?

- A. Unless they would pay a contribution to 1 construction.
- 2 Q. Okay. So if they -- I thought -- this gets to 3 my next question. For all lighting installations, does
- the cooperative plan to invoice the customer for the installation costs under its line extension agreement?
- A. Well, it's -- the plant investment under the
- line extension is three elements: The wire, the certain footage, I believe of 125 feet, a pole and a fixture.
- That's what the line extension is obligated to. That's the total cooperative investment. 11
- Q. So --12
- A. If it exceeds that, then we would charge for 13 the labor to install the pole, the wire, the fixture, per the line extension rule. 15
- Q. Okay. So I guess I don't understand that. If 16 the cooperative isn't going to install a new light, 17 does -- is the customer responsible for the installation cost of that light under your line extension agreement? 19
- A. Line extension agreement has provisions for, 20 yeah, just the pole and wire. So installation costs would be borne by the customer. 22
- 23 Q. For all these of those elements, the wire, the pole and the fixture? 24
- A. Right. They won't be charged for the wire or 25

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- A. Just whatever our costs are at that time. 1
- Q. Okay. So, the costs of the wire, pole and 2
- fixture, those are paid for by the cooperative.
- A. Yes. 4
- Q. Okay. And so then the costs of labor and the truck, that's the amount that's invoiced to the customer under the line extension rule?
- A. Yes.
- Q. Okay. And is that true for all lighting installations?
 - A. Where nothing exists, yes.
- Q. Okay. What about if something does exist? 12
- A. If there is an existing lighting, wire and 13
- pole, they have already received the cooperative
- investment. 15

Q. Okay.

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- A. So then there would be a charge for additional 17 18 light fixtures.
- Q. Okay. Let's do an example. Let's say that 19 there is an existing lighting fixture and it's going to
- be replaced by an LED. Okay?
- A. Uh-huh. 22
- Q. What, if anything, does the customer get 23
- invoiced under the line extension rule? 24

A. And the light fixture, the existing light

- 1 replace it with an LED. Is the customer going to be
- 2 invoiced for any of the cost of that installation under
- the line extension agreement?
- A. No, not if it needs to be replaced because it's end of life.
- Q. Okay. So before, when you were talking about the customer being invoiced for labor and truck costs,
- is that only if a light is not at the end of its
- existing life?

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- A. That's if nothing existed.
- Q. Okay. Okay. So then let's go to another 11 example of that. Well, I guess we don't need to go to this example because you said if a light is not at the end of its existing life you are not going to replace it upon customer request. I'm right?
- A. Well, if they are going to pay the CIA we would replace it. That would just be a credit towards 17 18
- Q. So if the city wants to convert a light to LED 19 and the existing light does not need to be replaced, you 20 would replace it if the city pays for the installation cost? 22
- 23 A. For the installation costs, yes, and the fixture; right? I mean, the fixture -- existing fixture

25 is still properly functioning?

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- 1 fixture is still functioning?
 - Q. Let's say yes, it is.
- A. And they want -- the existing rule doesn't
- cover LED lighting conversion. It covers that if a
- light that we would replace and maintain all lights at
- the cooperative expense.
- Q. Okay. So what are you going to do if you are replacing an existing light with an LED light, it would not be invoiced under the line extension rule because the line extension rule doesn't address LED lighting? 10
- A. Well, I mean, we would have to use -- our plan 11 is to update the line extension rule, but I mean under the current line extension rule it doesn't cover LED 13 14 lighting.
- But let's say -- a -- I think a better case is 15 that if they wanted to go from a one hundred watt to a 16 two hundred watt, then we would just change it out at the -- at the co-op's costs, because your high pressure sodiums are not as expensive as an LED. That is the 19 20 function.
- Q. I'm sorry. I'm still --21
- A. No, I'm --22
- 23 O. I'm still confused about all this.
- Okay. So let's say you have an existing 24
- 25 light. It needs to be replaced. You are going to

- Q. So the city would have to in that case pay for
- wire, pole, fixture, labor and truck? 3 A. No. Because there is already a light there.
 - Q. So what would they have to pay for?
- A. The fixture and the labor.
- Q. Okay. Okay. So I'm just going to -- sorry if
- I'm being repetitive but I want to make sure I
- understand this.
- If the city wants to convert an existing light to LED before the light needs to be replaced, you would replace it if the city pays the cost of the fixture and
- 12 the labor and the truck?
 - A. If that's what I said.
- Q. Okay. And then would you turn to your 14 15 rebuttal testimony at page 10.
 - A. Okay.
- Q. And I'm looking at the question you pose at 17
- 18 lines 16 through 18. Is it appropriate to compare rates
- of return under the existing and proposed rates as a
- means for identifying corrections and interclass
- subsidies? And your answer is no, doing so ignores that 21
- the overall system rate of return has also changed.
- 23 And can you -- I don't understand your answer.
- Can you try and explain that to me. 24
 - A. Well, when you change all the rate classes,

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13

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- 1 the rate of return for that rate class has changed when
- the system rate of return is changed.
- Q. Right.
- A. So we are looking at the rate of return for 4
- each class compared to the system rate of return. So it
- ignores the overall system rate of return, which is our
- base rate of return.
- Q. Okay. Let's see. So are you saying that some
- of the intervenors, when they are talking about the
- increase in the rate of return, they are not comparing
- the new system average rate of return to that class's
- 12 rate of return?

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- A. Under the proposed rates, correct.
- Q. Okay. And then would you turn to your 14
- 15 rebuttal at page 12?
- A. Okay. 16
- Q. At lines 12 and 13 you state: Mr. Reyes 17
- relies on a Net TIER ratio, which includes noncash 18
- margins from other entities not associated with SEC's 19
- operating activities. 20
- So are you referring here to the fact that 21
- TIER includes accrued capital credits which are usually 22
- not provided in cash? 23
- A. Yes. 24
- 25 Q. Okay. And when you refer to Net TIER, is that

- 1 going to shift to.
- Q. Okay. And this is more of a curiosity 2
- question on my part, that the statute on economic
- development rates has two different standards. One
- is -- one applies if the cooperative's wholesale energy
- supplier has excess capacity, and the other standard
- applies if the wholesale energy supplier does not have
- excess capacity. And so my question to you is, do you
- know whether Tri-State has excess capacity?
 - A. I do not know.

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load. 9

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- Q. Okay. And then would you turn to your
- rebuttal at page 20, and I'm looking at lines 1 through
- 4. The question is: Has Dr. Wells reached out to SEC
- to discuss the load development and retention rate
- available through Tri-State G&T? 15
 - And the answer is: No.
- So did you say earlier that if you were to 17
- offer an economic development rate you would use the 18
- same rate offered by Tri-State? 19
 - A. We would use the same rate offered by
- Tri-State, but we would have to have our own rate filed 21
- with the PRC.
 - Q. Right.

2 rate offered by Tri-State?

- A. So we would have to file the rate and, you 24
- 25 know, following what's offered by Tri-State, yes.

Q. But you wouldn't necessarily offer the same

A. Well, it depends on what type of load we are

4 looking at. If it's a high load factor, you know, does 5 it take a lot of administrative costs and, you know, all

6 that. It would depend on what type of load we are

looking at. If we are looking at a low load factor I

state statute that provides standards for economic

14 get -- make sure if electric cooperatives are different

don't know if they would qualify. So it depends on the

Q. Okay. But wouldn't you have to follow the

A. I don't know that. I would have to look and

than investor-owned or how -- not being approached yet,

HEARING EXAMINER GLICK: Okay. That's all the

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- 1 the same as TIER?
- A. Yes.
- Q. And then would you go to page 15 of your 3
- testimony.
- A. My supplemental?
- O. No, rebuttal. 6
- 7 A. Rebuttal, okay.
- Q. And I'm looking at the question at line 16
- through 18, which says: Should SEC offer an economic
- development rate as suggested by Mr. Reves and others,
- such as Dr. Stephen Wells. And I don't think you really
- answered that question. 12
- So my question is, does SEC oppose offering an 13
- economic development rate? 14
- A. If we are approached by one of them, or any 15
- member, we would take it case by case and see how we can 16
- 18 PRC to file for that rate. If -- when approached we
- 19 can.
- 20 Q. Okay. So do you oppose the Commission
- ordering SEC to offer an economic development rate? 21
- A. Well, they are offering it then, you know, I 22
- 23 guess we have to -- no, I don't oppose it. Just look at
- 24 what the interclass or the class subsidies are going to 25 be and where those are going to lie -- where those are
- assist in developing our economic rate to come to the
- 19 Do you have any?

18 questions I have.

16 I haven't had to look into it.

12 development rates?

- 20 COMMISSIONER FISCHMANN: Yeah. A couple.
- 21 HEARING EXAMINER GLICK: Go ahead.
- 22 COMMISSIONER FISCHMANN: A couple follow-ups.
 - CROSS EXAMINATION
- 25 BY COMMISSIONER FISCHMANN:

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Q. So we were talking about the street lights, 1

2 and I understood you to say that if the city wanted to

replace a street light with an LED, that they would need

to pay the cost of the installation and the fixture.

If that's the case, whose books does the cost 5 of the fixture go on to? The utilities, your books? Or the city's? Who owns that asset?

A. It belongs to the cooperative. And so we would do ordinary replacement of that asset when it --

when it was to be damaged we wouldn't go back and ask 10 for replacement costs.

Q. So to be totally clear, even though the city 12 would pay for that asset, it would still go on to 13 co-op's books.

A. It would not -- it would be a credit on plant. 15

So it would be a credit towards the lighting plant. So

it wouldn't be -- it wouldn't be shown as a debit, it

would show there as an investment.

O. It would show as an investment on the 19

utility's books? 20

A. Contribution in aid of construction by the 21

22 city.

Q. Okay. 23

A. It's a credit to the plant. 24

Q. So if I paid -- just to be clear for 25

1 just increases rate pressure to the members, but this is

2 a generational thing so they try and do that with

3 operating funds, operating margins, and to pay that

Q. So, I'll try and rephrase the question, make 5 it a little more clear.

If I'm going to accumulate \$688,000 to pay out 7 at the end of the year for the patronage capital, I am going to somehow need to finance that. Assuming I'm not

capturing any additional equity, I'm going to need to

probably carry more debt to be able to pay that out.

Is that a correct statement?

A. No. Not necessarily. Because we are trying 13 14 to increase our revenue requirements, we are trying to pay that with cash on hand.

Q. So it's -- so if I understand you correctly, 17 it's either increased revenue -- is it potentially debt that can be part of that payout?

A. Potentially debt? You mean borrow money to 19 pay --20

Q. Yeah. That I need more total borrowed money 21 on my books if I'm going to pay out, make that payout.

A. Well, then, you are putting rate pressure on 23 future generations to pay that debt to pay previous 24 25 members.

12

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everybody, say it's a hundred dollar expense for the

fixture, your assets are a thousand dollars at that

point in time, but now the asset is on your books,

becomes \$1,100?

A. The assets are showing as \$1,100, but our 5 books show --6

Q. Okay, thank you. And then the next question 7 has to do with capital allocation.

To the extent that you're accumulating funds during the year to pay that capital allocation, how do you finance that money that you are accumulating? Is that through debt?

A. Capital. 13

Q. Combination? 14

A. Capital allocation. 15

Q. Capital. Yeah, you are paying 600 -- what is 16

it? 17

A. Oh, patronage capital. 18

Q. Patronage capital. \$688,000 a year. 19

A. Right. 20

Q. Estimated cost. So I'm asking is there a 21

financing cost to accumulate that money to make the 22

23

A. Well, that's the decision that the board looks 24

25 at. If they are going to finance a payment, then that

O. Uh-huh.

A. So I mean, that's a decision the board has to make. Do they want to incur additional debt to pay --

to be paid by future members.

Q. Okay. So you are acknowledging that in order 5 to do that there is an expense to customers that's

attached to that if that's the decision that's made:

correct?

A. In everything that the co-op does there is an expense to the membership. 10

Q. Okay. So what is the purpose of the capital allocation, what -- what functional purpose does it serve as opposed to having a lower rate to give to --

A. The allocation is showing the member/owner 14 here is your allocation for that year. And what they are going to be putting into their capital credit

account for that particular year, that's the allocation.

Q. So as an ownership -- it represents ownership; is that correct? 19

20 A. Yes.

Q. Okay.

A. The monies that they provided to the co-op to 22

23 do --

Q. All right. 24

A. -- the day-to-day operation of the 2.5

11

13

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1 cooperative.

Q. And if -- let me see, how do I phrase this. 2

Well, one other question on capital

allocation. Is it paid out -- it's paid out pro rata as 4

I understand. Is that pro rata based on total customer

billings or on kilowatt hours consumed? What's the

metric for?

A. It's total revenue less power costs. That's

the allocation factor.

Q. So in saying that, that's how you come up with 10 the total amount that you are going to distribute?

12 A. Yes.

Q. So --13

A. Based on that individual's use, purchase of 14

kilowatt hours. 15

Q. Okay. 16

A. What their contribution was. 17

Q. Okay. So an individual uses, or a customer 18

uses 10 percent of the total kilowatt hours. Does that

mean they get 10 percent of the total patronage, capital

patronage payout? 21

A. So if they contributed ten percent of the 22

margins, less the power costs, then they would get 23

what's the remaining of the margins. 24

Q. Okay. And margins are determined by the cost 25

1 allocation factor is.

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Q. So we are getting closer.

So my question is, how do you calculate the

4 margin for each customer class?

A. I have an accountant and ask him to.

Q. And how does the accountant calculate that

7 margin?

A. Well --

COMMISSIONER FISCHMANN: Is that something

10 another witness is better --

A. Yes.

Q. Okay. Thank you. 12

HEARING EXAMINER GLICK: Let's go ahead and

14 take our lunch break and come back at 1:30. And at that

15 time the cooperative has 15 minutes for redirect and

16 then all of the intervenors and staff have 15 minutes

17 for recross. So you might want to, during the lunch

18 hour, decide how you are going to allocate that 15

19 minutes.

20 Off the record.

(Lunch break taken.)

HEARING EXAMINER GLICK: Let's go back on the 22

23 record. And Ms. Wiggins, you may redirect, 15 minutes.

MS. WIGGINS: Thank you. 24

REDIRECT EXAMINATION

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study less rates?

A. So we have two margins. We have operational 2

3 margins --

Q. Okay.

A. -- which is cash. And then we have net

6 margins, which includes allocations from other

cooperatives. It's everything that we have on our

statement.

13

Q. Okay. 9

A. So at the end of the day we allocate the net 10

margins, which is everything, and they are including G&T

allocations and other cooperatives.

Q. So that gets me halfway there.

So my question is, are the costs in 14

15 allocating -- in determining what the margin for a

customer is, I'm a Residential customer, do you take the

cost study for serving a customer to determine -- to

18 help determine the cost of serving that customer in

order to get to the margin? 19

20 A. No.

Q. How do you do that? 21

A. So we have to do this annually. So we look at 22

the class, by the class and what the contribution to the

24 margins are of that class, and then at the individual

25 less the power costs and get them to what their

BY MS. WIGGINS:

Q. Mr. Herrera, would you look at Socorro's

Exhibit 10, attached to your rebuttal testimony, please.

A. Yes.

Q. You were asked specifically about questions

regarding I believe it's page 3 of that exhibit.

Do you recall those questions?

A. Yes.

Q. Can you tell the hearing examiner where you

got this copy of Exhibit 10?

A. Off the PRC website.

Q. To your knowledge, was the annual report that 13

Socorro filed for the year 2017 ever corrected?

MS. WIGGINS: May I approach the witness? HEARING EXAMINER GLICK: Yes.

BY MS. WIGGINS:

Q. Can you identify what's been marked for identification as Socorro Exhibit 4, please.

A. Yes. This is a corrected filing, May 29,

2018, filing our corrected page 3.

23 Q. What specifically on page 3 of Exhibit 4 was

corrected? 24

A. It was the average annual bill per customer.

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4

7

- Q. What -- excuse me. Go ahead. 1
- A. Average monthly kWh bill per customer and 2
- average gross revenue per kWh sold.
- Q. When -- pardon me if you are finished. You
- paused. When a witness pauses I tend to assume you are 5
- A. Pretty much everything in that column, the table, all those items are updated.
- Q. In other words, the items that you were asked questions about by Ms. Winter? 10
 - A. Yes.

11

- 12 Q. Do you have any understanding of why the corrected annual report for 2017 is not available on the 13 PRC website at the location where you found what had
- previously been marked as Exhibit 10 to your rebuttal? 15
- 16 A. No.
- MS. WIGGINS: I move admission of Exhibit 4. 17
- HEARING EXAMINER GLICK: Is there any 18 objection? SEC Exhibit 4 is admitted.
- (Admitted SEC Exhibit 4.) 20
- BY MS. WIGGINS: 21
- Q. Mr. Herrera, do you have any information or 22 memory as to whether any other annual reports for 23
- Socorro Electric have been corrected after they were
- 25 initially filed?

- 1 they flip that switch on that the power is going to be
- 2 there for them. Q. When you say safety issues, to what are you referring?
- A. Well, poles falling down or lines coming down 5 and creating hazards for public safety.
- Q. Does that also create a potential safety risk for Socorro employees?
 - A. Oh, absolutely, yes.
- Q. If the current margins, say a rate of return of 4.818 percent are left in place, can you explain what will happen to Socorro's financial goals?
- A. We will not be able to meet our financial 13 goals. 14
- Q. How so? What -- say what impact would that 15 have on the proposed construction work plan? 16
- A. Well, we are already seeing the deterioration 17 of our general fund, our investment in replacement of 18 ordinary plant have to be put out. And when the board considers payback for patronage capital credits it may be that we -- that the board is considered not to pay the members back.
- Q. If the construction work plan is affected, will that have any impact on a community such as, say, 24 25 Alamo?

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- A. No. 1
- Q. Okay. You testified this morning in regards
- to the board's adoption of a resolution in August of
- 2018 regarding the rate application. Do you recall
- that?

- A. Yes.
- Q. And I want to clarify something you said,
- because I didn't quite hear your answer. I believe that
- you said that Trustee Wolberg dissented. Are you saying
- that he voted no, or took some other action? 10
 - A. He abstained.
- Q. You also testified that Socorro Electric has 12 increased total utility plant approximately 78 percent since 2005, even though the number of meters has decreased. 15
- Can you explain why Socorro would increase 16 total plant given a reduction in the number of meters? 17
- A. Well, it's replacement, ordinary replacement. 18
- If you don't replace and maintain the system, it will 19
- just fall down and you have a system reliability and system safety issue.
- Q. When you say reliability issue, what do you 22 23 mean by that?
- A. Reliability providing service to the members 24 25 in our areas, if they expect from Socorro Electric when

- A. Well, yes. The construction work plan that we
- have in place is to improve reliability to the Alamo
- nation, to the Magdalena, the outer areas of the system
- that are being served with the line that was put in in
- the '50s.
- So I mean, it's -- we won't be able to do our
- four-year work plan. It would be difficult to get that
- plan implemented if things are left where they are at.
- Q. Can you explain why Socorro proposed the 10 Residential rates that are in the Advice Notice and not
- some higher increase? A. Well, when the board looked at the cost of 12 13 service study they looked at what was fair, reasonable
- and equitable for all the members and, you know,
- regulatory processes allow that, you know, there is
- going to be classes that are paying more than their fair
- share and some that are not paying. So I mean, it's --
- 18 it's the principles of gradualism in trying to get, you
- know, a rate increase that's fair to all the membership,
- and reasonable. 20 MS. WIGGINS: No further questions in 21 22 redirect.
- HEARING EXAMINER GLICK: Okay. And so is 23
- there recross, and who is going to be doing it? Or is
- 25 it going to be divided?

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In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

Page 128 Page 126 MS. LOEHR: We have no recross. Q. So you are saying that your line extension 1 1 MS. WINTER: Madam Examiner, can we follow on policy also addresses upgrades of existing facilities. 2 questions you asked? A. No, you are correct. It's just for new, new 3 HEARING EXAMINER GLICK: Yes. facilities. 4 4 MS. WINTER: All right. Q. It's just for new facilities; correct? 5 5 RECROSS EXAMINATION A. Correct. 6 Q. All right. But getting back to page 5 of 6 on BY MS. WINTER: the line extension rule, I would direct your attention to the service to security lights IV. And it does say Q. Mr. Herrera, you recall that Examiner Glick 10 asked you some questions about the street lighting that there the cooperative shall install security lights tariffs. And can you make sure that you have in front on the following terms, at no cost to the applicant if 11 the cooperative investment does not exceed the cost of a 12 of you revised rate No. 5 and also the line extension wooden pole, security light fixture, and 125 feet of rule? 13 13 service wire. A. I don't have the line extension rule. 14 14 It does say that; right? HEARING EXAMINER GLICK: I probably have 15 15 another copy. I think -- here we go. 16 A. Yes. 16 Q. It does not exclude labor and a truck, does THE WITNESS: Thank you. 17 17 it? HEARING EXAMINER GLICK: I got that off the 18 18 A. Well, it says investment not to exceed. PRC website, so. Qualification. 19 19 Q. At no cost to the applicants, assuming does A. You said rate 4. 20 20 not exceed the cost of a wooden pole, a security light BY MS. WINTER: 21 fixture, and 125 feet of service wire. 22 O. Rate 4 and 5, and then line extension rule. 22 No mention of a labor or truck; correct? 23 23 HEARING EXAMINER GLICK: So existing rates 4 A. Correct. 24 24 and 5 are at the cost of service study starting at page Q. Getting to -- Mr. Herrera, do you have any 25 25 312.

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MS. WIGGINS: I'm sorry? 1 2 HEARING EXAMINER GLICK: I said the existing 3 rates 4 and 5 are at the cost of service study, starts 4 at 312. MS. WIGGINS: Thank you. THE WITNESS: Okay. 6 BY MS. WINTER: Q. Let's start with the line extension rule. I

wanted to direct your attention to page 5 of 6. 10 And before I get to that, generally line 11 extensions only address facilities that are new; right? 12 Line extension policies do not generally address the 13 replacement of facilities that already exist.

14 MS. WIGGINS: Objection, testifying by

15 counsel. HEARING EXAMINER GLICK: Do you want to make 16

that into the form of a question? 17 MS. WINTER: I thought I did. 18

HEARING EXAMINER GLICK: Try it again. 19

20 BY MS. WINTER: O. Isn't it true, Mr. Herrera, that line 21

22 extension policies generally only include a policy 23 directed at new facilities, not facilities that already

24 exist? 25 A. Or upgrades of facilities. 1 understanding of when it says at no cost to the

2 applicant, what the standard industry practice relating

3 to the definition of "cost" is? Do you have any idea

4 what that might be?

A. The industry standard for cost?

Q. Correct. It says at no cost to the applicant.

A. If the investment does not exceed the cost.

Q. Right.

A. So we have cost in there twice.

Q. No, I'm just saying here it uses the word

11 cost, and there is a standard industry practice

12 definition of cost. Do you know what that definition

13 is?

9

MS. WIGGINS: Objection to the extent counsel 14 15 is testifying.

MS. WINTER: I have not given him my 16 definition of cost, I asked him if he understands what

18 the industry standard definition of cost is in his own

19 line extension rule.

20 HEARING EXAMINER GLICK: Okay. That question

21 is appropriate. So go ahead and answer.

A. I don't know the industry standard definition 22

23 of cost.

24 BY MS. WINTER:

Q. You don't know it? 25

PRC Hearing - Socorro Electric June 24, 2019

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In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

Page 132 Page 130 A. Specifically to the industry standard A. Yes, ma'am. 1 Q. Do you have any corrections or edits other 2 definition. 3 than the strike-outs indicated on pages 7 through 11? 3 Q. Okay. Turning your attention to rate 5, page 4 of 5. Tell me when you are there. A. 4 of 5? Yes. Q. And the answers to your questions, are they Q. Conditions of Service. 6 truthful? A. Uh-huh. A. Yes, ma'am. 7 Q. It does say there that the installation of all MS. WINTER: I have no further questions and lamps poles and fixtures shall be at the expense of would tender the witness for cross and offer City utility, does it not? 10 Exhibit 1. 10 A. Yes. HEARING EXAMINER GLICK: Ms. Williams, did you 11 11 MS. WINTER: That's all I have. Thank you so 12 12 have something you wanted to address? 13 much. MS. WILLIAMS: Yes, your Honor, regarding the 13 14 HEARING EXAMINER GLICK: Any other recross? 14 strike-outs. I know that you entered an order and it 15 MR. STEINNERD: No. 15 stopped at page 11, line 4. And I neglected to put the 16 HEARING EXAMINER GLICK: Thank you, Mr. 16 last question on that topic. Within the range. And I 17 Herrera. Are you going to be here for the whole 17 believe that that next question should also be excluded. hearing? I'm not going to excuse you just because you Otherwise, I have a lot of -- otherwise it 18 are the general manager and something might come up. gets very confusing. So the strike should go from 5 to 19 So, Mr. Winter, you may call your witness out 20 20 13, excluding that last question on page 11 regarding of order. 21 municipalization. 21 MS. WINTER: Thank you so much. 22 HEARING EXAMINER GLICK: Ms. Winter? 22 23 Mayor, you are up. 23 MS. WINTER: No objection. Mayor Ravi Bhasker, 24 24 HEARING EXAMINER GLICK: Okay. 25 having been first duly sworn, testified as follows: MS. WILLIAMS: Okay, that simplifies. 25 Page 131 Page 133 HEARING EXAMINER GLICK: So can you make that DIRECT EXAMINATION 1 2 correction on the court reporter's copy, please. 2 MS. WINTER: Absolutely. BY MS. WINTER: 3 Q. Good afternoon, Mayor. HEARING EXAMINER GLICK: Okay. With that correction is there any objection to admission of City A. Good afternoon. 5 of Socorro Exhibit 1? City of Socorro Exhibit 1 is Q. Could I get you to state your name and spell

- your last name for the court reporter?
- A. It's Ravi, R-a-v-i, last name is B, as in boy,
- h-a-s-k-e-r.
- Q. And your title, Mr. Mayor? 10
- A. I'm the mayor. I can't believe I got a laugh 11
- out of this room.
- Q. How long have you been the mayor of Socorro? 13
- A. 29 years. 14
- Q. And your business address? 15
- A. Is 111 School Mines Road, 87801, Socorro. 16
- Q. I have placed in front of you a document that 17
- looks like this (indicating). Could I get you to take a
- look at it and identify it for the court reporter out
- loud. 20
- A. This is district testimony of -- excuse me, 21
- district -- Direct Testimony of Mayor Ravi Bhasker on
- 23 Behalf of the City of Socorro, dated May 28, 2019.
- Q. And Mayor, if I were to ask you these 24
- 25 questions today, would your answers be the same?

admitted.

10

12

- (Admitted City Exhibit 1.) 8
- 9 CROSS EXAMINATION

BY MS. WILLIAMS:

- Q. Good afternoon, Mayor, I'm Patty Williams --
- 13 A. Nice meeting you.
 - Q. -- representing City of Socorro Electric Co-op
- 15 in this proceeding regarding Advice Note 69, in which
- 16 you entered direct testimony.
- 17 So I would like to ask you some questions
- 18 about that and some of the discovery that the city has
 - provided that you have signed. All right?
- A. Yes, ma'am. 20
 - Q. All right. So you have been the mayor of the
- 22 City of Socorro for 29 years; right?
- A. Yes, ma'am. 23
 - Q. So you have had over almost three decades to
- 25 stimulate economic growth in the city; correct?

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21

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A. As mayor? 1

Q. Yes, sir. 2

A. Yes, ma'am. 3

Q. And electricity prices were cheaper 29 years 4

ago, weren't they? 5

A. At that time I was not paying attention.

Q. Okay. 25 years ago were you paying attention

to the price of electricity in Socorro? A. No, ma'am, just in the last ten years.

Q. Just in the last ten years. 10

Ten years ago the prices were cheaper than 11 12 they are today, or what the proposed rate increase would

have an effect; correct?

A. I'm not sure what you mean. Are you telling 14 me that or are you saying --15

Q. Well, I'm asking you, do you know that the 16 current prices -- do you know what the current prices 17 are for the city? 18

19 A. I do.

Q. And that current price is going to be less 20

than the proposed rate increase that we are here to

discuss in this proceeding; correct?

A. Per kilowatt hour? 23

24 Q. Yes, sir.

1

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A. At all utilities? 25

MS. WINTER: I'm struggling with that

2 question, too. I don't understand it at all.

HEARING EXAMINER GLICK: Tell me if I'm wrong.

4 I think the question is: Will the City of Socorro's

rates be higher if the proposed increase goes into

effect?

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MS. WILLIAMS: Yes, Madam Hearing Examiner, I

think that was the first question I asked before we had

discussion.

10 HEARING EXAMINER GLICK: Okay.

THE WITNESS: That question cannot be answered

12 as far as the whole sphere of our rates because we have

different rates at the sewer plant than we have at the

14 city hall or at our gas division. So are you asking me

15 in totality our rates will be higher?

16 BY MS. WILLIAMS:

Q. Yes, sir. The amount of money that the City 17

18 of Socorro, as a member of Socorro Electric Co-op will

you be paying more if the proposed increase goes into

20 effect, or less?

21 A. I think they will be more.

22 Q. Okay. And what are you basing that answer on?

A. We had a meeting with the co-op. 23

24 Q. Okay.

A. Mr. Herrera showed us our rates. And street 25

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lights were going to be higher. So there were a mixture

2 of rate changes that I can't tell you off the top of my

3 head, but that they were going to be higher.

Q. Tell me if you can, tell me this off of the

top of your head, after your experience as 29 years as

mayor of Socorro, has there been a time in the past

where electric rates were higher than they will be if

the proposed rate increase goes into effect?

MS. WINTER: I'm going to object on the basis of relevancy. I don't understand where this is going or how this lends any credibility to their case in chief.

MS. WILLIAMS: It goes to the factors besides 12 electricity that contribute to the economic development or not to the City of Socorro, which you already ruled is a fair subject of inquiry in this hearing.

MS. WINTER: And --

HEARING EXAMINER GLICK: Overruled.

MS. WINTER: Thanks. 18

A. I wouldn't be able to tell you.

20 BY MS. WILLIAMS:

Q. Okay. There is a lot of factors besides the

cost of electricity that have affected economic

23 development in your city; correct?

A. Not a lot, but some. 24

Q. Okay. Well, let's talk about some.

Q. At your rate. At the city's rate. MS. WINTER: I'm going to object, because I

think she just said they are lower now than they were.

I think we need to be a little more clear in our cross.

MS. WILLIAMS: I don't believe I said they were lower now, but I appreciate any -- we want a clear 6

7 record for sure.

Q. Are you aware that if the proposed rate increase goes into effect the city will be paying more for electricity than they are now? 10

A. Am I clear that I'm aware that our rates will 11 be lower or higher?

Q. Higher, if the proposed increase goes into 13 effect. Lower today than they will if the proposed rate increase goes into effect. 15

A. I've been mayor a long time, but I'm confused. 16 I'm not sure exactly what you are asking me. Are you 17

asking me that they are doing me a favor by lowering my

rates this time around, even though they are increasing

everybody else's? Is that what you are asking? 20 O. No. 21

22 Could you read the question back, Ms. Court

Reporter, I want us to be clear we are talking about the 23 same question.

(Record read as requested.) 25

25

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Has declining population been an issue in 1 2 attracting economic development to the City of Socorro

- in the past 29 years?
- A. Are you telling me that the population in
- Socorro has declined in 29 years? That's a misfact.
- That's not -- that's not a fact.
- Q. Has the population grown in Socorro?
- A. It has. 8
- Q. Okay. So declining population is not a factor
- in the inability to promote or stimulate economic growth
- in the City of Socorro in the past 29 years?
- A. The population has not been declining. 12
- Q. Okay. So that's not a factor, is the question 13 I asked you.
- 15 A. If that's what you want to say, sure.
- Q. Is the population of Socorro aging? 16
- A. Is the population aging? Yes, it is. 17
- Q. Has the aging population in Socorro affected 18
- your ability to stimulate economic development in the 19 city? 20
- A. Only in that there are not as many people that 21 are in the employment pool, yes. 22
- Q. Sure. Okay. And what has Socorro done to 23 address that problem? 24
- 25 A. You mean stop people from aging?

- 1 responsible for bringing economic development to the
 - City of Socorro, and that it's his job to market it or
 - promote it. It's just badgering him.
 - MS. WILLIAMS: Madam Hearing Examiner, he is
 - here as a representative of Socorro, he has provided the 5
 - direct testimony, he has made economic development an
 - issue and implied that the cost of electric service is
 - the key factor in the lack of economic development in
 - the community, and I'm allowed to inquire about other
 - factors, and what the city has done to deal with those 10
 - factors as they are intervening here to deal with the 11 perception that the electric cost rate is a problem.

HEARING EXAMINER GLICK: Overruled.

A. We have a Chamber of Commerce that has 14 advertised on their website for jobs. We have people that we have on our website that we link to with our IT people. Mr. Pineda is our IT man. 17

I personally have invested about eight to nine million dollars in Socorro in motels and my medical 19 practice. And we have asked other people that would get 20 employment in Socorro to move to Socorro to fill those 22 jobs.

So we leave it to the public sector and the private sector to try to attract, you know, people for 25 employment. As does tech.

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Q. I don't know if you --

A. I'm not sure what problem you are talking 2 about. 3

1

- Q. Well, the problem that you don't have enough 4
- people in the labor pool to stimulate economic growth to
- a level that might stimulate the economy in your town.
- That's what I'm asking.
- A. So you are saying, how did we attract more
- people into the employment pool?
- Q. What have you done to attract more people in 10
- the employment pool or a younger aged population? 11 A. What's happened is that people living in Belen
- 12 13 and Los Lunas tend to come to work in Socorro and then
- travel back to Los Lunas, like Mr. Herrera.
- Q. Have you marketed in Belen and Socorro 15 regarding jobs and economic opportunities in Socorro 16
- that are not available in the other small towns in the area? 18
- A. In which way? 19
- Q. That's what I'm asking you. What have you 20
- done to address the problem of -- to get people to come 21
- to Socorro to work instead of stay in their home? 22
- 23 MS. WINTER: I'm going to object. I think I
- know where she is going with all this, and I think she is insinuating that the mayor and the mayor alone is

- I mean, tech is probably a 40 to 50 percent
- employer of all the employed population in our
- community, and they do a great job in trying to attract
- professors and people of --
- BY MS. WILLIAMS:
 - O. Okay.
 - A. Can I finish --
- Q. Sure. 8
- A. -- or are you going to shut me off?
- Q. No, I am not intending to shut you off --10
- A. You said okay. I'm not sure what you meant by 11 12 that.
 - Q. I'm actively listening.
- 13 A. Okay. So, New Mexico Tech, which I said is a 14 major employer, and also the major payroll in our city, has an arm that they go out and recruit employees. 16

But the major factors of finding employees and 17 bringing in economic development have to do with the utilities, which electricity is a big one, the employee 19 20 pool, and the availability of land and water. Those are

- the big things that we look at and we have looked at
- every one of those to try to make sure that we have, you
- 23 know, optimized everything in each one of those categories. 24
- Q. Are you finished, Mayor? 25

1

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A. Yes, ma'am.

- Q. Does the City of Socorro have an economic 2
- development division, department, personnel?
- A. We do. 4
- Q. And how many people work in that department? 5
- A. We had a contract with the chamber, up until
- about two years ago, we had a contract with them as far
- as doing the economic development. It was about a
- \$40,000 contract. So they employed somebody to do that.
- Since we have lost that contract with the 10
- chamber, we have a grant-writing person that comes 11
- through the Council of Governments that comes out of T
- or C that we belong to, and they do the economic
- development recruiting. 14
- Q. Okay. How far is Socorro from the nearest 15
- commercial airport? 16
- A. 80 miles. 17
- Q. Is that a factor in -- that affects your 18
- economic development? 19
- A. It is not. 20
- Q. Okay. How about crime rates, does -- have you 21
- 22 had anyone tell you through the chamber contract or
- through inquiries of possible businesses coming to the
- area that the crime rate would be an issue? 24
- 25 A. Crime rate is always an issue in New Mexico.

- Q. Other New Mexico communities throughout the 1
- 2 state.

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- A. That's like a --3
 - O. You are unaware?
- A. You have given me a blank -- you've given me a 5
- statement I can't put my hands on.
 - Q. You are unaware that the drop-out rate has
- been found to be 20 percent higher in Socorro than other
- New Mexico of like size and --
- A. Such as which communities? 10
 - Q. You used comparators of Española and Grants,
- for example. For other things, as like --
- A. Our drop-out rate is worse than Española? 13
 - Q. I'm asking you the questions.
- A. I do not know that, no. 15
 - O. Okav.
- MS. WINTER: Objection. If she doesn't know 17
- the statistic she is basing her question on, it should
 - really be stricken along with the answer.
- Motion to strike the question and answer. 20
 - HEARING EXAMINER GLICK: Denied.
- BY MS. WILLIAMS: 22
 - Q. So looking at your last answers, don't the
- skills, education and training of a labor force have a
- 25 direct effect on the growth of an economy in a small

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1 town like Socorro?

- A. It does.
- Q. Okay. Has the city made a decision to offer 3
- incentive packages to draw new business to the area?
- A. We have.
- Q. What incentive packages have you developed,
- either generally or customized for a particular
- interested customer?
 - A. Let me give you an example.
- 10

9

- A. We have a mining process in our community
- 12 called Grefco that mine perlite, which is one of the
- largest resources in the country, happens to be in
- Socorro. They use a kiln to dry that perlite. They
- were using reclaimed oil for that. 15 16

We offered them a better rate for natural gas,

- which has a better and a more productive BTU generation,
- and they paid for the line to bring it to Grefco, which
- is about a mile and a half. And we gave them an
- incentive rate to use that natural gas which the city
- 21 owns, and they were using it throughout the year because
- we don't sell much during the summer.
- 23 So we gave them a better rate on the, you
- 24 know, per gallon use of the natural gas.
 - We have a company called -- such as Solaro

- 1 We are not on the forefront of that. I think
- Albuquerque and Los Lunas has us beat.
- Q. And how about the -- we have discussed that 3
- the labor pool is shrinking because the age -- the
- population is aging. What efforts has Socorro made to
- bring the labor pool to a more skilled level?
- 7 A. Your assumption is wrong. It's not -- the
- labor pool is not shrinking as much as they are not as
- trained and skilled for jobs in these high paying
- economic development opportunities, such as Solaro, 10
- which is one of the companies that had problems with the 11 12 co-op.

- 13 We are working with a high school for
- 14 vocational training. New Mexico Tech has placed some of
- their students in some of these companies so that those
- companies could use skilled labor through the students 16 that are, you know, going to Tech. 17
- We have also been trying to get a vocational 18 school started in Socorro. 19
- 20 Q. Are you aware of the drop-out rate at Socorro
- High School? 22 A. Quite high.
- 23 Q. And you are aware that their drop-out rate is
- 20 percent higher than other New Mexico communities?
- A. Such as? Which communities? 25

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- 1 that came in. We lease for five years an acre of land
- 2 for \$329 a year, which is very, very inexpensive, and
- after five years, if they show us that they are going to
- stay in Socorro, we sell them the land at an appraised
- price. That's very attractive to companies that want to
- move to Socorro.
- But then Solaro had a big problem with the
- Socorro Electric Co-op because the rates were so high
- and some of the things that they were asking for, such
- as transformers, took a lot longer to come, or they gave 10
- them faulty transformers. 11
- The gentleman then decided to move Los Lunas, 12
- he did not expand in our community. 13
- Q. All right. 14
- A. That was a kind of a, you know, a retardant on 15
- our economic development. 16
- Q. Let's talk about Solaro and some of the other 17
- 18 companies that you talked about in the City of Socorro's
- objections and responses to Socorro's Electric
- Cooperative Fifth Set of Interrogatories and Request for
- Production of Documents to the City of Socorro, New
- Mexico. 22

1

- A. I didn't get quite get what you said. 23
- Q. That's the name of a document that you 24
- 25 verified the answers to. Do you recall that?

- 1 interrogatories.
- It says: The city is aware of the following 2
- 3 companies.
- Do you see that? And the objection
- notwithstanding.
- MS. WINTER: Can you identify a number,
- please.
 - MS. WILLIAMS: 501.
- 9 HEARING EXAMINER GLICK: What's your question
- 10 again.

8

- 11 BY MS. WILLIAMS:
- Q. I see the mayor is reading 501, so I wanted to
- 13 give him a chance.
- A. I was trying to find what you were saying was 14
- 15 in this 501.
 - Q. That's why I'm giving you a chance to read it.
- A. Okay. 17
- Q. Have you had a chance to read the answer that 18
- 19 you verified?
- 20 A. Yes, ma'am.
 - Q. Okay. What year did Solaro Energy corporation
- 22 express interest in locating personnel or operations in

21

- A. Off the top of my head, about the last six 24
- 25 years or seven years.

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- MS. WILLIAMS: May I approach the witness? 2
- HEARING EXAMINER GLICK: Yes. 3 MS. WILLIAMS: Do you need a copy? 4
- HEARING EXAMINER GLICK: Yes, please. 5
- MS. WILLIAMS: You bet. 6
 - Q. Do you recognize -- I actually need the copy.
- 7 Do you recognize the document with the long 8
- title that I read to you before I handed you that document? 10
- A. I do. 11

A. Okay.

- Q. And if you look on the last page, is that your 12
- signature on the verification? 13
- A. It is. 14
- Q. And you signed this the 21st of June, 2019, 15
- last week? 16
- A. If that's what the date says, I can't 17
- recollect that. 18
- Q. Can you read it? 19
- A. Yes, ma'am. 20
- Q. All right. Is that a correct statement, you 21
- signed it on the 21st of June, 2019? 22
- A. That's what it says. 23
- Q. All right. So let's talk about some of the 24
- 25 answers that the city gave to some of these

- Q. Okay. So sometime in the last six or seven
- 2 years?
- A. Yes, ma'am.
 - Q. And what's your understanding of the business
- of Solaro Energy corporation?
- A. Mr. Grubb, who is the chairman of the
- corporation, produces a unit that produces electricity
- from a solar panel that then is placed in houses or
- businesses, and they also have wind turbines that are
- used for energy, protection in attics so that the wind
- turbine expels hot air, and that's also generated by
- electricity from the solar panel. That's their main
- thing. 13
- They are trying to expand to insulation that 14
- is very, very efficient but very small in size, for
- different -- such as trucks and buildings and the
- nature -- of that nature. 17
- Q. Is your testimony that Solaro is in the 18
- creation, distribution or manufacturing of energy or
- devices or all three or none of those? I couldn't tell
- from your answer. Do --21
 - A. I just --
- THE REPORTER: One at a time. 23
- HEARING EXAMINER GLICK: Yes. 24
- 25 BY MS. WILLAMS:

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1	\cap	Are they a	manufacturing	company?

- A. They do, yes. 2
- Q. Are they a distribution company?
- A. They do. 4
- Q. Do they create energy? 5
- A. Do they create energy? 6
- Q. Yes, with their products.
- 8 A. Yes.
- Q. Okay. What's your understanding of the number
- of personnel Solaro Energy company was interested in
- locating to Socorro?
- 12 A. Anywhere from 12 to 16.
- Q. How many of those people did you have an 13
- understanding were going to be hired locally?
- 15 A. All of them.
- Q. So they weren't relocating 12 to 16 new 16
- people, they were going to hire 12 to 16 people that
- already lived in Socorro?
- A. Yes, ma'am. 19
- Q. Okay. What's the basis of your understanding? 20
 - A. I personally toured with Mr. Grubb and
- encouraged him to come to Socorro, and this is what he 22
- had told me. 23

21

- And then we got some LEDA grants from the 24
- 25 State of New Mexico for economic development, and he

- Do you see that?
- A. Yes, ma'am. 2
- Q. Can you read the question that you were asked 3
- 4 in 504.

1

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- A. For all commercial businesses, identify in 5
- 6 responses to 501 and 503, state whether anyone at the
- city contacted any employee or any board member of SEC
- for an analysis of the electric costs for such
- buildings.
- Q. Isn't the answer to that question no? 10
 - A. Mid Rio Grande Economic Development
- 12 Association has been sponsored by the city to the tune
- of about \$10,000 annually. Mr. Boyd belongs to that
- because of our relationship with the co-op, which is
- very adversarial, he felt he would be a better
- intermediary in trying to resolve Mr. Grubb's problems.
- He was very adamant about that. 17
- And right after the meeting that Mr. Grubb 18
- spoke about SEC's and Solaro's problems that they were 19
- not cooperating with many things, Mr. Boyd volunteered 20
- to kind of broker that meeting. 21
- 22 Q. Now, Don Boyd then was acting on behalf -- he
- 23 is not a city employee, is he?
- 24 A. Don Boyd is a member of the MRGEDA.
 - Q. Right.

- A. And he was acting on behalf of the city as an
- economic development arm to help a company that was
- already existing in Socorro that wanted to expand and
- was having problems with the Socorro Electric
- Cooperative.
 - Q. You didn't attend that meeting, did you?
- A. I did not. I don't think Mr. Herrera and I
- get along very well.
 - Q. Well, that's beside the point of my question.
- 10 A. Well, that's the reason I didn't meet him.
- Q. And no one from the city who was a city 11
- employee went -- attended that meeting, either; correct? 12

You had this outside person, Don Boyd, acting 13

on behalf of the city as a member of the Middle Rio 14

Grande Economic Development Association?

- A. It would have been counter-productive.
- Q. Okay. How do you know anything about this meeting?
- 18

16

17

- A. Mr. Grubb said that it was an unsuccessful 19
- meeting, that he did not --20
- Q. So --21
- A. -- he could not resolve the problems of the 22
- cost of the transformer that had burned out, and some of 23
- 24 the rate structures that they were offering from the
- 25 co-op for his company.

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25

1

1 had -- and we were the fiscal agent for that and he had

- to spell out how many people he was going to employ.
- Q. Okay. So you talked to Mr. Grubb and saw his 3
- proposal?
- A. I personally --
- Q. Okay. That's what I'm asking. 6
- 7 A. Yeah, I just said that.
- Q. And I was clarifying that information myself.
- 9 Thank you.
- A. Okay, yes. 10
- Q. Appreciate it. Did you have an understanding
- 12 that Solaro was interested in building a facility in
- Socorro or using space that was already there? 13
- A. They were going to build a facility. 14
- 15 Q. And what were the size and energy needs of 16 that facility?
- A. I couldn't tell you. 17
- Q. Okay. Let's look at 504. Let me know when 18
- 19 you have had a chance to read that.
- 20 A. Yes, ma'am.
- Q. Do you see in the last section, the last 21
- 22 sentence, it says: The city is aware of a meeting
- approximately three years ago between SEC and Don Boyd,
- 24 a board member of Rio Grande Economic Development
- 25 Association to discuss the Solaro expansion.

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- Q. So your report is something that you heard 1
- from someone who did attend the meeting.
- A. He is the owner of Solaro. 3
 - Q. Not an answer to my question.
- What you know about the meeting is from 5
- someone who did attend the meeting?
- A. Yes, ma'am.
- Q. Okay. And he is the one who told you what was
- discussed?

4

- A. Yes, ma'am. 10
- Q. You haven't heard a recording or seen minutes 11
- or anything like that; correct?
- A. I have not seen what you just said. 13
- Q. So you have no personal knowledge of this 14
- meeting other than what someone told you. 15
- A. I'm dumbfounded by your question. This 16
- gentleman was the one who complained to the city. He
- then came back and said I'm moving to Los Lunas because
- I cannot get along with the co-op. 19
- He reported to me what happened at the 20
- meeting. That's the only thing I know. I didn't get a 21
- video, I did not get a recording, I didn't get a written 22
- thing. I didn't get a call from Mr. Herrera. Mr. Boyd
- did not contact me. 24
- 25 Q. So you have no personal knowledge of that

- services and goods. There is no sales tax.
 - Q. Some towns do charge a service tax, don't
 - they, a sales tax, don't they?
 - A. I never heard of that.
 - Q. You never heard of that, okay.
 - So you control gross receipts tax?
 - A. We do.

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- Q. You control infrastructure development.
- A. We control all those things that you are
- talking about to an extent, not a hundred percent. 10
 - Q. I understand.
- A. Yes, ma'am. 12
 - Q. You control water.
- A. We do. 14
- Q. You control garbage collection? 15
 - A. We do.
- Q. Sewer rates? 17
 - A. We do.
- Q. And the provision of natural gas. 19
- A. We do. 20
 - Q. Okay. Within the city limits.
- A. Yes. Most -- well, we have a little 22
- extra-territorial zone. 23
- Q. You do have a little buffer? 24
 - A. Yes, about two miles out.

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- Q. Okay, so what economic incentive package did
 - 2 the city offer Solaro to encourage it to locate
 - personnel and operations in Socorro?
 - A. I mentioned earlier the things that we do to
 - help businesses in town that employ people and bring new
 - revenue to the city. And one of them was cheaper real
 - estate, which was, I think, very reasonable.
 - We talked to them about the use of natural
 - gas, which I alluded to before with Grefco. You know,
 - we talk about being able to extend lines with a discount
 - as far as sewer, water, gas. So we do give them that

 - 12 kind of benefit.

We do not give them any abatement on taxes. 13

- We do not do industrial revenue bonds, unless we
- absolutely have to, such as what we did with the
- hospital, which is one of the small communities that has
- a hospital. So there are certain constraints as to what
- we do give them.
- 19 Q. Did you give Solaro a written economic
- 20 incentive package in your talks with them of what you
- could offer them and what you couldn't, which you just
- 22 described?
- 23 A. I gave Mr. Grubb my personal commitment to
- 24 what we could do for him, yes. I did not have any -- we
- 25 do not have a written economic development package that

- 1 meeting other than hearsay from someone who attended that meeting; correct?
- MS. WINTER: Objection. Sort of badgering, 3
- No. 1; and No. 2, I think the fact that Solaro is not in
- Socorro, relocated to Los Lunas, speaks for itself.
- MS. WILLIAMS: I don't think you can tie that, Madam Hearing Examiner, to what happened at this
- meeting, nor that electric energy was the only factor in
- Mr. Grubb's decision to relocate based on what the mayor
- heard about a meeting that he didn't attend that wasn't 10 attended by someone that works for him. I don't think 11
- that -- I think it's fair for me to probe his statement
- that he has verified in answers to interrogatories on 13
- behalf of the city. 14
- HEARING EXAMINER GLICK: Well, I think he 15 answered your question. 16
- MS. WILLIAMS: I agree, I agree. 17
- HEARING EXAMINER GLICK: Okay. 18
- MS. WILLIAMS: So I don't know why the 19 objection was made, I guess. 20
- Q. Socorro controls taxes, some taxes; correct? 21
- 22 A. Gross receipts tax.
- Q. No sales tax in Socorro? 23
- A. The State of New Mexico does not have a sales 24
- 25 tax, ma'am. There is a gross receipts tax on all

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1 we have -- that we give to each of the companies that

- 2 come into town. We let the chamber do some of that.
- Q. When you discussed with Solaro this economic
- 4 development package, did you describe or talk with them
- about an economic development rate that could be
- discussed with Socorro Electric Cooperative?
- A. You know, I had no knowledge of an economic
- development rate that the co-op was offering.
- Q. Did you ever -- excuse me.
- A. They have never discussed that with me. And I 10 didn't out of the blue think that there was one. 11
- 12 We did offer Solaro, there is a decreased
- gross receipts tax at our industrial park, so that's one
- offer, you know, but we did not offer them anything that
- the electric co-op might have had in their bag of 15
- tricks. 16
- Q. And so you hadn't discussed with the electric 17
- 18 co-op, before you were talking with Solaro, the
- possibility of creating an economic development rate,
- did you? 20
- A. I did not. 21
- MS. WILLIAMS: Okay. 513 in the answers to 22
- 23
- And your Honor, I haven't moved the admission 24
- 25 for these, but I would like to mark them as an exhibit.

- 1 our economic director again. We don't have enough money
- 2 to hire a huge group of people so we contract with
- 3 people. Our contract at that time was with a gentleman
- 4 by the name of Terry Tadano, and on behalf of the city,
- on a contract, Mr. Tadano worked with Solaro and
- approached the state for a \$250,000 LEDA grant.
 - And they did give Solaro, through the fiscal
- agent of the City of Socorro, a LEDA grant for \$250,000
- that he used to expand and make another building.
- Q. And so was the city the fiscal agent for that 10
- grant? 11

7

- 12 A. Yes, ma'am.
- Q. Even though the facility was not located 13
- 14 ultimately in Socorro.
- 15 A. The -- the time line for Solaro to throw up
- 16 their hands and go to Los Lunas was after the building
- of this new building that they used to manufacture
- insulation. And the problems that they had in getting
- power and an adequate transformer for that building.
- Q. So that LEDA money came in to the City of 20
- Socorro to assist Solaro in the economic development of 21
- 22 this plant. To build insulation?
 - A. Yes, ma'am.
- 24 Q. Okay. And the past ten years has Socorro
- 25 applied for any other LEDA grants to stimulate economic

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- HEARING EXAMINER GLICK: Okay.
- MS. WILLIAMS: I think it's 5. I think it's 2
- 3 Socorro 5.

1

- HEARING EXAMINER GLICK: That's right. 4
- (Marked SEC Exhibit 5.) 5
- HEARING EXAMINER GLICK: Go ahead. 6
- 7 MS. WILLIAMS: The mayor is reading 513.
- THE WITNESS: I'm fine. 8
- MS. WILLIAMS: Just let me know when you are 9
- done. I don't want to ask you questions before you are 10 ready to answer them. 11
- THE WITNESS: Sure. 12
- BY MS. WILLIAMS: 13
- Q. Can you verify that the city worked with the 14
- state economic development division to obtain a Local
- Economic Development grant, a LEDA grant --
- A. We did. 17
- Q. -- for Solaro? 18
- A. We did. 19
- Q. What did you ask for from LEDA? 20
- A. LEDA allows small communities or large 21
- communities to get a company that may need cash to
- 23 develop structures. Mainly a structure that they can
- then occupy and advance their business. 24
- Mr. Grubb asked actually the city, and asked 25

growth?

23

- A. Not to my knowledge, no.
- Q. Okay. In the past ten years has Socorro
- recruited at national shows to stimulate economic growth
- in your town, like Clovis did for the cheese factory,
- you know, they went to the milk national conferences?
- A. Yeah, do you know where it is now? The cheese 7 factory.
 - Q. My question is --
- A. It's defunct. 10
- Q. My question is, have you recruited at national 11
- shows to stimulate economic development?
- A. Have we gone to these national shows? 13
 - Q. Yes. To recruit economic development.
- 15

14

19

- Q. No? Has the City of Socorro considered
- offering tax increment financing for ad valorem taxes to
- any businesses to bring them to your town?
 - A. Could you define that, ad valorem taxes?
 - Q. You don't know what that is?
- A. I want to know if you know what it is asking 2.1
- 22 me that question.
- MS. WILLIAMS: Well, your Honor, I think it's 23
- 24 inappropriate. I think he can either answer my question
- 25 or he can't.

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In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

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- 1 A. I don't know what you mean by "ad valorem."
- 2 BY MS. WILLIAMS:
- Q. That's fine. Has Socorro adopted a local
- 4 legal ordinance to stimulate local development?
- 5 A. No, we haven't.
- 6 Q. Has Socorro adopted a local ordinance of any
- 7 kind to stimulate economic growth in your town? Taxing
- 8 mechanisms, adding to your GRP, which you are allowed to
- 9 do, to build an economic development fund?
- 10 A. We have not.
 - Q. Have you created an enterprise zone?
- 12 A. We have not.

11

- Q. Have you allowed property tax exemptions for
- 14 businesses looking to locate in your area?
- 15 A. We don't have the power to do that. We are
- 16 not a home rule city.
- 17 Q. You are not home rule.
- 18 Have you ever offered infrastructure
- 19 development to stimulate economic growth in your
- 20 community?
- 21 A. I gave you an example of Dicaperl, the Grefco
- 22 company, the perlite.
- Q. You extended a line that they paid for?
- A. Yes, ma'am.
- Q. Any other infrastructure development you've

- Q. Okay. What was the year that RiskSense, Inc.
- 2 expressed interest in locating personnel and operations
- 3 to Socorro?
- A. The RiskSense is a changed name, that's not
- 5 the name of that company at that time. I can't
- 6 recollect the name of that company at the time that they
- 7 were spun off from New Mexico Tech. And their reason
- 8 was not as much electric utility rates but as
- 9 connectivity --
- 10 Q. Okay.
- 11 A. -- as far as the broadband is concerned. And
- 12 they are a cyber security company and they ended up
- 13 locating in Albuquerque and eventually I think they have
- 14 established other offices.
- Q. What's the understanding that you have as the
- 16 number of personnel that RiskSense or their predecessor
- 17 was going to locate in Socorro?
 - A. Not their predecessor, but this is a future.
- 19 RiskSense is a future name, they are not a predecessor
- 20 name

18

- Q. Right. I was asking RiskSense had a
- 22 predecessor named something else; correct?
- 23 A. Yes.
- Q. That's what I'm asking.
- 25 A. From 20 to 50.
- your 1 Q. Okay. And do you know what skill level they
 - 2 required for those employees?
 - 3 A. They would have to be computer literate.
 - Q. Do you understand that RiskSense was
 - 5 interested in building a facility in Socorro or locating
 - 6 base property?
 - 7 A. They would have to build.
 - 8 Q. And did you discuss with RiskSense the size
 - 9 and energy needs of that facility?
 - 10 A. We never got to first base because of the
 - 11 connectivity problem.
 - Q. Okay. Which is the broadband issue?
 - 13 A. Yes, ma'am.
 - Q. Okay. And Socorro Electric Co-op doesn't do
 - 15 broadband; correct?
 - A. They do not.
 - Q. What economic incentive package did the city
 - 8 offer to RiskSense or their predecessor to encourage it
 - 19 to locate personnel and operations to Socorro?
 - 20 A. We couldn't, because of the connectivity
 - 21 problem, as far as what they needed up and down on the
 - internet.

16

17

- Q. So that was discovered very early in the
- 24 negotiations?
- A. Yeah, it was a done deal.

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1 helped business with to keep them or bring them to your 2 community?

- 3 A. We have extended sewer lines and different
- 4 types of water lines and gas lines for them, yes.
- 5 Q. And does the business pay for those line
- 6 extensions or does the city provide that to them as an
- 7 incentive for them to come?
- 8 A. I'm not sure if you know the structure of our
- 9 charges. We are very, very, very low compared to other
- 10 cities. So we expect them to pay for it. But our
- 11 connections and our impact fees are almost minuscule.
- 12 They are very, very small.
- 13 And we had that at your -- you know, if you
- 14 had that, that information, that would show you our
- 15 comparison to other cities.
- Q. Have you -- I think you have already answered this and said no, but you haven't offered bond financing
- for a series of the series of
- 18 for new and expanding businesses other than the
- 19 hospital.
- A. We have not.
- Q. Okay. The next business that you reference in
- 22 your answer to 501, and actually 503 as well, is
- 23 RiskSense, Inc.
- 24 Do you see that?
- 25 A. Yes, ma'am.

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- Q. All right. Then you mention TDS broadband --1
- 2 A. Yes.
- Q. -- as the next business that you feel was --3
- expressed interest in locating personnel in Socorro;
- correct?
- A. Yes, ma'am.
- Q. And what year was that?
- A. That would have been about three years ago,
- 2016, 2015.
- Q. What's the business of TDS broadband? 10
- A. They are a cable communication company. 11
- Q. Do they manufacture, what --12
- A. They don't manufacture but they place and then 13
- 14 they give the service.
- Q. Okay. What's your understanding of the number 15
- of personnel TDS broadband was interested in locating in 16
- Socorro? 17
- A. Well, they actually took the manager away 18
- because they couldn't get the fiber strung, so they were
- talking about three or four people. 20
- Q. Three or four? 21
- A. But that's a direct impact of that company, 22
- 23 yes.

1

- Q. Okay. Were they interested in building a 24
- 25 facility in Socorro or occupying vacant property?

- Q. Okay. 1
 - A. Yes, ma'am. 2
 - Q. So they weren't going to build a facility,
 - they just had some folks there who were going to be
 - stringing cable, for a period of time.
 - A. If you want to put it that way, sure.
 - Q. Okay. So TDS didn't have real energy needs in
 - Socorro, they needed the use of Socorro Electric Co-op's
 - plant, the poles; right?
- A. Yes. 10
- Q. Okay. Did you offer an economic incentive 11
- package to TDS broadband?
 - A. They didn't want one.
 - Q. Okay. You referenced talks between Socorro
- Electric in your direct testimony on page 11, or page 5. 15
 - Do you have your direct in front of you,
- Mayor? 17

13

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- A. I do.
- Q. Okay. I'm looking at page 5, starting at line 19
- 6, the question. Have you found that? 20
 - A. I have found page 5 so far.
- Q. And the question -- in answering the question 22
- that starts at page 6, you discuss issues with TDS and a 23
- meeting between TDS and Socorro Electric Cooperative;
- 25 right? It's the third line.

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- Wisconsin, and what they do is they go into a small 2

A. They are a cable communication company out of

- town, put four to five million dollars and put up a
- fiber network through the town, such as Lovington,
- Ruidoso, Truth or Consequences.
- They do that on poles. In this case the poles 6
- belonged to Socorro Electric Cooperative. They made
- arrangements in Lovington, Ruidoso and Truth or
- Consequences to do that. They spent two years in
- negotiation with the co-op and they were unable to do
- that. That would have impacted our whole population as
- 12 far as connectivity is concerned.
- Q. Is it your understanding that TDS has 13
- electrified Lovington and the other towns you mentioned,
- 15 and provided cable --
- A. Yes. 16
- Q. -- through their electric service? 17
- A. It's not electric service. It's fiber for 18
- 19 internet.
- Q. I understand that. And my question was, and 20
- 21 maybe it was inartful or I left out a word, but they
- provide the cable using the existing electric
- infrastructure, owned by Socorro or the other co-op in
- 24 the place they are looking at?
- A. They place fiber on the electric poles. 25

- A. Maybe I've got the wrong thing. I've got page
- 5 here.

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- 3 Q. I'm looking at your direct testimony, Mr.
- A. I'm sorry. 5
- Q. Page 5.
- A. Uh-huh.
- Q. The question starting at line 6 --8
 - A. Okay.
- Q. -- is what I'm going to ask you about. 10
- You can read the whole thing, I don't want you 11
- to think I'm taking something out of context. Let me
- know when you are ready to answer questions about that. 13
 - A. You want -- I read line 6, yes.
- Q. If you read the question and the answer that
- starts on line 6. 16
- A. I have. 17
- Q. Do you see on line 9 you say TDS and SEC 18
- entered -- were in talks to work out an agreement? 19
- 20 Do you see that?
 - A. Yes.
 - Q. How do you know about those talks?
- 23 A. They sent us a correspondence to that effect,
- the manager did. 24
 - Q. The manager of TDS?

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1 A. Yes, ma'am.

Q. Were you involved in those talks?

3 A. No, ma'am.

Q. Do you know what was discussed?

5 A. Generally speaking, yes.

6 Q. Through someone who was at the meeting who

7 told you what they thought had been discussed?

8 A. The manager of TDS.

9 Q. You have no personal knowledge of that

10 meeting?

11

A. That's the only knowledge I have.

MS. WILLIAMS: Okay. Madam Hearing Examiner,

13 the mayor has referenced two meetings, and I can give

14 you the cites for both of them, this is one, the first

15 one we talked about a moment ago, of which he has no

6 personal knowledge and we move to strike those from his

17 direct because he is not qualified to testify about

18 those.

19 HEARING EXAMINER GLICK: Ms. Winter?

MS. WINTER: Not only has the mayor exhibited

21 all of his personal knowledge and discussed all of his

22 personal knowledge, all the correspondence between TDS

that the mayor has is also in the direct testimony as in

24 the rebuttal testimony Mr. Herrera attached as exhibits.

25 So we could certainly use that to support the

1 principals?

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A. We did.

3 Q. Okay. It was your understanding that steel

4 mill would be locating in Socorro?

A. This is a process of producing steel using

6 high energy electricity that New Mexico Tech actually,

7 not the City of Socorro, New Mexico Tech was approached

8 by a company out of the east, say Boston, and they said

9 they would locate in our industrial park.

They would need a rail spur, which we have.

11 They would need land, which we have. They would also

12 need to look at some electric rates that were profit

13 making. And so this company was going to use

14 electricity to generate steel rods. And that's --

that's as much as I can tell you.

I can't tell you the name of the company

17 because that's proprietary, and it was not something

8 that I can say in public.

Q. Okay.

16

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20 A. But this was -- actually, they approached New

21 Mexico Tech initially.

22 Q. Okay. What was your understanding of the

23 number of people the unnamed steel mill would be

24 interested in locating in Socorro?

A. Initially it would be somewhere between six to

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communications.

2 But she has opened the door to the mayor's

3 conversations with these folks. He told her what it is.

4 and to elicit this conversation, all the details she has

5 elicited, and then call it what she is calling it is

6 sort of a waste of time and not productive whatsoever.

7 But --

9

8 HEARING EXAMINER GLICK: That's all I need.

The motion to strike is denied.

10 MS. WILLIAMS: Okay.

Q. Do you know what economic incentive packages

12 Lovington or Ruidoso offered to TDS broadband, if any?

13 A. No, ma'am.

Q. Then you talk about an unnamed steel plant as

15 your fourth business that you believe was going to

16 locate in Socorro; correct?

17 A. Yes, ma'am.

Q. Since you answered these interrogatories last

19 week, have you determined the name of the unknown steel

20 mill?

A. I'm not at liberty to tell you that in a

22 public meeting.

Q. All right. So did you engage in discussions

with this entity to the level that you would have

25 learned the business name or the names of the

12. Eventually it would be to a hundred to 150.

Q. Were those people going to need heavy

equipment operation skills? What kind of skill level?

A. Some may, some would have been laborers.

O. Were they interested in building a facility in

Socorro?

A. Yes, ma'am.

8 Q. Did you discuss the size and energy needs of

that facility?

10 A. They gave us an indication, but we never got

11 any kind of specifics.

Q. Was it going to be a high load facility?

13 A. It would have been.

Q. Based on your discussions --

A. Yes.

Q. -- did you ever offer them an incentive

7 package or did you not get that far?

18 A. We did not get that far, but we did offer them

the ability to have IRBs. Industrial revenue bonds.

Q. Look at 503, the objection to 503. I want to talk with you a little bit about that.

A. Now we are back on the other one?

Q. Yes, sir.

A. Okay.

Q. Do you see that you've objected to the request

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- 1 to identify all commercial businesses within the
- previous ten years that have not located in the city
- because of electric costs; correct?
- A. Yes. 4
- Q. And you say because it's impossible to
- determine all commercial businesses that have not
- located in the city and it's justification for not doing
- so: correct?
- A. Yes.
- Q. So other than the four businesses that we have 10
- just discussed, you don't know of any other businesses
- 12 that have expressed interest locating personnel and
- operations in Socorro in the past ten years that have
- told you that they chose not to do that because of the
- cost of electricity. 15 A. I do not. 16
- Q. Okay. Do you know, as the person who signed 17
- these on behalf of the city, what factors any business
- used to decide not to locate in Socorro?
- A. Any other factors?
- Q. Yes --21
- 22 A. As I said --
- Q. -- any factors. They didn't tell you that 23
- electricity was the issue outside the four, and you have
- described one; correct?

- 1 Los Lunas, Grants and Española; correct?
 - A. Yes.
 - Q. Let's examine that statement. Before you
 - 4 testified to that statement did you look at the PRC 2017
 - annual report regarding cooperatives that provide meter
 - numbers and miles of service line?
 - A. I have not.
 - Q. Do you know how many meters there are in
 - Socorro Electric Co-op's service area?
 - A. 10,000. 10
 - O. Okay. Does 14,000 sound like a factor above 11
 - what you recall? Do you think it's 10,000 rather than
 - 14,000? 13
 - A. The -- I mean --14
 - Q. Okay. Do you know how many miles of service
 - line are encompassed in SEC's service area?
 - A. I do not. 17
 - Q. Okay. Do you know who supplies power to Los
 - Lunas? 19

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- A. I do. 20
- O. Who is that? 21
- A. PNM. 22
 - Q. And do you know how many meters compared to
- Socorro Electric Co-op PNM has? 24
- A. I do not.

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- Q. Do you know who supplies power to Española?
- A. PNM. 2
- Q. Who is that? 3
- A. PNM is my understanding. I'm not sure who.
- Q. To Española? 5
- A. Yeah. 6
- Q. Okay. You aren't aware that Jemez Mountain
- Electric Co-op provides power to Española?
- A. I didn't know that.
- 10 Q. So you don't know how many meters there are in
- the Española area?
- A. I don't know. 12
- Q. Do you know who supplies power to Grants? 13
 - A. I do.
- O. Who is that? 15
 - A. Continental Divide.
- Q. Do you know how many meters are in the 17
- Continental Divide Electric Co-op area?
- A. I do not. 19
- Q. Do you know how many miles of service line are 20
- 21 in the Grants service area?
- 22 A. I do not.
- Q. So you are not really prepared to testify that 23
- 24 those are comparable in terms of meters and service line
- 25 miles, are you?

A. Yes. 1

- Q. Okay. So of the other businesses that didn't
- locate there, none of them told you that we didn't come
- because of the cost of electricity, did they?
- A. Which businesses are you talking about?
- Q. The ones that you've said you can't identify
- or the identified factors. No one has told you that they didn't locate in Socorro because of the cost of
- electricity. Based on your answer to 503.
- A. But I told you, I had not -- I don't know of 10 any other businesses that have tried to locate in 11
- 12 Socorro.
- Q. Correct. And so you don't know of any 13
- businesses who didn't locate in Socorro because of the
- cost of electricity --15
- A. I do not. 16
- 17 Q. -- as an extension of that.
- You speculate that electric costs are a factor 18
- in any business decision; correct? 19
- A. Absolutely. 20
- Q. Okay. Let's look at your direct. We probably 21
- don't need to. Page 2, line -- well, we do -- lines 14
- and 15. Tell me when you are ready to talk about that. 23
- 24 A. I see that. Go ahead.
- Q. You state that SEC's rates are multiples above 25

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1 What are you using to say that those are

- 2 comparators with the Socorro?
- 3 A. I'm using the bottom line cost of electricity.
- Q. Okay. So -- and you know that the bottom line
- 5 cost if someone has 500,000 meters, like PMM, that their
- 6 cost per meter is going to be less than if you have
- 7 10,000 meters; correct?
- 8 A. I do not know that.
- 9 Q. You don't know that. All right.
- So you state that the business model for
- 11 Socorro Electric Cooperative is killing your area;
- 12 correct?
- 13 A. That's part of it, yes.
- 14 Q. But Continental Divide and Jemez Mountain
- 15 Electric Co-op are both electric co-ops with the same
- 16 business model as Socorro Electric; correct?
- 17 A. I'm not knowledgeable about that.
- Q. So you don't know whether they are killing New
- 19 Mexico's rural economy as electric co-ops.
- 20 A. I'm sorry?

1 my mouth about this.

- 21 Q. You don't know, you are not willing to say
- 22 that those co-ops are killing the economy in rural New
- 23 Mexico.

Mayor.

said.

12 do that?

7

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- A. I'm here to testify to Socorro Electric
- 25 Cooperative, I don't know why you are putting words in

Q. I'm not, I'm inquiring about comparators that you brought up in your direct testimony, and I have a

right to probe why you are talking about Española,

A. Because of the cost of electricity, I just

of electricity within their business model, do you?

Grants and Los Lunas, and so it's a fair question, Mr.

Q. And you don't know how they determine the cost

A. You can tell me. I don't know. How do they

Q. Thank you. I appreciate your cooperation.

19 a member of the Socorro Electric Cooperative, not as

Can you look at -- you are familiar -- are you

- 1 Q. Correct. Are you a member of the co-op
 - 2 through your residence?
 - A. Yes.
 - Q. Okay. Are you familiar with the bylaws of the
 - 5 co-op?

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1

- A. Before they changed them or after they
- 7 changed?
- Q. Both. We are going to talk about after.
- A. Sure, I am.
- Q. So you are familiar with the bylaws regarding
- 11 trustee elections because you have testified that the
- makeup of the trustees is not fair to the city; correct?
 - A. Because of the sites that they are elected, I
- 14 know how you get elected, but the sites that they are
- 15 elected at are totally disproportional to the people who
- 16 use the co-op.
- Q. Okay. So you have testified at page 11,
- 18 starting at line 14 --
- 19 A. Yes, ma'am.
- Q. Okay. I'm going to ask you some questions
- 21 about that question and your answer.
- 22 Do you recall the major -- and you have
- 23 already mentioned this, the major SEC bylaws rewrite in
- 24 2015 done by an outside consultant Aaron Christen [sic]?
 - A. Yes, ma'am.

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Q. In fact you met with Mr. Christen in 2015

- 2 regarding the city's redistricting issues to determine
- 3 representation districts within Socorro service area.
 - A. I don't recollect that.
- 5 Q. You don't recall?
- 6 A. I don't recollect that specific point.
- Q. Do you recall that before 2015 there were five
- 8 trustees for Socorro Electric Cooperative?
- 9 A. I would think -- well, there were many before
- 10 that. There were eleven.
- 11 Q. Five positions. Immediately before the 2015 bylaw rewrite.
- 13 A. You mean just the day before? Or years before 14 or when?
- Q. Immediately before the 2015 bylaw rewrite, how many trustee positions were there allowed by the bylaws
- 17 of the Socorro Electric Cooperative?

It was five; correct?

- A. Your definition of "immediately."
- Q. Immediately prior, the set of bylaws before
- 21 the 2015 rewrite. Have you got that?
- A. I can tell you that there have been a
- 23 diminution of trustees over the years. So if you say
- immediately means a year, two days, or ten years. What
- 25 does that mean?

A. On multiple sites.

Q. On multiple sites. But are you a member personally as a resident?

- A. I thought if you used the co-op and pay their
- 25 bills you are an owner of the co-op.

Q. I'm asking you --

Q. -- asking you the question.

A. I don't --

A. I do not.

just the city mayor?

18

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- Q. I mean, are you aware that the bylaws provide 1
- 2 a certain number of positions?
- A. I am.
- Q. Trustees --
- A. I am. 5
- Q. -- at particular time when the bylaws are
- adopted and in effect.
- A. Yes, ma'am.
- Q. And immediately prior to the 2015 rewrite, how
- 10 many trustee positions were in effect in Socorro
- 11 Electric Co-op? The bylaws that were replaced by the
- 12 2015 rewrite, not the ones ten years ago or 15 years ago
- or 50 years ago. Immediately prior.
- A. If you are telling me there are five, so I'm 14
- 15 not sure.
- Q. You don't recall that? 16
- A. I do not. 17
- Q. Okay. And at that time you don't recall that 18
- there was only one from the Socorro municipal area?
- A. I don't recall that. 20
- Q. And after the 2015 bylaw change, how many 21
- trustees are there now?
- A. Five. Or seven.
- 24 Q. There are seven, aren't there?
- A. Seven. 25

- 1 those people have and how they are trained to execute
- 2 those?
- A. I am not. 3
 - Q. In your experience, whether a board member is
- -- or working with other board members, do they
- 6 typically pursue their own self-interest or are they
- acting in the best interest of the organization they
- serve?
- A. They are -- they are usually in their best
- 10 interest.
- Q. That's your opinion? 11
- HEARING EXAMINER GLICK: Five. 12
- MS. WILLIAMS: Oh, thank you. 13
- Q. Are you familiar with the capital credits that 14
- the city has received --15
 - A. I am not.
- Q. -- in the past? 17
 - A. I'm not.
- 19 Q. You are not. So you are not aware that in
- 20 November of 2018 SEC paid the city \$9,378.72 in capital
- 21 credits?

16

18

- A. I am not.
- Q. Okay. You are aware that the co-op pays the 23
- 24 city a tax based on electric sales; correct?
- A. Yes, ma'am.

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- Q. Do you know roughly how much tax annually SEC
 - 2 pays the city?
 - A. It fluctuates, about \$80,000. 3
 - Q. \$80,000. Okay. You were mayor in 25 when SEC
 - 5 requested a rate increase from New Mexico PRC of 7.47
 - overall; correct?
 - A. Did you say 25? I'm not sure what you said.
 - Q. You were mayor in 2005; correct?
 - A. I thought you said 25. Is that what --9
 - Q. Were you mayor in 2005? I may have misspoken.
 - I do that sometimes. I apologize.
 - A. You did. 12

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- Q. I appreciate you pointing that --13
 - A. I'll do that.
- Q. Thank you. 15

You were mayor in 2005 when SEC requested a

- rate increase from NMPRC for 7.47 overall; correct?
- A. Yes, ma'am.
- Q. And the city didn't intervene in that rate
- 20 case, did they?
- A. We did not. 21
- Q. You were mayor in 2011 when SEC requested a
- rate increase from the PRC of 6.95 overall; correct? 23
 - A. Yes, ma'am.
 - Q. And the city didn't intervene in that rate

- Q. So there is two new ones, aren't there?
- A. Are there? Five plus two are seven. 2
- Q. You are correct, your math is correct. 3
- A. You are the one helping me.
- Q. Thank you, I'm always happy to help. 5
- A. Thank you. 6
- 7 Q. Those two additional trustees are from within
- the city limits?
- A. They are. Who are they? 9
- 10 HEARING EXAMINER GLICK: Okay. If you don't
- know the answer to the question, say you don't know. 11
- A. I don't know. 12
- 13 BY MS. WILLIAMS:
- Q. So you don't know that the two additional 14
- 15 trustees cover portions of the city limits?
- A. I do not know. 16
- Q. Okay. Did you review the bylaws of SEC 17
- 18 regarding trustee elections before preparing your
- testimony? 19
- 20 A. I didn't.
- Q. Are you aware of training that cooperative 21
- 22 board members get to participate in as a member of the
- board once they are elected? 23
- 24 A. I am not.
- 25 Q. Are you aware of the fiduciary duties that

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	Page 186		Page 1	188
1	case?	1	A. We are not changing those rates, it's going to	
2	A. There was a reason for that. Yes, we did not	2	go up \$2 per utensil, from \$16 to \$18.	
3	intervene.	3	Q. Okay. Based on your testimony, is it fair to	
4	Q. Okay. In this proceeding SEC proposes a rate	4	say that you don't get along with Mr. Herrera, the	
5	increase from the PRC of 5.06 percent overall; correct?	5	general manager of the co-op?	
6	A. Yes, ma'am.	6	MS. WINTER: Objection.	
7	Q. And you are intervening.	7	MS. WILLIAMS: He has already testified to	
8	A. We are.	8	that.	
9	Q. Is it fair to say that the city is a	9	MS. WINTER: No, he didn't.	
10	dissatisfied customer or member of SEC?	10	MS. WILLIAMS: I guess	
11	A. We are learning. We are dissatisfied.	11	MS. WINTER: He testified he was a	
12	Q. Okay. Now, have you you have looked at the	12	dissatisfied customer.	
13	proposed rates; right, Mr. Mayor?	13	HEARING EXAMINER GLICK: Sustained.	
14	A. Through a cursory way, yes.	14	MS. WINTER: Thank you.	
15	Q. Okay. Did you see anything in the proposed	15	MS. WILLIAMS: No further questions for the	
16	rates that encouraged greater energy consumption by the	16	mayor. Thank you.	
17	members?	17	HEARING EXAMINER GLICK: Did you want to move	
18	A. I'm not sure what you mean by that.	18	into evidence that exhibit, or no?	
19	Q. Did you see anything in the proposed rates	19	MS. WILLIAMS: I thought I did, but if I	
20	that encouraged people to leave their lights on when	20	haven't I would like to.	
21	they are gone or use energy?	21	HEARING EXAMINER GLICK: Okay.	
22	A. I haven't looked for that.	22	MS. WILLIAMS: Exhibit 5. We talked about it.	
23	Q. Okay. Is there anything in the proposed rates	23	HEARING EXAMINER GLICK: Is there any	
24	that discourages energy efficiency?	24	objection?	
25	A. Yes.	25	Ms. Winter, any objection to admission of SEC	
	Page 187		Page 1	189
1	Q. What is that?	1	Exhibit 5?	
2	A. Our specific street lighting. LED lighting	2	MS. WINTER: No objection.	
3	decreases consumption by 40 to 45 percent, yet the cost	3	HEARING EXAMINER GLICK: Okay. SEC Exhibit 5	
4	of each utensil is going to be \$2 higher than the high	4	is admitted.	

pressure sodium. That discourages us to decrease our energy consumption. Q. So you believe that the lighting rates discourage the city from doing an LED conversion. A. They do. Q. Is that your testimony? 10 A. Your question was, is there anything that

11 discourages energy savings; right? Q. Energy efficiency. 13 A. Efficiency. 14 Q. Correct. 15 A. I gave you an example. 16 Q. Correct. What I'm asking you, following up on 17

that, is have you discussed an LED conversion or had one

of your city employees discuss an LED conversion with

Socorro Electric Co-op? 20 A. I did it personally. 21

22 Q. When was that?

23 A. When they explained the rates to us, that

meeting we had with Mr. Herrera. 24

25 Q. And what was the outcome of that meeting? (Admitted SEC Exhibit 5.)

HEARING EXAMINER GLICK: Mayor Bhasker, I have

7 a few clarifying questions for you.

CROSS EXAMINATION 8

BY HEARING EXAMINER GLICK:

Q. Would you turn to your direct testimony at

12 page 2.

13 A. Yes, ma'am.

Q. And I have a question about your sentence at

15 lines 20 and 21. There you say: This allows the board

16 to structure its rate so that the city subsidizes the

17 rates of those outside the city.

Are you referring there to the allegation

19 that's been made in this case that the commercial

20 customers are subsidizing the rates of the residential

21 customers?

22 A. Not specifically to that.

23 Q. Okay. What are you talking about?

A. My concern is when they were talking about

25 rate classes that there is no rate class for a densely

Page 192 Page 190 1 any questions? 1 populated area such as Socorro, and a very thinly COMMISSIONER FISCHMANN: Two quick ones. densely populated area outside of Socorro, almost all 2 **CROSS EXAMINATION** the way to Catron County. 3 The cost of service for that set of people 4 BY COMMISSIONER FISCHMANN: is -- and that's intuitive, I'm not saying that that's Q. Mr. Mayor, should co-op -- should co-op -the case, but in my experience at the utility, it's much well, I'll ask it this way: Do you recall as a co-op cheaper to be able to service in a concentrated urban member being consulted about whether you were interested area than the outlying area, and my feeling is, is that in having broadband infrastructure placed on the we in the city are subsidizing those residents outside utilities' poles? the city. 10 10 A. Mr. Commissioner, I do. I think they should There is some sympathy for the people -- from 11 11 12 have been poled. people in the city for those people. But my claim is 12 Q. But did the co-op ask for your input as a that in order for us to grow as a city, we have to be 13 13 able to be responsible for our own utility rates and not 14 customer? be giving benefits to people outside the city by A. No. sir. 15 subsidizing that. 16 Q. Or as a member? 16 Q. Okay. And would you turn to page 11. A. No, sir. 17 17 A. Yes, ma'am. Q. Okay. And one other in terms of capital 18 18 Q. And at line 18 you state: The board is distributions. Did the co-op ask you as a member 19 comprised of seven trustees, only three come from whether you were interested in having the capital contribution of the size that they are recommending in district 3. 21 Do you mean reside in district 3 when you say 22 22 this rate case? "come from"? A. Mr. Commissioner, they did not. 23 23 COMMISSIONER FISCHMANN: Thank you. A. Yeah. Reside. 24 24 Q. Okay. So are you saying that under the HEARING EXAMINER GLICK: Okay. Ms. Winter, 25 25 Page 191 Page 193

1 cooperative's bylaws only three of the trustees can

reside in Socorro?

A. I'm just saying that's what exists, I'm not

sure of the bylaws.

Q. Okay. And then would you turn to page 12. At

6 lines 7 and 8 you state --

A. I'm sorry --

Q. Page 12.

A. -- I'm lost for 12, because I go to eleven,

10 then it goes to my signature page.

O. Oh. 11

MS. WINTER: The copy I gave omits page 12. I 12

13 will fix that.

THE WITNESS: Sorry. Yes, ma'am. 14

15 BY HEARING EXAMINER GLICK:

Q. You are talking about your recommendations and 16

17 I'm looking at the sentence at lines 7 and 8, you say:

18 First the Commission should review the rates charged by

19 SEC, consider the testimony of the staff and the

20 intervenors in this case, and grant the relief

21 requested.

22

25

The relief requested by the City of Socorro?

A. "The relief requested" means to deny the rate 23

increase for this whole system. 24

HEARING EXAMINER GLICK: Okay. Do you have

any redirect?

MS. WINTER: Just two questions, but can I

3 take a moment with the mayor first? Can I take a

4 two-minute break?

HEARING EXAMINER GLICK: Sure. 5

THE WITNESS: I don't mind. If they want to 6

take a break, that's fine.

HEARING EXAMINER GLICK: Just take a minute.

9 I don't think we need to officially break if you can

10 just talk to him real quickly.

(Pause in proceedings.)

HEARING EXAMINER GLICK: I allocated up to ten 12

13 minutes. It sounds like you are probably not going to

need that much.

11

16

17

MS. WINTER: No, I don't need it. 15

REDIRECT EXAMINATION

18 BY MS. WINTER:

Q. Mr. Bhasker, do you recall Ms. Williams's 19

question to you about whether or not this city -- or

Socorro Electric paid the city a tax?

22 A. I do.

Q. And I think you indicated it was \$80,000? 23

A. Yes, ma'am. 24

25 Q. Okay. It's not a tax, that \$80,000 you

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rage	194

- 1 received from Socorro Electric, is it?
- A. They use our property to put their poles on 2
- it, so it's basically a rent that they have on our right
- 4 of way property that they have the poles. And so that
- is a pass-through to a customer. That they have their
- business which is a business --
- O. It's a franchise fee?
- A. Yes, it's a franchise fee.
- Q. And it's not a cost to the company because
- it's a pass-through; is that right? 10
- A. It's a pass-through. 11
- 12 Q. Okay.
- A. And we have not raised it as some other towns 13
- 14 have.

23

1

- O. And you were asked whether or not Socorro, 15
- City of Socorro has adopted any economic development ordinances. 17
- Do you recall that question? 18
- A. I do. 19
- Q. Okay. And your answer was no, but the city 20
- has pursued some attempt to lower economic -- or some 21
- attempt to lower electric rates, has it not? 22
 - A. Well, as a defense to this, the city has
- passed a utility ordinance specifically for an electric 24
- utility and we have also put out RFPs for electric --

- 1 customer, a member of the co-op. Did you attend every
 - 2 meeting of the board of trustees during the period of
 - 3 time where the TDS broadband issue was being discussed?
 - A. I did not.
 - Q. So you don't know if it was discussed in the
 - 6 context of the board of trustees meeting and the members
 - who actually attend those meetings whether they were
 - interested in broadband infrastructure on the SEC poles
 - for that period of time.
 - A. I was not specifically contacted as a member. 10
 - Q. Okay. And you get notices of when the
 - 12 meetings are and they are open public meetings; correct?
 - A. They are. 13
 - Q. Okay. Now, looking at your recommendations on 14
 - page 12. 15

11

- 16 MS. WINTER: Objection, outside the scope of
- direct. 17
- MS. WILLIAMS: No, it's not. The hearing 18
- examiner asked that question. 19
- HEARING EXAMINER GLICK: Yes. It's within the 20
- 21 scope. Overruled.
- 22 BY MS. WILLIAMS:
 - Q. You told the hearing officer that your
- 24 recommendation was that the proposed rate increase be
- 25 denied; correct?

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1 A. Yes.

23

- Q. You don't recommend, or didn't recommend an 2
- economic development rate, did you?
- 4 A. That I recommended? I wasn't --
- Q. The city. 5
- A. I was unaware that the co-op would even offer 6
- 7 one.
- Q. So the answer is no? 8
- 9 A. That didn't -- yes, ma'am, the answer is no.
- 10 MS. WILLIAMS: Thank you. That's all I have.
- HEARING EXAMINER GLICK: Anything else? Okay. 11
- Thank you, Mayor Bhasker, you are excused. 12
- THE WITNESS: Thank you. 13
- 14 (Witness excused.)
- HEARING EXAMINER GLICK: Let's go ahead and 15
- 16 take an afternoon break and come back at 3:10. It will
- be Ms. Montoya, I believe.
- Off the record. 18
- 19 (Break taken.)
- 20 HEARING EXAMINER GLICK: Let's go back on the
- 21 record.
- And Ms. Wiggins, you may call your next 22
- 23 witness.
- 24 MS. WIGGINS: Thank you. The co-op calls
- 25 Rauni Montoya.

MS. WILLIAMS: Objection, your Honor. This is

- 2 part of a stricken testimony that you said was not
- 3 relevant to this proceeding, and I don't believe it's
- 4 appropriate. It also is not anything that I brought up.
- 5 It's not a LEDA economic development ordinance, what he
- 6 is talking about.
- 7 MS. WINTER: Madam Examiner, Ms. Williams
- 8 asked him if the city has adopted any economic
- development ordinances and if fact they had. It just
- 10 happens to be part of the municipalization effort.
- 11 So I have no objection to not bringing it in 12 just so that it's recognized that Ms. Williams opened
- the door when she asked that question. 13
- HEARING EXAMINER GLICK: Okay. So sustained. 14
- MS. WINTER: All right. No further questions. 15
- HEARING EXAMINER GLICK: Okay. Ms. Williams, 16
- any recross? 17
- MS. WILLIAMS: I have two questions. 18
- 19 HEARING EXAMINER GLICK: Okay. 20 RECROSS EXAMINATION
- 21
- BY MS. WILLIAMS: 22
- 23 Q. Actually I think it might only be one.
- Commissioner Fischmann asked you if the 24
- 25 broadband was discussed, if you were consulted as a

24 rebuttal testimony?

A. Yes, ma'am.

25

III UI	e Matter of the Fining of Advice Notice 69 by Socorro Electric Cooperative, inc.		Julie 24, 201
	Page 198		Page 200
1	Rauni Montoya,	1	Q. Are there any corrections or additions that
2	having been first duly sworn, testified as follows:		you need to make to the rebuttal testimony at this time?
3	, ,	3	A. No.
4	DIRECT EXAMINATION	4	Q. Is that testimony true and correct?
5		5	A. Yes, ma'am.
6	BY MS. WIGGINS:	6	Q. If you were asked those questions at this
7	Q. Ms. Montoya, will you state your full name for	7	proceeding, would your answers be the same as in the
8	the record, please.	8	rebuttal testimony?
9	A. Ronnita Marie Montoya, but I go by Rauni,	9	A. Yes, ma'am.
10	which is spelled R-a-u-n-i.	10	MS. WIGGINS: I believe that, Madam Hearing
11	Q. Ms. Montoya, what is your position at Socorro	11	Examiner, would be Socorro Electric Exhibit 7
12	Electric?	12	HEARING EXAMINER GLICK: Yes.
13	A. I'm currently the accounting supervisor.	13	MS. WIGGINS: which we move into evidence
14	Q. Did you submit any testimony in this case?	14	at this time.
15	A. Yes, ma'am.	15	HEARING EXAMINER GLICK: Any objection?
16	Q. I would like to refer you to the direct	16	SEC Exhibit 7 is admitted.
17	testimony of Ronnita, Rauni, Montoya, submitted on March	17	(Admitted SEC Exhibit 7.)
18	22, 2019.	18	MS. WIGGINS: And I tender this witness at
19	Do you have that in front of you?	19	this time for cross-examination.
20	A. Yes, ma'am.	20	HEARING EXAMINER GLICK: Mr. Adams or Ms.
21	Q. For identification purposes I will call it	21	Loehr? You have 20 minutes.
22	Exhibit 6, Socorro Electric.	22	CROSS EXAMINATION
23	Have you had an opportunity to review that	23	DV MC I OFID
24	testimony and any of the exhibits to it?	24	BY MS. LOEHR:
25	A. Yes, ma'am.	25	Q. Good afternoon, Ms. Montoya. Would you turn
	Page 199		Page 201
1	Q. Are there any exhibits, for the record?		to your direct testimony, page 4 and lines 4 through 8.
2	A. I don't believe so.		This is regarding splitting out the Residential
3	Q. Are there any corrections or additions to your	3	customers from the general; is that correct?
4	direct testimony that you need to make at this time?	4	A. Yes, ma'am.
5	A. No, ma'am.	5	HEARING EXAMINER GLICK: Could you speak up,
6	Q. Is your sup is your direct testimony true	6	Ms. Loehr.
7	and correct?	7	THE WITNESS: Yes.
8	A. Yes, ma'am.	8	MS. LOEHR: Sure.
9	Q. If you were asked the questions in your direct	9	Q. Now you did that split, you state, because you
10	testimony today, would your answers be the same?		are creating two rates to better apply the allocated
11	A. Yes.	11	•
12	MS. WIGGINS: At this time, Madam Hearing	12	A. Yes, ma'am.
13	Examiner, we move admission of Exhibit 6.	13	Q. So as a result of the split, the Residential
14	HEARING EXAMINER GLICK: Is there any objection?	14	,
15	SEC Exhibit 6 is admitted.	15	that right?
16	(Admitted SEC Exhibit 6.)	16	A. No. The lines 4 through 8 refer to the actual tariff language, not how the cost of service was
17	BY MS. WIGGINS:	17	
18 19	Q. Would you turn now to rebuttal testimony of	18	developed or the allocation factors in the study. So
20	Ronnita, Rauni, Montoya submitted on June 12, 2019,	19 20	no. MS. LOEHR: Well, the the allocated
21	please.	21	costs well, okay. I'll just take your answer.
22	A. Yes, ma'am.	22	That's all I have.
23	Q. Have you had an opportunity to review that	23	HEARING EXAMINER GLICK: Okay. Ms. Winter or
1	1 44 14 4' 0	23	THE TIME OF THE OFFICE. ORBY. 1915. WHITE OF

24 Mr. Herrmann? And you have an hour.

MR. HERRMANN: Thank you. I do not think we

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Page 202 Page 204 1 will need the whole hour. I do have a couple questions. losing from the energy efficiency programs? **CROSS EXAMINATION** A. I have not performed any analysis to that 2 2 3 3 BY MR. HERRMANN: Q. And you are not aware of any? 4 Q. Good afternoon, Ms. Montoya. Thank you for A. No. 5 5 your testimony and appearing today. Q. Are you aware if the city has any split unit A. You are welcome. heat pumps or any irrigation motors? Q. Do you handle the city's account as your job A. I do not know for sure. duties as account manager? Q. Okay. Sorry to jump around but we are going A. I -- no, I do not handle the city's account. to go back to -- or to your rebuttal testimony. Page 3, 10 11 I'm not an account manager, I'm the accounting lines 10 through 12. A. Lines 10 through 12? supervisor. 12 Q. Okay. Q. Yes. You state that SEC has not discouraged 13 13 A. So I don't handle member accounts. the city from metering any lights that the city would 14 like to add. So if the city were willing to install Q. Okay. Does anyone there handle individual 15 separate meters and fixtures and pay SEC all the 16 accounts? A. I'm not sure. associated costs for installing those meters, the 17 Q. Okay. Referring to your rebuttal testimony, cooperative would accept those payments? 18 page 2, lines 15 through 17. A. To my knowledge, yes. 19 Let me know when you are there. Q. And you state the SEC hasn't discouraged the 20 20 A. Okay. You said lines 15 through what? city. Are you aware of any specific efforts of the 21 Q. 17. cooperative to encourage energy efficient activities? 22 A. Okay. A. Can you repeat the question? I'm sorry. 23 23 Q. You mention rebates offered specifically for Q. I'm sorry. Are you aware of any efforts by 24 24 25 the cooperative to encourage energy efficiency 25 split unit heat pumps, irrigation motors, and commercial Page 203 Page 205 1 LED lighting. 1 initiatives --A. Yes. A. Yes, sir. 2 Q. -- for the city? Q. Are any of these rebates listed on your 3 website? A. Oh, okay. That was different. So, we market and encourage energy efficiency to all our members using A. Not to the extent of commercial rebates. What our back page of Enchantment, our newsletters, our we have listed on the website is Residential rebates. Q. Do you have a copy of Mr. Herrera's direct website, various different avenues that we use to encourage and promote energy efficiency. testimony? MS. WIGGINS: If I may assist the witness. Q. Except for the commercial accounts that you 9 HEARING EXAMINER GLICK: Yes. previously stated were not advertised? 10 10 THE WITNESS: Thank you. A. I stated --11 11 MS. WIGGINS: The direct testimony, Counsel? MS. WIGGINS: Objection, misstates prior 12 12 MR. HERRMANN: Yes. 13 testimony. 13

A. Yes, sir, I do have that in front of me. 14

BY MR. HERRMANN: 15

Q. If you would direct your attention to page 5,

lines 1 and 2. 17

A. Line what? I'm sorry. 18

Q. 1 and 2. On page 5.

A. Okay. 20

19

Q. Mr. Herrera states as part of the 21

justification for the rate increase he -- it's because

there are declining margins due to SEC's promotion of

24 Energy Star and other energy efficiency products. Has

any analysis been performed to show how much SEC is

She was testifying before as to what was on 14

the website. That's not what counsel has used to frame his question.

HEARING EXAMINER GLICK: Okay. Sustained. 17 MR. HERRMANN: All right. 18

Q. Are -- where are commercial incentives

advertised for energy efficiency? 20

A. We do not have them advertised. We -- because

22 they are so specific to each project and each member

23 that would need them. We don't put all of it out there

24 because it could create some confusion. So those Large

25 Commercial or commercial users do need to reach out to

19

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Page 209

Page 206

- 1 us to get those details because they do vary based off
- 2 of the project.
- Q. And they need to reach out to you. Do you
- ever reach out to individual customers for those
- incentives?
- A. I do not.
- Q. Does anyone at the cooperative? 7
- A. I am not aware. I don't know. 8
- Q. Okay. On page 4 of your rebuttal testimony,
- 10 lines 11 and 12, you refer to a \$997,517 figure in your
- rate base that includes all contributions in aid of
- 12 construction. Do you have an exact figure for how much
- of that rate base is derived from CIAC?
- A. No. 14
- O. Why not? 15
- 16 A. Because we track it per RUS accounting
- 17 standards, and that amount that's booked to plant is
- offset by all CIA contributions that are given to
- Socorro Electric Cooperative. So we don't have a
- specific account that tracks CIAC separately, but it
- does reduce the amount that's booked to plant per RUS
- accounting standards.
- 23 Q. Do RUS accounting standard require that amount
- to be tracked? 24
- A. Not separately, no. 25

- THE WITNESS: Yes, I do have it. 1
 - 2 BY MR. HERRMANN:
 - Q. Those were submitted by the city as some
 - 4 sample invoices for street light installations. Would
 - you mind reviewing those and identifying where, if
 - 6 anywhere, there are costs for line extensions over 125
 - 7 feet?
 - A. Can you restate that?
 - Q. In any of these invoices, is there an item for
 - 10 material for wire and extension of power lines to power
 - street lights or private security lights?
 - A. It does not appear that those invoices have
 - 13 any material costs for an extension of 125 feet of
 - 14 service wire.
 - 15 MR. HERRMANN: All right. I just have one
 - 16 last exhibit I want to admit, if I may approach.
 - HEARING EXAMINER GLICK: Yes. 17
 - MR. HERRMANN: Anyone else like a copy?
 - HEARING EXAMINER GLICK: May I have a copy, 19
 - please. 20

18

- MR. HERRMANN: Yes. 21
- 22 HEARING EXAMINER GLICK: Thank you.
- 23 BY MR. HERRMANN:
- Q. Would you please identify the title of this 24
- 25 document?

Page 207

- Q. All right. Do you have a copy of Larry
- Blank's testimony prepared by the city and New Mexico
- 3 Tech?
- MS. WIGGINS: If I may, your Honor. 4
- HEARING EXAMINER GLICK: Yes.
- THE WITNESS: Sorry. There is too many 6
- 7 notebooks. Thank you.
- A. Yes, I do have a copy of Larry Blank's
- testimony in front of me.
- 10 BY MR. HERRMANN:
- Q. Towards the end he has an exhibit identified 11
- as LB-2, sample SEC lighting and installation cost
- 13 invoiced to city customers.
- A. Can you please restate the exhibit number or 14
- 15 the --
- Q. LB-2. For Larry Blank 2. 16
- A. I don't see the attachments in here. 17
- MS. WIGGINS: Counsel, was it LBR-1? 18
- 19 MR. HERRMANN: That's in the rebuttal
- 20 testimony. In his direct it would be LB-2.
- THE WITNESS: Sorry. We were on the rebuttal. 21
- Sorry. 22
- 23 MS. WIGGINS: LB-2?
- MR. HERRMANN: Yes. 24
- MS. WIGGINS: The witness has it. 25

- A. The Socorro Electric Cooperative, Inc.'s
- Responses to the City of Socorro, New Mexico --
- HEARING EXAMINER GLICK: Slow down, please. 3
 - THE WITNESS: Sorry. Do you want me to start
- 5 over?

- HEARING EXAMINER GLICK: Yes, please. 6
- 7 A. The Socorro Electric Cooperative, Inc.'s
- 8 Responses to City of Socorro, New Mexico's Sixth Set of
- Interrogatories and Request for Production of Documents.
- 10 BY MR. HERRMANN:
- Q. And I believe on the third to last page that 11
- 12 is your signature.
- A. Yes, it is my signature on the verification 13
- 14 page.
- Q. Do you recognize this document? 15
- A. Yes. 16
- Q. Did you review and verify all the answers in 17
- 18 this document?
- 19 A. Yes.
- Q. If I asked you these questions today, would 20
- 21 your answers remain the same?
- 22 A. Yes.
- 23 MR. HERRMANN: At this time I move to admit
- 24 the Socorro Electric Cooperative, Incorporated Responses
- 25 to the City of Socorro's Sixth Set of Interrogatories as

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questions for you, Ms. Montoya.

THE WITNESS: Sure.

25 BY HEARING EXAMINER GLICK:

CROSS EXAMINATION

21 22

23

24

Page 210 Page 212 1 City Exhibit 2. Q. Would you go to page 4 of your direct 1 HEARING EXAMINER GLICK: Any objection? 2 2 testimony. A. Yes. Okay. MS. WIGGINS: No objection. 3 HEARING EXAMINER GLICK: City Exhibit 2 is Q. And I'm looking at lines 12 to 14, and can you 4 tell me a bit more about what you think would be the admitted. 5 confusion regarding application of the charge? 6 (Admitted City Exhibit 2.) 7 MR. HERRMANN: That concludes our testimony --A. So we didn't state a kilowatt hour number in our cross-examination, excuse me. order to avoid members possibly getting the 8 understanding that they get 40 kilowatt hours free or 25 HEARING EXAMINER GLICK: Mr. Borman? MR. BORMAN: Yes, I have one or two questions. kilowatt hours free, or that that would be the 10 CROSS EXAMINATION perception if a number was given. 11 Q. Don't you think a customer should know in 12 BY MR. BORMAN: 13 advance the monthly use below which the minimum charge 13 Q. Good afternoon, Ms. Montoya. would apply? 14 A. No, because, again, it brings that element of 15 16 Q. I'm Brad Borman, attorney that represents the confusion that they may misinterpret that number as Utility Division staff. getting free kilowatt hours. 17 I believe you responded to a question from Mr. Q. Sorry, I'm just -- I wrote down the wrong line 18 18 numbers, so I'm just trying to find which line numbers I Herrmann a few moments ago that you were not an account 19 20 manager. 20 Does SEC currently offer any energy efficiency 21 A. Correct. 21 Q. It sounded from that answer that you do know programs related to street lighting? 22 what an account manager does. A. I would have to look at our rebates to see 23 23 A. No. I have an assumption. 24 what the -- what the criteria is to meet the LED rebates Q. Well, then, how do you know that you are not 25 that we have. 25 Page 211 Page 213 Q. Okay. And the LED rebates, are those only for 1 an account manager? A. Because I don't deal with actual member 2 commercial customers? No, we have rebates, we have LED rebates for accounts. 3 Q. Okay. So that's what an account manager does, 4 residential customers and we also have different LED rebates that apply to commercial accounts. is deal with member accounts? Q. And the commercial ones are the ones that are A. That was my assumption. Q. Okay. To your knowledge does the cooperative not advertised? have one or more account managers that interact directly A. Yes, ma'am. 8 HEARING EXAMINER GLICK: Okay. That's all I with Large Commercial customers? 9 A. SEC has member service representatives that do 10 have. 10 interact with the members. 11 Do you have any questions? 11 COMMISSIONER FISCHMANN: Nothing. Q. Okay. And are there any that interact 12 12 primarily or solely with Large Commercial customers or 13 HEARING EXAMINER GLICK: Okay. Ms. Wiggins, do they deal with all members? any redirect? 14 MS. WIGGINS: One moment. If I may have --A. I think they deal with all members. 15 15 HEARING EXAMINER GLICK: Yes. MR. BORMAN: Okay. I have no further 16 16 MS. WIGGINS: One moment, if I may. questions. Thank you. 17 17 Thank you, Ms. Montoya. 18 (Pause in proceedings.) 18 THE WITNESS: Thank you. HEARING EXAMINER GLICK: Oh, I know the 19 19 HEARING EXAMINER GLICK: I have a few question I was looking for there that I forgot. 20 20

CUMBRE COURT REPORTING, INC.

Q. Would you turn to your rebuttal testimony at

page 3. And I'm looking at lines 1 through 3. The

23 question you ask is, would SEC engage in collaborative

24 discussions with the city on an LED program if the city

25 made a request to do so, and your answer is yes, they

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Page 214 Page 216 members who have taken advantage of rebates for LEDs? 1 would. What kind of an LED program are you talking 2 A. NRAO. 3 about there? Q. What is that? 3 A. I just mean that we would have discussions A. National Radio Astronomy -- something. I 4 with them on coming up with some sort of LED program. 5 don't know. In Polo's -- in his testimony he says that an LED HEARING EXAMINER GLICK: Don't help her. program would be helpful. And I'm saying that if they A. Okay. No, I don't know exactly. 7 approached us about it we would be amicable to BY MS. WIGGINS: discussing an LED program. Q. Does that operate the Very Large Array? Q. And so are you referring there to how you A. Yes, yes. 10 10 offer these type of programs to any commercial customer, Q. So that entity that operates the Very Large 11 12 that they approach you and you then you talk to them 12 Array has taken advantage of rebates. about a commercial energy efficiency program? A. Yes, ma'am. 13 A. Yes, ma'am. Q. Can you describe your knowledge of that 14 14 HEARING EXAMINER GLICK: Okay. Thank you. 15 15 effort? Ms. Wiggins? A. I don't know specifically what their project 16 16 MS. WIGGINS: Thank you. 17 entailed. 17 REDIRECT EXAMINATION 18 Q. Do you have any other examples that you can 18 19 19 cite? 20 BY MS. WIGGINS: A. I'm trying to think back. Ace Hardware in 20 Q. Ms. Montoya, are you aware of any commercial Socorro, they also got an LED rebate and it was to 21 22 members who have taken advantage of rebates for LED retrofit their commercial building with all new LED projects? 23 24 A. Yes, ma'am. The Socorro County Fairgrounds Association 24 25 Q. Are you aware of any that have taken advantage 25 also got a rebate for retrofitting, and they added LED Page 215 Page 217 lighting to their show pens for the county fairgrounds. 1 for LED projects, such as retrofitting --Those are the only ones I can recall off the 2 A. Yes, ma'am. 2 top of my head. Q. -- lights? Is Tech one of those commercial 3 MS. WIGGINS: No further questions. customers who has done that? HEARING EXAMINER GLICK: Okay. Mr. Herrmann? 5 A. Yes, ma'am, in 2017. 5 MR. HERRMANN: No redirect, or no recross. Q. What is your understanding of the project that 6 Tech undertook in 2017? 7 **HEARING EXAMINER GLICK:** Any questions? COMMISSIONER FISCHMANN: Yes. A. That they retrofitted LED lighting in their 8 street -- parking lots and on campus, to receive a 9 **CROSS EXAMINATION** rebate from Socorro Electric. 10 10 11 BY COMMISSIONER FISCHMANN: Q. Did Socorro Electric ultimately pay any rebate 11 to Tech? Q. Do you have a sense of the percentage of 12 12 13 customers that -- your commercial customers that take A. Yes. 13 Q. Do you recall the amount of the rebate that advantage of the rebate programs? 14 was paid to Tech in 2017 for a project? 15 A. I have never --Q. Rebate programs. A. I don't know specifically off the top of my 16 16 17 A. I have never calculated that percentage. 17 head. Q. Is \$13,050 in the ballpark? COMMISSIONER FISCHMANN: Thank you. 18 18 A. Yes, yes. 19 HEARING EXAMINER GLICK: Thank you, Ms. 19 Q. Does that refresh your memory? 20 Montoya, you are excused. 20 21 A. Yes. 21 (Witness excused.) O. So the total amount of rebates for 2017 was 22 HEARING EXAMINER GLICK: And SEC may call its 22 23 how much? 23 next witness. A. Over \$13,000 for Tech. MS. WIGGINS: At this time SEC calls Justin W. 24 24 Q. Do you recall any other commercial accounts or 25 25 Proctor.

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Page 221

П	ICTIN V	M PR	OCTOR	

- having been first duly sworn, testified as follows: 2
 - DIRECT EXAMINATION
- 4 BY MS. WIGGINS: 5
- Q. Would you state your full name for the record, 7 please.
- A. Justin Will Proctor.
- Q. What is your position, Mr. Proctor, with
- Guernsey and Company? 10
- A. Managing consultant. 11
- Q. As a managing consultant, did you have any
- 13 participation in the rate application that has been made
- by Socorro Electric in this case?
- A. Yes, ma'am.
- Q. Did you submit any testimony in support of the 16
- 17 rate application?
- A. I did.
- Q. Would you turn in your book to what I believe 19
- 20 is tab 5, to what's called Direct Testimony of Justin
- Proctor on behalf of Socorro Electric Cooperative,
- please, that was filed on December 3rd, 2018.
- A. I'm on tab 5, I'm looking for the day. I'm 23
- 24 sorry.
- MS. WIGGINS: May I approach the witness, your 25

- Q. It is the second full --1
 - A. -- line. 2

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- Q. Is it the second full paragraph, sir?
 - A. Yes. Yes, it is.
- Q. And can you tell us what words need to be 5
- stricken from that testimony?
- A. "And the amortized loss on retired meter
- plant." 8

4

- Q. Are there any other corrections or changes you
- 10 need to make to your direct testimony from December of
- A. No. 12
- Q. With this correction, is your testimony true 13
- 14 and correct?
- A. Yes.
- Q. If you were asked these questions today, would 16
- your answers be the same?
 - A. Yes, ma'am.
- MS. WIGGINS: At this time, Madam Hearing 19
- 20 Examiner, I move the admission of -- let me back up.
- I'm misstating.
- Mr. Proctor's testimony was included as a part 22
- 23 of the initial rate application, so it's already
- included in an admitted exhibit.
 - HEARING EXAMINER GLICK: Okay.

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1

2

- MS. WIGGINS: For the record.
- HEARING EXAMINER GLICK: So it's part of
- Exhibit 1.
- MS. WIGGINS: Yes, thank you. 4
- HEARING EXAMINER GLICK: Okay. 5
- BY MS. WIGGINS:
- Q. Mr. Proctor, would you now turn to
- supplemental direct testimony, filed on March 22nd,
- 2019.

12

14

19

- Do you see that? 10
- A. Yes, ma'am. 11
 - Q. Did you prepare this testimony?
- A. I did. 13
 - Q. Have you had an opportunity to review the
- supplemental testimony? 15
- A. Yes. 16
- Q. Have you reviewed the exhibits to the 17
- testimony? 18
 - A. Yes.
- Q. Are there any corrections that are necessary 20
- to your supplemental testimony? 21
- 22 A. No.
- Q. If you were asked these questions today, would 23
- 24 your answers be the same?
 - A. Yes, ma'am.

1 Honor?

- HEARING EXAMINER GLICK: Yes. 2
- THE WITNESS: Thank you. 3
- BY MS. WIGGINS: 4
- Q. Do you see that testimony, sir? 5
- A. Yes, ma'am.
- Q. Did you prepare that testimony?
- A. I did. 8
- Q. Have you had an opportunity to review that
- testimony before today's proceedings? 10
- A. I have. 11
- Q. Are there any corrections or additions to that 12
- testimony at this time? 13
- A. Yes, there was one correction where we 14
- 15 reference an adjustment to the operating activities that
- was related to the meter.
- Q. Can you tell us what page that testimony 17
- appears on?
- A. Well, I had it marked on mine, but I'm looking 19 for it here. 20
- Q. Would you look at page 4 --21
- A. Thank you. 22
- Q. -- please. 23
- A. Yes. It's page 4, there is no line numbers, 24
- 25 it's about --

Page 222 MS. WIGGINS: At this time, Madam Hearing 1 1 2 Examiner, Socorro Electric moves for admission Exhibit --3 HEARING EXAMINER GLICK: 8. 4 MS. WIGGINS: Thank you. I'm looking at Ms. 5 5 Williams. 6 MS. WILLIAMS: Oh, I have 8 written down. 7 MS. WIGGINS: Thank you. 8 HEARING EXAMINER GLICK: Any objection? MR. BORMAN: No. 10 10 HEARING EXAMINER GLICK: SEC Exhibit 8 is 11 12 admitted. 12 (Admitted SEC Exhibit 8.) 13 13 14 BY MS. WIGGINS: Q. Would you turn now to the second supplemental 15 15 direct testimony, submitted on April 5th. 16 16 Do you see that? 17 17 A. The next tab is cost of service study. Do I 18 18 have it? 19 objects to the inclusion of testimony page 8, the MS. WIGGINS: May I, your Honor? 20

Page 224 Q. Have you had an opportunity to review it --Q. -- and the exhibits before today's hearing? A. Yes. Q. Are there any corrections or additions to your rebuttal testimony necessary at this time? Q. Is your testimony true and correct? A. Yes. Q. If you were asked these questions today, would 11 your answers be the same? A. Yes, ma'am. MS. WIGGINS: Socorro moves for admission at 14 this time, Madam Hearing Examiner, Socorro Electric Exhibit 10. HEARING EXAMINER GLICK: Is there any objection? MR. HERRMANN: Yes, Madam Examiner. The City

sentence that starts on line 6 and goes to page 9, ending on line 6. This information was deemed 22 irrelevant in the order striking testimony of the City. 23 HEARING EXAMINER GLICK: So beginning at line 24 6, is that what you said, on page 8? MR. HERRMANN: Yes. It starts with "in 25

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Page 225

Q. Did you prepare the second supplemental direct 2 testimony?

HEARING EXAMINER GLICK: Yes.

THE WITNESS: There is March 22nd.

A. I see the light here. Thank you. Yes, ma'am.

3

21 22

23

24

25

Q. Have you had an opportunity to review that

before today's hearing?

BY MS. WIGGINS:

Q. Do you see that now?

A. Yes.

7 Q. Are there any changes or corrections that are

necessary to the second supplemental direct?

A. No.

Q. If you were asked these questions today, would

your answers be the same? 11

12 A. Yes.

MS. WIGGINS: Madam Hearing Examiner, we move 13

14 the admission of Socorro Exhibit 9 at this time, the

Second Supplemental Direct Testimony of Justin Proctor. 15

HEARING EXAMINER GLICK: Is there any 16

17 objection?

19

SEC Exhibit 9 is admitted. 18

(Admitted SEC Exhibit 9.)

20 BY MS. WIGGINS:

Q. Would you turn now to the rebuttal testimony 21

22 submitted on June 12th?

23 A. Yes, ma'am.

Q. Do you see that testimony? 24

25 A. I do -- 1 comparison the city."

HEARING EXAMINER GLICK: I'm just reading it 2

3 over. Just a minute.

Okay. Ms. Wiggins?

MS. WIGGINS: Madam Hearing Examiner, I do not

believe that the June 21st order struck that testimony

and it is relevant to the issues that have been made a

part of this case by New Mexico Tech.

HEARING EXAMINER GLICK: Okay. I'm denying

10 the motion. In fact in my June 21st, 2019 order I

11 believe that I expressly denied the motion to strike

12 part of that testimony. Let's see.

13 MR. HERRMANN: If I may direct your attention,

14 Madam Examiner, to page 3 of that order. The last

15 sentence of the first paragraph where you determined

16 that the two City of Socorro ordinances, or describing

17 how they affected NM Tech finances are vague,

18 irrelevant, and those answers to the interrogatory

should not be compelled. 19

HEARING EXAMINER GLICK: Okay. Now I'm 20

21 remembering. Right. I -- that was for -- with respect,

I think, for the interrogatories that I found were vague

and irrelevant, with respect to the questions about the

24 City of Socorro ordinances. But I did require New

25 Mexico Tech to respond to four of the interrogatories

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Page 226

1 regarding the City of Socorro ordinances.

And right -- so I'm looking at page 7 of that 2

3 order, New Mexico Tech had moved for exclusion of

evidence related to its financial condition, and had

moved to strike pages 8 and 9 of that rebuttal testimony

and the associated exhibits and I denied that motion.

So I'm denying your motion. So Mr. Proctor's 7

rebuttal testimony is admitted as SEC Exhibit 10. 8

(Admitted SEC Exhibit 10.) 9

MS. WIGGINS: And at this time we tender this 10

witness for cross-examination. 11

HEARING EXAMINER GLICK: Mr. Adams or Ms. 12

Loehr? 13

CROSS EXAMINATION

14 15

BY MR. ADAMS: 16

Q. Good afternoon, Mr. Proctor. 17

A. Good afternoon, sir. 18

Q. My name is Mark Adams, I'm one of the counsel 19

for New Mexico Tech in this proceeding. 20

Would you please turn to page 6 of your 21

22 supplemental direct testimony.

A. The first supplemental? 23

Q. Yes. 24

25 A. Yes.

A. That chart illustrates the rates of return as

a result of the current and proposed rates.

HEARING EXAMINER GLICK: So I don't think you 3

4 answered the question, actually.

A. Okay. It's the results of the cost of service

what they do not reflect. It does indicate fairness or

inequities that may exist. What it does not indicate is

the steps that were taken in order to resolve those or

to address them.

BY MR. ADAMS:

Q. Thank you. Would you please refer to page 5

12 of your rebuttal testimony.

A. Okay. 13

11

14 Q. Does the chart following line 8 also

15 illustrate the unfairness that you've testified about?

A. It illustrates the unfairness. It also

17 illustrates, again, how the cooperative board of

directors is addressing the issue.

19 Q. Thank you. You have heard testimony and you

20 yourself have just testified that the cooperative is

21 moving toward addressing the unfairness issue. How long

22 ago was the last rate proceeding by Socorro Electric,

23 the one preceding this one?

24 A. I believe the date of that is 2011.

Q. I believe that's correct. If the unfairness

Page 227

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14

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Q. I'm going to direct your attention to lines 14

through 19 at the bottom of the page. Starting at about

the middle of line 14, would you please read those aloud

to us? 4

A. Sure.

"Results of the cost of service study, COSS,

indicates certain classes are not paying their fair

share and are receiving a rate subsidy from other

classes. Those classes that are not paying their fair

10 share are Residential, Irrigation and Lights. As a

result, other rate classes, Large Commercial, Small

Commercial and Large Load Management are paying more

than their fair share." 13

Q. Thank you. Would you please refer to page 7 14

of your initial direct testimony. 15

Does the chart there summarize or illustrate 16

the unfairness that you have referred to? 17

A. I'm sorry. I was looking still in the 18

19 supplemental.

Q. Okay. This is the initial direct testimony. 20

A. Page 7 of the direct? 21

22 Q. Yes.

A. Okay, go ahead. 23

Q. Does the chart there summarize or illustrate 24

25 the unfairness that you've testified about?

were addressed at the rate, say once every eight years

that it's been addressed to date, how long would it take

to eliminate the unfairness?

A. I don't know how long it would take to

eliminate. I do know what the Socorro Electric

Cooperative would like to do, and that's to make more

frequent changes and not wait so long in between rate

proceedings.

Q. So you don't have an idea of how long it would take to remedy the unfairness that's illustrated here? 10

A. Well, I have not calculated it, no, sir.

Q. Would you calculate it assuming the rate 12

proceeding is every eight years? 13

A. Well --

MS. WIGGINS: Objection, calls for

speculation. Improper hypothetical.

HEARING EXAMINER GLICK: Overruled.

A. The cost of service study schedule H-1 and H-2

reflect the required rate change in order to have a

19 uniform rate of return. And so the Residential rate 20

class requires, in order to have a uniform rate of

return, a nearly \$3 million rate increase. The question

is, are we really striving to get to a 1 or some number that fairly distributes this. 24

And so it's impossible to answer that question

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In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

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- 1 because again, we don't know what the board of directors
- is desiring to do in terms of addressing the subsidy, to
- what extent, or even to eliminate.
- It will take some time, sir. I just -- we all 4
- recognize the issue here in terms of the rate inequities 5
- that currently exist.
- BY MR. ADAMS:
- Q. Would you please refer to page 6 of your
- rebuttal testimony. At the bottom, line 19, continuing
- on to the next page. 10 A. Okay. 11

18-00383-UT

- Q. There is testimony that a -- an increase of 10 12
- percent in the Residential class would be excessive. 13
- A. That was the thought. 14
- O. Is that your testimony? 15
- 16 A. I say here a 10 percent average increase for
- 17 the Residential class would result in a significantly
- larger increase for these consumers, referring back to
- those who use 300 kilowatt hours who are already going
- to receive over a 10 percent increase. 20
- Q. Are you aware that in -- as a result of the 21
- 2011 proceeding the Residential rate was increased by
- more than 10 percent?
- 24 A. I've seen that notice, yes.
- Q. Was that excessive? 25

- That's all I have.
- 2 HEARING EXAMINER GLICK: Okay. Ms. Winter or
- Mr. Herrmann? 3
 - CROSS EXAMINATION
- BY MR. HERRMANN:
 - Q. Good afternoon, Mr. Proctor.
 - A. Good afternoon, sir.
- Q. In your direct testimony what data was
- 10 provided to you by SEC to conduct your cost of service
- A. Well, I wish I would have brought the data
- 13 request, but I can tell you that once you print it out
- 14 it takes up about three of these volumes.
- O. Uh-huh.
- 16 A. And so just thinking out loud at the data
- 17 request it's about 12 pages, and we start out with
- 18 requesting ten years' worth of form 7s, we ask for the
- trial balance and general ledger, we ask for the
- 20 continuing property records, we ask for the audit, we
- ask for financial forecast, we ask for tariffs, we ask
- 22 for the cooperative's financial goals and objectives as
- reflected in any board-related documents.
- We ask for, again, with the current tariffs if 24
- 25 there has been any rate changes or any changes in the

Page 231

- but I was not a part of that proceeding and I don't know 2 year.
- what the results of the cost of service study indicated.

A. I would not have recommended that at the time

- Q. Are you able to express an opinion on whether 4
- or not that was excessive or not?
- A. I don't believe that I've ever increased rates
- that much. But, you know, we strive for gradualism
- because an average 10 percent rate increase for a class
- means that some people receive a greater increase
- depending on their consumption level. We are only
- talking about the average consumer when we cite these
- numbers. Not everybody is an average consumer. 12
- Q. Right. But you've testified that a rate 13
- increase of 10 percent for Residential class customers
- would be high, excessive. 15
- A. Had the board of directors at the time asked 16
- me if they thought that we should have a 10 percent rate
- increase for the Residential customer class, I would
- have said that's a lot. 19

21

- Q. And do you think it was a lot to increase that 20 rate by more than 10 percent in 2011?
- A. I wasn't a part of that proceeding, sir. 22
- Q. But you can express an opinion. 23
- 24 A. It does seem like a large number.
- MR. ADAMS: Okay, thank you. 25

- 1 billing, you know, in the last 12 months for the test
- Regarding usage data, we ask for 12 months of 3
- 4 sales reports. We ask for 12 months of power bills. We
- ask for the calculations of any adjustment factors, such
- as the PCA, or the DCA in the case of Socorro. And
- excuse me if I use PCA and FCA interchangeably or even
- PCRF, because that's what it is in Texas. The Power
- Cost Recovery Factor, the Fuel Cost Adjustment, Power
- 10 Cost Adjustment.

11

- HEARING EXAMINER GLICK: And the debt.
- THE WITNESS: And the DCA is Debt Cost 12
- 13 Adjustment, yes, ma'am.
 - A. We ask for specific data about lights and how
- 15 many lights there are because that's not generally
- identified in the -- in some of the billing reports,
- depending on the vendor service. The number of kilowatt
- 18 hours that are used in calculating the PCA, which are
- also reflected in the tariffs. 19
- 20 We ask for individual customer data for all
- customers who have known metered NCP data. We ask for
- bill frequency data. I think that -- in order to
- calculate, you know, things like block rates or things
- 24 of that nature.
- We ask for construction cost, current

Page 236

Page 237

Page 234

1 construction cost for single phase, three phase miles of

- line, primary backbone, we ask for the current cost for
- meters, services, account 368, 369 -- I'm sorry, 369 and
- 370. Type equipment. We ask for the individual
- consumers who are primary metered. We ask for all
- invoices from lenders for long-term debt, and a
- long-term debt summary.

And we ask about depreciation, you know, 8 what's the most recent depreciation expense so we can take into consideration the depreciation for general 10 plant. But then also the depreciation rates for all of the plant accounts.

We also ask for payroll information, 14 historical payroll, overtime, ratios and things of that nature. Current wage rates. We ask for current benefits and most recent invoices. Any special changes in programs and things of that nature.

We have a thorough data request for the cost of service study that's standard for all electric cooperatives that we do cost of service work for. BY MR. HERRMANN:

- Q. That was impressive. Is there anything else 22 you are maybe omitting? 23
- A. I'm sure there is. Like I said, there is 12 24 25 pages of information. I tried to get the highlights,

- 1 kilowatt hours identified in the file tariffs have been
- 2 in place and predate the current SEC management team.
- And it's unclear if the estimated values were based on
- actual meter devices, or if they are estimated values or
- 5 based on actual meter devices.

And then on page 11, lines 1 through 4, you 6

- cite Mr. Blank's use of the Astronomical Applications
- Department of the US Naval Observatory in order to
- determine the likely number of hours for lighting
- devices is common when estimating consumption for fixtures when actual metered or test data is not
- 12 available.

Did you have access to any actual metered or test data when you reviewed the street light analysis?

- A. We generally don't. We use the data that's available to us in the tariffs. In this particular 16
- case, I'm assuming you are referring to the LED analysis
- that they ended up putting together in response to Mr.
- Blank's request. 19
- Q. Yes. 20

13

15

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1

- A. The kilowatt hours that I used I believe were 21 in the proposed tariffs. 22
- 23 Q. Do you know if any other co-ops or utilities
- have actual metered or test data?
 - A. I can't speak to that with any certainty.

Q. Have you seen them, in your experience?

- A. The kilowatt hours that are generally in place
- and used on the tariffs for cooperatives have been
- around, and I recognize them from even when I was
- working for an electric cooperative 20 years ago. Those
- figures are -- have been around for a long time and they
- are very common.

15

20

- Q. But in absence of the Astronomical 8
 - Applications Department of the US Naval Observatory,
 - or -- let me rephrase that. 10

In absence of actual metered or test data, Mr. 11

Blank's approach would be appropriate, wouldn't it? 12

- A. We have actually used that in our own 13
- calculations before, yes. 14
 - Q. Okay.
- A. But in Socorro's case we had kilowatt hours 16
 - identified and used in the tariffs that are on file with
- the Commission. And most of them appear to be in line
- with what other cooperatives are using. 19
 - Q. But do you know if that was based on any actual test data or was that in place?
- 21 A. Like I said, those kilowatt hours have been 22
- 23 used for a very long time by many co-ops in the 24
 - southwest. I'm familiar with the values that are there.
 - In fact, I believe there is a comparison that

Page 235

1 so.

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Q. Okay. Regarding your supplemental testimony, page 15, lines 8 through 11, you said: SEC promotes --

A. I need to get it, I apologize. I'm still

trying to learn the layout of the book. The cost of

service is in the middle of it. Okay. Supplemental.

- 7 What was the page, Mr. Herrmann?
- Q. 15, lines 8 through 11.
- A. Okay.
- 10 Q. You mention efforts to promote its energy
- efficiency and conservation through monthly newsletters,
- direct mail, internet advertising and other member
- communications and audits. 13
- 14 A. Correct.
- Q. Did you perform or did SEC provide you with 15
- any quantification of the effectiveness of those 16
- programs? 17

22

- A. No. SEC did not provide me with any 18
- quantification of the effectiveness. They did provide 19
- me the things that they generally do for the membership. 20
- Q. Did you review or quantify any totals of 21 rebates issued in any test year or any other years?
- 23 A. That wasn't part of the analysis.
- Q. If we can move to page 10 of your rebuttal 24
- 25 testimony. At lines 10 through 13 you state: The

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- Page 238
- 1 I provided that actually shows some of those kilowatt 2 hours here in the State of New Mexico that other
- cooperatives use. They vary. They really do. They
- vary from entity to entity.
- Q. Could you locate what you've referred to as 5
- SEC Exhibit 17? I believe that's --
- A. Can you tell me what that is?
- Q. Comparison of SEC Proposed Charges and Actual
- Kilowatt Hours to Other Electric Utilities.
- A. Yes. 10
- Q. You referenced it in your --11
- A. I just referred to it a moment ago in my --12
- Q. Yes. You have it? 13
- A. Yes. 14
- Q. So under that Exhibit 17, you have amounts for 15
- 16 a 150 watt HPS. Do you recall Dr. Blank's
- recommendation from his table 1?
- A. I do not. 18
- Q. If I could refer you to the Larry Blank 19
- direct. 20
- A. That would be all right if you would just tell 21
- 22 me.
- Q. Refers to it as 53.2 kilowatt hours. 23
- A. Right. That number is actually very low. I 24
- 25 don't know that I have ever seen 150 kilowatt HPS at 53

- 1 85. 1, 2, 3, 4, 5.
- O. And the 400 watt HPS, SEC uses 176 and Dr.
- Blank recommended 141.8; correct?
 - A. I don't recall what he recommended. If that's
- what -- I mean, I can look, I trust --
 - Q. Would you stipulate to it?
- A. Sure.
 - Q. Thank you.
- A. And I'm sorry, so what did he recommend? I'll
- write it down. 10
 - Q. 141.8.
- 12 A. Okay.

11

- Q. And the lowest in your sample is 150 at 13
- utility No. 12; correct?
- A. Yes. There appears to be one at 150 and they 15
- go all the way up to 180. There is a 180, 176, 180, 16
- 176, so again, there is a wide variety and a wide range.
- Q. Let's move on to your concern about double 18
- recovery on LEDA? 19
- A. Okay. 20
- Q. In your rebuttal testimony on page 11, lines 8 21
- through 12 you state: When a member pays for
- material --
- A. Hold on. I'm sorry. Let me get there, 24
- 25 please.

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- All right. Go ahead. On line what? 1
 - Q. 8 through 11. 2
 - 3 A. Okay.
 - Q. When a member pays for materials such as a
 - lighting fixture, that fixture is recorded in the
 - accounting records as an asset owned by the cooperative
 - with the member contribution offsetting some portion of
 - the cost.
 - A. Yes.
 - Q. Do you have any evidence from the materials 10
 - provided to you by SEC to substantiate that statement?
 - A. I do not have any evidence from SEC, no. But 12
 - 13 I'm just telling you that's the general accounting
 - procedure recommended by RUS, and that's what they do.
 - Q. Did you include the installation costs in your
 - cost estimate for LED lights? 16
 - A. Which cost estimate? 17
 - Q. Your Exhibit 16 to your rebuttal. 18
 - A. Okay. Exhibit 16 is the quote from the vendor
 - for the cost of the lights. 20
 - Q. And were those prices you used for calculating 21
 - 22 LED rates?
 - A. In the cost of service study? 23
 - 24 Q. Yes.
 - A. No. The rates for the lights were established

1 kilowatt hours. You can see here there is somebody on

- No. 2 who has 50. There is a 56. But you also see 75,
- 66, 60. And 70 is a common number.
- Q. But there are two utilities, utility No. 2 at
- 50, and utility IOU No. 2 at 56, which is pretty close
- to 53.2.
- A. Sure, yes. Yes.
- Q. And moving down to the 250 watt HPS. 8
- A. Uh-huh.
- Q. SEC uses 110 kilowatt hours and Dr. Blank 10
- recommended 88.7; correct? 11
- A. He did. And then there is also a 107, a 110, 12
- a 111, used by other entities in the State of New
- Mexico. As I mentioned, these are really all over the place. 15
- Q. And utility No. 2, what do they recommend? 16
- A. I'm sorry, I moved away from that schedule. 17
- Whoever utility No. 2 is, and this is for 250 18
- 19 watt?
- Q. Yes. 20
- A. They are 85. 21
- Q. And four other utilities are below a hundred 22
- kilowatt hours; correct? 23
- A. Well, there is 1, 2, 3, 4. Actually there 24
- appear to be five. There is a 97, a 98, a 90, a 95, and

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- 1 to be equivalent lights or equivalent rates to the
- 2 non-LED fixtures that they are replacing, and that's all
- based on embedded costs. We did not calculate the LED
- rates based on any kind of incremental cost or marginal
- cost or anything of that nature.
- Q. And do you think that method is more
- acceptable than actual cost-based analysis?
- A. Yes. Because we are working with embedded
- cost. The existing plant in service and the existing
- expenses associated with operating and maintaining 10
- 11 lights. This is an embedded cost of service study. And
- this is the way that -- I mean, we have done the
- analysis in the past to look at the differences in the 13
- 14 cost.
- As you can see, the LED lights are just more 15
- expensive. We are offering -- the cooperative is 16
- offering them and we found that it's appropriate for 17
- other clients that we, you know, don't want to charge 18
- extra for the LED lights, so we set the rates 19
- 20 equivalent.
- Q. So under that approach, does the city get any 21
- benefit from the reduced energy use? 22
- A. Yes. 23
- Q. What is that? 24
- A. The -- assuming there is -- well, the benefit 25

- 1 summary according; correct?
 - A. Yes, sir. 2
 - Q. On page 4 -- excuse me, on page 12, item 4,
 - 4 LED fixture costs, you address a concern that Dr. Blank
 - raised on page 14 of his direct testimony. We can jump
 - to Larry Blank's direct testimony, page 4.
 - A. Do I have that here in this?
 - MS. WIGGINS: It's in a different book.
 - May I approach? 9
- HEARING EXAMINER GLICK: Yes. 10
 - MS. WIGGINS: Oh. I think -- the witness I
- 12 think has located the proper book.
 - THE WITNESS: Seems to be a common problem
- 14 here.

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- 15 BY MR. HERRMANN:
 - Q. I apologize. I keep having you jump around.
- A. So where would you like for me to go? 17
 - Q. Page 4 of Mr. Blank's direct.
- A. Okay. 19
 - Q. Oh, excuse me, table 4.
 - MS. WIGGINS: Can we have a citation to Mr.
- Blank's testimony, Counsel, please? 22
 - MR. HERRMANN: Yes. It is on page 14.
- MS. WIGGINS: Thank you. 24
 - A. Okay.

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BY MR. HERRMANN:

- Q. Mr. Blank only proposed one change to your LED
- fixture cost; correct?
- A. Apparently, yes. The highlighted one, the
- 510?
- Q. Yes.
- 7 A. Okay.
- Q. On your Exhibit 16 that you exhibited as
- evidence for LED fixture cost, can you explain the
- difference in fixtures between your source for these
- figures and the source in table 16?
- A. I believe that Mr. Blank calculated these on a
- per watt basis. And on Exhibit 16 these are actual
- quotes from the vendor. 14

15 So we are not attempting to try to come up

- with a calculation that derives what the cost of a 16
- fixture ought to be. This is just the quote from the
- co-op's vendor. It's just -- it's their price quote.
- On line 16 he says reducing the cost per watt by, and
- that's fine, but we don't need to do that. We have 20
- actual quotes. 21
- 22 MR. HERRMANN: If I may approach.
- HEARING EXAMINER GLICK: Yes. 23
- BY MR. HERRMANN: 24
 - Q. Could you please identify the title of this

- 1 is, is the calculated kilowatt hours for the use of any flow-through like the PCA and DCA is less. So the
- adjustment factors are calculated on a lower kilowatt
- hours. The 31 kilowatt hours, I believe, which is
- the -- for one of the LEDs, I don't remember. Q. And you believe that's equivalent to the
- 7 actual cost?
- A. I'm sorry? I don't understand the question. 8
- Q. You believe that benefit through the PCA or
- 10 the fuel cost adjustment is equal to the cost savings in 11
- A. Well, that calculation merely reflects the 12
- consumption of the light and flowing through the proper 13
- either surcharge or credit for the PCA and DCA based on the kilowatt hours that are assumed for that fixture.
- Q. Okay. Referring to page 11 of your rebuttal 16 testimony.
- A. Okay. 18

17

- Q. Item 3 -- sorry. Let me restate that. 19
- We are in your rebuttal testimony, page 11. 20
- Are you there? 21
- A. Yes, sir. 22
- 23 Q. You agree with Dr. Blank's conclusion at
- February and October should not have been included as
- on-peak months and you revised your cost allocation

Page 248 Page 246 1 document? 1 rebuttal testimony, item 5. A. The Socorro Electric Cooperative's Responses A. Yes, sir. 2 2 3 to City of Socorro New Mexico's Third Set of Q. You state that the proposed LED light rates Interrogatories and Request for Production of Documents. are equivalent rates to the comparable non-LED fixture? Q. And on the fourth page, is that your A. Correct. 6 signature? Q. So it's your position that the rate should A. Yes. 7 simply be set to match the existing or proposed Q. And you verify these were responses to the comparable non-LED lights? third set of interrogatories from the city? A. I'm sorry, ask that question again. A. Yes. Q. Let me back up. 10 10 Q. If I asked you these questions today, would So you didn't perform an analysis on the 11 11 any of your answers change? actual cost of the LED lights. 12. A. No. A. Correct. 13 13 MR. HERRMANN: I'd like to move to admit the 14 Q. I think we have covered this topic enough. 14 third set of interrogatory responses as City Exhibit 3. But just one last. For one last time. Your 15 15 HEARING EXAMINER GLICK: Is there any 16 proposed rates, or you feel that -- never mind. Scratch 16 objection? 17 17 that. MS. WIGGINS: No objection. 18 Moving to page 14 of your rebuttal. And 18 HEARING EXAMINER GLICK: City of Socorro 19 again, at the top of page 15. Do you have a copy of --19 Exhibit 3 is admitted. 20 A. 14 or 15? 20 (Admitted City Exhibit 3.) Q. Excuse me? 21 21 BY MR. HERRMANN: 22 22 A. 14 or 15? I'm sorry for interrupting. 23 Q. Do any of these fixture costs match any other Q. Both places. 23

24

25

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A. Oh, okay.

2 A. Is that the line extension policy?

Do you have a copy of that?

3 O. Yes.

A. I don't know if I have a copy or it or not.

Q. I have an additional copy. 5

HEARING EXAMINER GLICK: Mr. Herrera, do you 6

Q. I wanted to ask you about the SEC rule No. 12.

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have the copy that I gave you? Would you give that to

Mr. Proctor? Thank you.

9 THE WITNESS: Good. I can stretch my legs.

BY MR. HERRMANN:

Q. So on page 14, lines 4 through 6, you state:

12 If SEC and the member agree, any portion of the cost of

13 installation shall be borne by the member based on the

14 line extension policy, then the cost of the installation

15 shall be based on the actual time and materials.

16 Are you saying that SEC and the member can

17 agree to any amount of installation to be paid by the

18 customer?

19 A. What I'm saying, based on my knowledge of the

20 line extension policy, is that normally the engineering

staff would meet with the member requesting the

22 extension of facilities, and they would go over whatever

23 it is that they would like the cooperative to do in

24 order to connect service.

Generally speaking, the staking engineer would

Q. Why is that? 1 A. If you will look at the top left, the date 2 that I developed this, was --3 4 HEARING EXAMINER GLICK: What are you looking 5 at? THE WITNESS: I'm sorry. I'm looking at the 6 exhibit that I was handed. MR. HERRMANN: Exhibit 6. 9 HEARING EXAMINER GLICK: Okay.

information that you've previously provided the city?

A. No. The fixture costs are different.

A. So the date that this was developed was April 10

11 25th. Do you see that? On the top left.

12 BY MR. HERRMANN:

Q. Yes. 13

24

25

14 A. Okay. The date on the e-mail from the quote

15 is June the 10th. This was updated information that Mr.

16 Herrera -- sorry Joseph, provided me in response to the

17 city's interrogatory. It's an updated vendor quote.

18 Q. Have you updated your study with these

19 numbers?

A. The study -- these numbers here, these quotes, 20

21 have nothing to do with the cost of service study. The

22 cost of service study was based on the embedded cost for

23 existing plant in service and existing operations and

24 maintenance expenses.

25 Q. Going back to page 5 -- or page 13 of your

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1 then provide a cost estimate for the project at which

they would compare whatever the practice is of the

cooperative in terms of its line extension allowance.

O. That was not --

HEARING EXAMINER GLICK: Let him finish.

5 A. If it doesn't exceed the line extension 6 allowance, then there is no cost to the member for the extension of the facilities. If the cost of the project exceeds whatever the line extension allowance states, then generally the member would be responsible for the difference. 11

A lot of times what ends up happening is the member will pay whatever the estimated portion is and 13 then there is a -- the project that occurs and then they would get the actual costs that are incurred by the 15 cooperative, and there is some form of true-up, which 16 may explain some of the invoices and why they don't reflect a contribution in aid and things of that nature that the cooperative, or that Mr. Blank's testimony included.

In other words, that may not have included the actual true-up that occurred after the fact. There 22 would be follow-up action that's generally required. BY MR. HERRMANN: 24

Q. But the line extension rule doesn't say that,

1 what that current dollar figure amount is that equals

the line extension allowance for Socorro Electric

Cooperative?

7

12

THE WITNESS: I do not know what that current figure is. It's updated annually based on average cost

in the CPR, I believe is the methodology.

HEARING EXAMINER GLICK: All right. Do you

know that in fact Socorro Electric Cooperative does

that, or are you just talking in general?

THE WITNESS: I'm speaking in industry 10 11 practices.

HEARING EXAMINER GLICK: Okay, thank you.

I may ask Mr. Herrera to come back and answer 13 14 that if he knows the answer. If they in fact do that.

If there is a number that constitutes that they have

calculated that is the line extension allowance.

BY MR. HERRMANN:

Q. Referring some mentions to miscellaneous fees 18 you included in your cost of service. 19

20

Q. Have you provided any cost justification for 21

the magnitude of the proposed fees? 22. 23 A. I have not provided any cost justification,

24 no.

25

Q. Are you relying solely on the fees charged by

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other co-ops?

A. And prior experience working with cooperatives

across the nation, and understanding that the fees that they generally charge for things like service

connections and connects and disconnects come nowhere

close to recovering actual cost to the cooperative's

effort, time and material to do these things.

Q. Moving to rebuttal, page 17, lines 3 and 4. 8

You state that the city has caused members of SEC to

incur tens of thousands of dollars in regulatory

expenses in order to raise an issue with lighting costs. 11

How exactly did the city cause the members to 12

incur this expense? 13

A. Well, regretfully that's my opinion in this 14 case, because it seems as though we are here surrounding other matters that I believe that we have stricken from

testimony and things of that nature. 17

In other words, the cooperative members will bear the cost of all of the attorneys and consulting

fees that are associated with this effort in the end. 20

Q. Is it your testimony that the city should not 21 22. represent its interests in the pricing of lighting

services? 23

A. The city is a member just like everybody else. 24 25 It's not my opinion that they should not be concerned

does it?

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A. I'm just telling you in general how a line extension policy works and how a cooperative implements 3 that. 4

The line -- the allowable line extension for the cooperative, it's my understanding that it says that 6 there will be no cost to the member as long as the investment doesn't exceed the cost of a wood pole, a security light fixture and 125 feet. And so the cooperative has costs that it maintains and updates on 10 an annual basis so that they have a dollar figure 11 associated with those three pieces of property or equipment, or so on and so forth. 13

So that's the metric that, you know, that the 14 cooperative will provide to the member of its estimate 15 and say this is how much you may or may not be responsible for. 17

Q. Are you familiar with the filed rate doctrine 18 prohibiting negotiated rates that deviate from filed 19 rates or rate formula approved by the Commission, unless otherwise approved by the Commission? 21

A. I'm not familiar with that.

HEARING EXAMINER GLICK: I'm going to 23 interrupt for just a minute. And I apologize. 24

Do you know what -- Mr. Proctor, do you know

18

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1 about rates or cost of service and things of that

nature. 3

MR. HERRMANN: All right. No further questions.

THE WITNESS: Thank you. 5

MR. HERRMANN: Thank you. 6

HEARING EXAMINER GLICK: Mr. Borman? 7

MR. BORMAN: Thank you. 8 9 **CROSS EXAMINATION**

10

4

BY MR. BORMAN: 11

12 Q. Good afternoon, Mr. Proctor.

A. Good afternoon. 13

Q. How does SEC currently bill Large Commercial 14

15 customers?

A. Their current rate is energy and demand of 16 customer charge rate. The current rate is \$75 a month,

\$15 per NCP kW and 7.75 cents per kilowatt hour. Q. Okay. That's large power service rate No. 3; 19

correct? 20

21

7

16

A. It's the Large Commercial rate, yes, sir.

Q. Okay. Now, your rebuttal, page 34, I'll give 22

you a few seconds to get there. I think it's line 18. 23

A. Okay. 24

25 Q. You ask yourself -- above that, you ask 1 their monthly bill.

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Q. Okay. Can you point to where in your 2

testimony, either the direct, supplemental direct,

second supplemental direct or rebuttal, where you

explain how the hours use rate works?

A. I don't remember exactly where it is. Just bear with me and we will find it. I believe that I may

have responded to that question in the first

supplemental in response to staff questions.

Q. So are you saying that's in your supplemental 10 11 direct, or are you saying that's in response to

discovery?

A. Well, what I'm saying is I don't remember 13 14 exactly where it is. I'm hoping that somebody can help me find it. We responded to many, many things over the

last couple months --

Q. Okay. I apologize. 17

A. Here it is. Page 19.

19 Q. Of?

18

25

A. It appears on -- in my supplemental, page 19, 20

there is a paragraph beginning on line 1 that talks 21

about rate. And it's cost recovery. And beginning on

line 7, it talks about the notion as to what the benefit

of that is, for the member and the cooperative. 24

There may be other references, I'm sorry, I

Page 255

1 yourself the question, is the rate unnecessarily

complicated to understand, and you say that no, current

customers on the Large Commercial rate understand how

demand is determined and billed. 4

Do you see that?

A. Yes, sir. 6

Q. Are you saying that they understand how SEC

currently bills them?

A. I'm saying that generally Large Commercial customers are familiar with how their rates, or how the 10

bills are calculated. In other words, they establish a

12 demand, and there is a cost associated with that. They

consume energy, and there is a per unit charge

associated with that. That's -- I'm presupposing that they do understand, yes --15

Q. Okay.

A. -- our experience. 17

Q. So I guess what I'm trying to ascertain is, 18

are you saying they understand how they are currently

billed or are you saying they understand how SEC proposes to bill them in this proceeding? 21

A. I am not saying they understand how SEC is

proposing to bill them. I'm saying that they understand 23

24 that they establish a demand each month under the current rate structure and that drives a component of 1 just don't remember all the places that may have appeared.

Q. So this -- really this paragraph beginning on page 19, line 1, which begins "the proposed rate design

for Large Commercial class," that's your, I guess,

description of how this rate works; is that correct?

A. Yes.

Q. Okay. Now, and I think -- well, let me ask

you this question. A. Yes, sir. 10

Q. Does the hours use rate reward large customer 11 usage that is high load factor?

A. It doesn't overcharge them, and so in that 13 sense I guess you could say it's more fair. I don't want to say it rewards, but it also doesn't overcharge

or penalize low load factor customers.

Q. Okay. Well, maybe you can explain, what is a high load factor?

A. Well, it's somebody that establishes a demand 19 in a period of time but continues to use energy over

that period of time, and so the load factor is higher.

22 They are not just starting a motor, running it for a few minutes and then turning it off. They are operating

23 longer periods of time. 24

Q. So would it be incorrect to say that a high

25

17

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- 1 load factor is a result of kilowatt hour usage that is
- relatively greater compared to the kilowatt demand?
- A. Yeah, I mean, it's -- it's establishing a
- demand and using energy over a period of time that
- increases the load factor.
- Q. Okay. You said that this hours use rate
- doesn't penalize a low load factor customer; is that
- A. In comparison to the existing rate.
- Q. Okay. Maybe you can explain that a little 10
- more, because I'm struggling to understand that.
- A. Okay. Yeah. The way that the hours use rate 12 works is unlike the current rate, which has a \$15 demand
- 13
- charge that's based on the NCP demand and a flat energy 15
- 16 That rate structure, that current rate
- structure, what it's intended to do is to recover, 17
- ideally, the purchase power capacity related cost and
- the distribution wires demand cost. 19
- Now, we know from load research data that a 20
- very low load factor customer has a much lower 21
- coincidence with the peak, for instance the power supply 22
- 23
- The existing rate is just based on the average 24
- 25 coincidence factor. The hours use rate, what it does is

1 it recovers the power cost and the hours used blocks.

consumption, i.e., they are not coincident with the

And then of course the cooperative distribution wires are recovered in the actual NCP

demand charge. And so there is two different cost

recovery methods for two different capacity-related

And so if a low load factor customer doesn't have much

peak, they are not billed as much embedded demand, if

- Q. This is in your supplemental direct.
- A. All right. Let's go back over there. 2
- O. I apologize. 3
 - A. All right. So what page is that again, sir?
- Q. Page 14. 5

4

6

13

16

19

- A. All right. And now we are looking at line 9.
- Q. The paragraph that begins on line 9.
 - A. Okay.
- Q. You state that the primary reason for
- modifying the rate structure is to more closely align
- the cost recovery from consumers with cost causation
- taking into consideration load factor; correct? 12
 - A. Yes, sir.
- Q. And then the next sentence says it does not 14
- provide a pricing signal that encourages consumption. 15
 - A. Correct.
- Q. And in essence there you are arguing that the 17 hours use rate is not a declining block rate. 18
- A. The hours use rate is not a declining block rate. 20
 - Q. I think that's what you are arguing.
- 21 A. Yes. And also the proper sizing of motors and 22
- things of that nature that encourage efficiency. 23
- Q. Well, you say it does not provide a pricing 24 25 signal that encourages consumption?

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- A. It does not. 1
 - Q. Does it provide any sort of pricing signal?
 - A. Well, if you have the appropriately-sized
 - motor, then you are -- the number of kilowatt hours will
 - change that you are billed, as opposed if you have a
 - motor that is way too large for what you are wanting to
 - use, and in other words load factor -- load factor
 - decreases, but the demand, contribution you put on the

 - Q. So I guess I'm still struggling to understand 10
- Q. Okay. Now still in your rebuttal testimony if you could turn to page 14.
- A. Okay. 13

costs.

10

11

you will, in the rate.

- Q. Okay? And you have a paragraph there that 14
- 15 begins on line 9, and then a sentence that begins on
- line 11 in that paragraph. And I believe you are
- talking about the power use rate design. It does not 17
- provide a pricing signal that encourages consumption; do
- you see that?
- A. On -- in my rebuttal on page 14? 20
- O. Yeah. 21
- 22 A. On line 9 it says --
- Q. You know what, I'm sorry. It's not your 23
- rebuttal, it's my fault. 24
- A. All right. 25

- system, is higher.
- 11 this.
- So a Large Commercial customer trying to 12
- adjust their operations to minimize their electricity
- costs, they are not able to -- there is no price signal
- here that's provided to them to like increase
- consumption or decrease consumption or anything; 16
- correct? 17
- A. The rate encourages the proper sizing of 18
- motors and things of that nature. So in other words, 19
- you know, if you have the proper-sized motor that's 20
- smaller than maybe one that's a size too large, then 21
- that particular load will get into the bottom billing
- blocks quicker and it also reduces the amount of 23
- distribution wires demand that you are billed for 24
- 25 that -- for that, you know, piece of equipment.

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It's not encouraging consumption, it's just 1 2 encouraging proper use of energy.

- Q. So absent a capital investment by the customer, they are not going to be able to change their usage to adapt to the hours use rate; is that correct?
- A. I don't -- I don't believe that -- I believe that you are correct.
- Q. You just said they put in the right-sized motor, don't you have to pay a little money to do that?
- A. You are saying -- I'm sorry, repeat the 10 question. I must have misunderstood. 11
- Q. Absent the large capital investment from the 12 13 Large Commercial customer, they are not able to adjust their operations in order to minimize their electricity costs under the hours use rate. 15

HEARING EXAMINER GLICK: Five.

A. The hours use rate might actually benefit them 17 if they are a low load factor or a high load factor customer, just by the nature of the rate.

BY MR. BORMAN: 20

16

- Q. But I don't think you answered my question.
- 21 A. They can benefit from the rate without having 22 to do anything, because in comparison of the existing 23 rate, that's -- that's really what we ought to be 25 thinking of is the existing rate bills us in one way,

1 rate.

11

13

14

- Q. Are there other ways to focus primarily on
- 3 increasing recovery of fixed costs?
 - A. Well, we can charge a higher customer charge.
- Or we can charge the higher demand charge. Or we can
- charge a fixed charge.
- MR. BORMAN: Okay. I have no further 7 8 questions.
- HEARING EXAMINER GLICK: Okay. Do you have any questions for Mr. Proctor? 10
 - COMMISSIONER FISCHMANN: Yeah, a couple.
- 12 HEARING EXAMINER GLICK: Okay.
 - CROSS EXAMINATION

15 BY COMMISSIONER FISCHMANN:

- 16 Q. Earlier I was trying to, with Mr. Herrera's
- 17 testimony, get a sense of how margins are calculated for
- 18 distributing the capital, the annual capital
- 19 distribution.
- A. Right. 20
- 21 Q. And I understood him to say, and I may have
- 22 misunderstood, that the margins that were earned on each
- 23 customer was what drove how much they got of that
- capital distribution. Is -- was my understanding
- 25 correct and is this an area you know anything about?

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- 1 the proposed rate bills us in another. So who are the
- people that may benefit from that and the proposed rate
- designs that maybe are not being treated equally or
- fairly in the current rate designs.
- In other words, this rate addresses an 5 interclass rate subsidy by virtue of the rate design. 6
- Q. Okay. 7
- A. So --8
- Q. Go ahead.
- A. No. Go ahead. I'm fine. 10
- Q. Could you turn to page 15 of the same 11
- testimony, supplemental direct.
- A. Yes, sir. 13
- Q. Starting on line 3, you state that SEC does 14
- 15 not charge an accounting block rate in its current rate
- designs because the proposed rate changes are focused
- primarily on increasing the recovery of SEC's fixed
- costs and its fixed charges.
- A. Correct. 19
- Q. Okay. So, the -- is it fair to say, then, 20
- that the hours use rate is designed to focus on
- 22 increasing the recovery of SEC's fixed costs and its
- 23 fixed charges?
- A. Yes, all of the rates are intended to better 24
- 25 capture the fixed cost recovery, including the hours use

- A. Well, there is a number of different ways that
- 2 the cooperative may calculate the return of patronage
- capital. One of them being margins, one of them being
- 4 just regular consumption. In other words, kilowatt
- 5 hours.

1

- Q. Yeah. And do you happen to know which is used
- by Socorro Electric?
- A. I do not.
- Q. Oh, okay. If it's margins, how typically does
- 10 that get calculated? And maybe I should have asked this
- 11 from a previous witness, she is --
- A. Generally revenues less power cost, I believe 12
- 13 is the calculation.
- 14 O. Revenues?
- A. Less power cost. 15
 - Q. Less power cost. And power cost is calculated
- 17 how?

16

- 18 A. I believe it's on the average rate for that
- 19 particular year.
- COMMISSIONER FISCHMANN: I think at some point 20
- 21 maybe I'm just have to get back to the prior witness, if
- 22 that's possible.
- HEARING EXAMINER GLICK: Sure. I mean, we can 23
- 24 have them come back now to clarify that if you want.
 - THE WITNESS: That would be fine. That's a

3

4

June 24, 2019

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1 good idea. He is going to be intimately familiar.

2 COMMISSIONER FISCHMANN: She. Shall we do

3 that right now?

MS. WIGGINS: It's Witness Montoya that's best

5 able to answer the question about how margins are

allocated.

4

7 HEARING EXAMINER GLICK: For patronage

8 capital?

9 MS. WIGGINS: Yes. And how they are allocated

10 to each member.

11 MR. STEINNERD: Ms. Hearing examiner, I was

12 going to respectfully remind you you were going to give

13 me a few minutes to address Exhibit 8.

14 HEARING EXAMINER GLICK: So yes. So Mr.

15 Proctor will be coming back tomorrow, so I have that

16 down.

17 MR. STEINNERD: Thank you. Sorry to

18 interrupt.

19 HEARING EXAMINER GLICK: Well, I would just as

20 soon wait and do that tomorrow because you are going to

be coming back anyway.

22 THE WITNESS: Okay.

23 HEARING EXAMINER GLICK: But do you have any

24 more questions for Mr. Proctor before we call Ms.

25 Montoya back?

1

1 right now and answer Commissioner Fischmann's question

2 about allocation of patronage capital.

(Ms. Rauni Montoya recalled.)

THE WITNESS: Can I bring my notes?

5 HEARING EXAMINER GLICK: Sure.

CROSS EXAMINATION

BY COMMISSIONER FISCHMANN:

Q. Thank you.

10 A. You are welcome.

Q. Sorry I didn't ask this earlier. In terms of

12 patronage capital we heard two potential ways of doing

13 it, kilowatt hour allocation or some calculation of the

14 actual margins generated from that customer?

15 A. Sure.

Q. Which method does Socorro Electric use?

17 A. So after the audit we allocate the available

18 margins to each rate base, based on the percentage of

9 revenue, less the power cost that each of those rates

20 provide.

16

So we say this is the revenue that we have,

22 less the power cost portion for each of those. Then we

23 take that and then we divide it into a percentage base

24 off of the members. So it's allocated to each member

25 account, so it would be to your member account, your

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1 member account, her member account, based on the

2 percentage of that patronage affecting revenue that each

3 member provides.

Q. Okay. So I'm going to kind of restate this in

5 small pieces. Tell me if I've got it right.

6 So first of all, in terms of the power cost,

7 what specifically is included in power cost?

8 A. The amount of power costs that we pay to

9 Tri-State.

Q. So that would be the bill from Tri-State?

11 A. We take that amount that we pay throughout the

12 year and divide it up. By rates.

13 Q. Okay.

14 A. And then we subtract that from the margins

15 that they contributed to that year.

Q. So would that power cost be the same across

17 all customer classes per kilowatt hour, or would it

18 change?

19 A. I'd have to reference the calculation to

20 specifically look to -- to specifically know. Because I

21 think it's a percentage of that rate class.

Q. So maybe -- it sounds like maybe we will need

23 to make an information request to get there.

A. Yeah. And again, I can have the calculations.

COMMISSIONER FISCHMANN: Okay. That's fine.

Pag

2 Q. And again, this is really kind of industry

3 focused and maybe my curiosity. So in the -- well,

4 whichever testimony it was stated that Tri-State doesn't

COMMISSIONER FISCHMANN: Yeah.

5 send any price signals in the way it prices power.

6 A. Correct.

Q. So Socorro Electric --

8 A. As a flat charge, and a flat industry charge.

9 Q. Have there ever been discussions to change 10 that pricing structure? And again, you probably don't

11 have the answer. Is this an industry issue that people

12 are raising with transmission and generation providers?

13 A. I probably shouldn't comment on discussions of

14 Tri-State and what goes on with their ideas of pricing

15 and so on and so forth.

16 COMMISSIONER FISCHMANN: Okay. So I'll cover 17 that with someone else.

18 THE WITNESS: Thank you.

19 COMMISSIONER FISCHMANN: Thank you.

20 HEARING EXAMINER GLICK: Okay. I think that's

21 the end of your questions for today, Mr. Proctor.

22 THE WITNESS: Okay.

23 HEARING EXAMINER GLICK: We will resume with

24 you tomorrow at nine o'clock.

25 Why don't we have Ms. Montoya come forward

18-00383-UT

In the Matter of the Filing of Advice Notice 69 by Socorro Electric Cooperative, Inc.

	Page 270		Page 272
1	HEARING EXAMINER GLICK: It might be easier if	١,	if there is a particular time we should call Ms. Montoya
2	she comes back.	2	back to make sure that you are here to hear her answer.
3	COMMISSIONER FISCHMANN: Or you can look it up	3	COMMISSIONER FISCHMANN: I will be hanging
4	and come back. Whatever works.	4	around all day with a couple appointments, so you can
5	HEARING EXAMINER GLICK: Are you available to	5	let me know when it fits your schedule, give me a ring
6	come back tomorrow?	6	and I will be down.
7	THE WITNESS: Oh, I'll be here all week.	7	HEARING EXAMINER GLICK: Okay. Why don't we
8	HEARING EXAMINER GLICK: So you could come	8	plan to do it after Mr. Proctor is finished.
9	back with an answer to his question.	9	COMMISSIONER FISCHMANN: Thank you.
10	THE WITNESS: Yes, I think so.	10	THE WITNESS: May I be excused? I'm sorry.
11	HEARING EXAMINER GLICK: That might be more	11	HEARING EXAMINER GLICK: Yes. For today.
12	efficient.	12	Okay. So, that concludes today. Let's go off
13	THE WITNESS: Can you write your question so I	13	the record.
14	know specifically.	14	(The proceedings recess at 5:01 p.m.)
15	COMMISSIONER FISCHMANN: Yeah. I can do that	15	
16	if you how would we do that? Is there a procedure	16	
17	that that goes on the record. It feels kind of funny.	17	
18	HEARING EXAMINER GLICK: Are you able to just	18	
19	restate your question now?	19	
20	COMMISSIONER FISCHMANN: I'll give it a try	20	
21	and see if this works.	21	
22	THE WITNESS: She is writing it down.	22	
23	BY COMMISSIONER FISCHMANN:	23	
24	Q. So in the power cost, I just want to be sure	24	
25	that we capture each element that goes into calculating	25	
	Page 271		Page 273
1	$\label{eq:page 271} \text{Page 271}$ the power cost for each customer class. And so the	1	Page 273 REPORTER'S CERTIFICATE
1 2		1 2	
	the power cost for each customer class. And so the		
2	the power cost for each customer class. And so the power cost might include charges from Tri-State, it	2	REPORTER'S CERTIFICATE
2 3	the power cost for each customer class. And so the power cost might include charges from Tri-State, it might I don't know if it includes any other charges that are fixed and allocated. But if it does, we should you know, I would like to know what those are.	2 3	REPORTER'S CERTIFICATE I, Allison Ash-Hoyman, New Mexico CCR #18, do hereby certify that the proceedings of the above-entitled cause were reported by me
2 3 4	the power cost for each customer class. And so the power cost might include charges from Tri-State, it might I don't know if it includes any other charges that are fixed and allocated. But if it does, we should	2 3 4	REPORTER'S CERTIFICATE I, Allison Ash-Hoyman, New Mexico CCR #18, do hereby certify that the proceedings of the
2 3 4 5	the power cost for each customer class. And so the power cost might include charges from Tri-State, it might I don't know if it includes any other charges that are fixed and allocated. But if it does, we should you know, I would like to know what those are. And then I would like to know probably a good way to do it would be to give an example of a	2 3 4	REPORTER'S CERTIFICATE I, Allison Ash-Hoyman, New Mexico CCR #18, do hereby certify that the proceedings of the above-entitled cause were reported by me stenographically on Monday, June 24, 2019, and that the within transcript is a true and accurate transcription
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